

# Rethinking Central Eurasia



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*Central Asia- Caucasus Institute*  
*Silk Road Studies Program*



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## Introduction

The disintegration of the Soviet Union<sup>1</sup> not only gave rise to new independent states, a process of historic importance, but also formed the beginning of their integration into new geopolitical spaces. These spaces had their own geographical contours even within the former Soviet Union. This was reinforced by the economic zoning of the Soviet state on the basis of the administrative-territorial structure of the former U.S.S.R.<sup>2</sup> Latvia, Lithuania, and Estonia together were called “Pribaltika”; Azerbaijan, Georgia, and Armenia were known as the “Trans-Caucasus”; while Kyrgyzstan, Tajikistan, Turkmenistan, and Uzbekistan together formed “Sredniaia Azia” or Middle Asia. These also defined specific economic regions of the U.S.S.R. Kazakhstan was sometimes viewed as part of “Sredniaia Azia,” even though it was normal practice to discuss the Kazakh economic region separately because of its relatively large size.

It comes as no surprise that the independence and sovereignty of these states raised the question of finding new names for these geopolitical spaces – names that would better highlight their newly acquired status in relation to Moscow. In fact, certain publications (mainly by Russian authors) still use the names inherited from the imperial era.<sup>3</sup> Latvia, Lithuania, and Estonia

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<sup>1</sup> For example, Victor Sebestyen, *Revolution 1989: The Fall of the Soviet Empire* (New York: Pantheon Books, 2009); Robert Service, *A History of Modern Russia: From Tsarism to the Twenty-First Century* (Cambridge: Harvard University Press, 2009), pp. 467-507.

<sup>2</sup> For example, Francine Hirsch, *Empire of Nations: Ethnographic Knowledge and the Making of the Soviet Union* (Ithaca: Cornell University Press, 2005), pp. 145-186.

<sup>3</sup> The best example of this is the Russian translation of Zbigniew Brzezinski’s *The Grand Chessboard*, in which the term “Central Asia” (Zbigniew Brzezinski, *The Grand Chessboard. American Primacy and Its Geostrategic Imperatives* (New York: Basic Books, 1997), pp. 46-47, 93, 95, 113, 121, 129-130, 131, 145, 150) is nearly everywhere translated into Russian not as “Tsentral’naia Azia” (as it should be) but as “Sredniaia Azia” (Middle Asia) (Zbigniew Brzezinski, *Velikaia shakhmatnaia doska. Gospodstvo Ameriki i ego strategicheskie imperativy* [*The Grand Chessboard. American Primacy and Its Geostrategic Imperatives*] (Moscow: Mezhdunarodnye otnoshenia Publishers, 2005), pp. 61-62, 116-117, 137, 146, 155-158, 175, 180); in the same vein “the three Caucasian countries” and “the

have deemed it necessary to drop the term “Pribaltika” as a “Soviet holdover” in favor of the current “Baltic countries.” Today, the terms “Southern Caucasus” and “Central Asia” (which includes Kazakhstan) have essentially ousted the old terms “Trans-Caucasus” (the term “Central Caucasus” has become increasingly popular in the scientific literature in recent years) and “Sredniaia Azia” (Middle Asia).

Recently the relatively new geopolitical term “Central Eurasia” has been gaining currency. It has been normally applied to the eight states of the Central Caucasus (often referred to as South Caucasus) and Central Asia, which are treated as a single geopolitical space. However, this is not completely correct from the geopolitical viewpoint since it still reflects the Russian idea of this geopolitical expanse.

The purpose of this study is to re-examine some aspects of the geopolitical-economic understanding of the region that encompasses the above-mentioned countries through a descriptive approach, that is, irrespective of the interests that motivate the world and other countries in this region.

This study of geopolitical and geo-economic problems in Central Eurasia is carried out on the basis of geographic and historical descriptions of this region. It presents a critical analysis of most popular geopolitical theories of “Eurasianism,” “the Heartland,” and “the Rimland.” The first, as we know, is the main trend of the time-honored Russian geopolitical school. The other two were elaborated by well-known academic geopoliticians, the Englishman Halford Mackinder and the American Nicholas Spykman respectively. These theories seem to have found renewed attention today. This can be argued in the context of the increasingly aggressive nature of Russia’s actions toward its immediate neighbors, the former Soviet republics (for example, the war on Georgia and the gas conflict with Ukraine), and toward the West as a whole.<sup>4</sup> The Heartland theory has been activated as an antidote to Russia’s imperial ambitions. Nevertheless, this theory completely disregards

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three states of the Caucasus” (Brzezinski, *The Grand Chessboard*, pp. 122, 125) are translated, correspondingly, as “tri zakavkazskie (trans-Caucasian) strany” and “tri zakavkazskikh gosudarstva” (Brzezinski, *Velikaia*, pp. 148, 152).

<sup>4</sup> For example, Arkady Dubnov, “Russia: How will Moscow Behave in a Multi-Polar World,” *Eurasia Insight*. *Eurasianet*, October 7, 2008, <<http://www.eurasianet.org/departments/insight/articles/eav100708a.shtml>>.

the interests of those countries over which the most diverse plans for extending the Russian empire, or at least increasing Russia's influence, are being developed and partially implemented.

Researchers are addressing to an even lesser extent the question of what the Central Eurasian states themselves want. Do they want to be sovereign democratic states with a market economy, or would they prefer to be under the patronage of a particular nation that is interested in retaining its influence at all costs in these countries?

It is extremely important for the region's countries to be aware of the objectives the world and regional actors are pursuing in this region. This will make it easier for them to find their bearings and know what kind of relations to build with their external partners. At the same time, the rest of the world would know somehow what goals the Central Eurasian states are pursuing.

In this study, the authors share their assessments and views of the current geopolitical and geo-economic state of Central Eurasia and of the possible ways both the entire region and the individual countries belonging to it might develop. They re-examine many well-known theoretical constructs and offer a new concept, "Central Caucasus-Asia." Understanding that many of the issues raised in this study are essentially disputable, the authors welcome a constructive and substantive debate on the topic.

Eldar Ismailov is the author of the second section of the first chapter "Transformation of the Geopolitical Space of Eurasia," the third chapter "The Heartland Theory and the Present-Day Geopolitical Structure of Central Eurasia," and the "Appendix. Evolution of Central Eurasia in Different Imperial Systems." Vladimir Papava is the author of the first section of the first chapter "The Geographic and Geopolitical Contours of Eurasia and Central Eurasia," and the second chapter "Eurasianism and the Concept of Central Caucasus-Asia." Finally, both are authors of the "Introduction" and "Key Findings and Conclusion" to this Monograph.

# Eurasia and Central Eurasia: Initial Analytical Assumptions

## The Geographic and Geopolitical Contours of Eurasia and Central Eurasia

The Eurasian continent consists of two parts of the world – Europe and Asia; for obvious reasons its geographic dimension can be used (and is used) in geopolitical contexts as well. The books by prominent American political scholar Zbigniew Brzezinski best demonstrate this.<sup>1</sup>

There is another, not less popular, geopolitical idea about Eurasia that has been created in the context of Russia's quest, in the post-Soviet period, for national and territorial identity.<sup>2</sup> Indeed, for the first time in the last 200 years, Russia finds itself on a much smaller territory. This prompted the search for a conception that would justify its special role at least across the post-Soviet expanse.<sup>3</sup> Russia has lost an empire and not yet found a role.<sup>4</sup> No wonder the questions "What is Russia?" and "Where is Russia?" remain topical.<sup>5</sup> It should be said that the so-called myths<sup>6</sup> and narratives<sup>7</sup> about the

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<sup>1</sup> For example, Brzezinski, *The Grand Chessboard*; Zbigniew Brzezinski, *The Choice: Global Domination or Global Leadership* (New York: Basic Books, 2004). The following work (Johannes F. Linn and David Tiomkin, *Economic Integration of Eurasia: Opportunities and Challenges of Global Significance*, CASE Studies & Analyses No. 298, April (Warsaw: CASE, 2005), <[http://www.case.com.pl/upload/publikacja\\_plik/4974349\\_sa298%20ook.pdf](http://www.case.com.pl/upload/publikacja_plik/4974349_sa298%20ook.pdf)>) can be given as an example of a geo-economic study of the geographic continent of Eurasia.

<sup>2</sup> Gail W. Lapidus, "Between Assertiveness and Insecurity: Russian Elite Attitudes and the Russia-Georgia Crisis," *Post-Soviet Affairs*, 2007, Vol. 23, No. 2 (2007), pp. 138-155.

<sup>3</sup> John O'Loughlin and Paul F. Talbot, "Where in the World is Russia: Geopolitical Perceptions and Preferences of Ordinary Russians," *Eurasian Geography and Economics*, Vol. 46, No. 1, 2005, pp. 23-50, <<http://www.colorado.edu/IBS/PEC/johno/pub/Wheres-Russia.pdf>>.

<sup>4</sup> Timothy Garton Ash, "Europe Needs to Forge a Strategy to Cope with a Shaken, Evolving Russia," *Guardian*, February 5, 2009, <<http://www.guardian.co.uk/comment/isfree/2009/feb/05/russia-european-union>>.

<sup>5</sup> For example, Zbigniew Brzezinski, *The Geostategic Triad: Living with China, Europe, and Russia* (Washington, D.C.: The CSIS Press, 2007), pp. 56, 64; Robert Service, *Russia: Experiment with a People* (Cambridge: Harvard University Press, 2003), pp. 13-44.

<sup>6</sup> Vera Tolz, "Conflicting "Homeland Myths" and Nation-State Building in Postcommunist Russia," *Slavic Review*, Vol. 57, No. 2 (1998), pp. 267-294.

homeland were largely encouraged by the talks about revising the Russian Federation state borders, which are much more popular in the intellectual and political communities of Russia and among the Russian public than is believed in Western academic writings.<sup>8</sup> The Russian elite and, to a certain extent, society as a whole, are concerned about Russia's current borders, since some territories where Russian-speaking people live, fell under the jurisdiction of other states after the collapse of the U.S.S.R.<sup>9</sup> To one extent or another, this might prompt Russia to carry out an aggressive policy with respect to these states.<sup>10</sup> According to the latest public opinion polls, an ever growing number of people in the Russian Federation favor the idea of a restored Soviet Union.<sup>11</sup> This is perfectly natural if we keep in mind the post-imperial nostalgia popular in Russian society.<sup>12</sup> In addition, the Russian-Georgian war in August 2008<sup>13</sup> gives reason to believe that Russia's national identity and the independence of the countries bordering it are two mutually exclusive concepts.<sup>14</sup> Moreover, this war made it obvious to the whole world

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<sup>7</sup> Şener Aktürk, "Reflections on Central Eurasian Model: A Foundation Reply to Barfield on the Historiography of Ethno-Nationalisms," *Central Eurasian Studies Review*, Vol. 5, No. 2 (2006), p. 23.

<sup>8</sup> Tolz, "Conflicting," p. 294.

<sup>9</sup> Vera Tolz, *Russia* (London: Arnold, 2001), p. 271.

<sup>10</sup> For example, Roy Allison, "Russia Resurgent? Moscow's Campaign to 'Coerce Georgia to Peace'," *International Affairs*, Vol. 84, No. 6 (2008), p. 1167.

<sup>11</sup> Vladimir Petukhov, "Vneshnepoliticheskie priority rossiian: 'novy izoliatsionizm' ili pragmatizatsia soznania" [Foreign Political Priorities of the Russians: 'New Isolationism' or Pragmatic Thinking], in Igor Zadorin, ed., *Integratsia v Evrazii. Narod i elity stran EEP* [Integration in Eurasia. The People and Elites of the Countries of the Single Economic Expanse] (Moscow: "Evropa" Publishers, 2006), p. 107.

<sup>12</sup> Yegor Gaidar, *Collapse of an Empire. Lessons for Modern Russia* (Washington, D.C.: Brookings Institution Press, 2007), pp. ix-xiv.

<sup>13</sup> For example, Svante E. Cornell and S. Frederick Starr, eds., *The Guns of August 2008: Russia's War in Georgia* (Armonk: M.E. Sharpe, 2009); Charles King, "The Five-Day War. Managing Moscow After the Georgia Crisis," *Foreign Affairs*, November/December, 2008, <<http://www.foreignaffairs.org/20081001faessay87601/charles-king/the-five-day-war.html>>.

<sup>14</sup> Francis Fukuyama, "They Can Only Go So Far," *The Washington Post*, August 24, 2008, <<http://www.washingtonpost.com/wp-dyn/content/article/2008/08/22/AR2008082202395.html>>. If a particular country is in Russia's zone of interests, it is willing at all costs to stop this country from withdrawing from its sphere of influence, regardless of the interests and orientation of this country itself – pro-Russian or pro-Western (Alexandros Petersen, "Russia Invaded Georgia to Teach the West a Lesson," *EU Observer*, August 18, 2008, <<http://euobserver.com/13/26611>>). So it comes as no surprise that Russia prefers to have weak and vulnerable states on its borders that easily fall

that Russia will never reconcile itself to the thought that the Soviet Empire has been lost.<sup>15</sup> This explains Russia's adherence to a policy of force<sup>16</sup> in order to restore hegemony over its neighbors;<sup>17</sup> in other words, Russia has demonstrated its willingness to protect its interests in post-Soviet Eurasia by means of force.<sup>18</sup> Nevertheless, such behavior entirely correlates with the generally known schemes of empire formation.<sup>19</sup> Even experts quite loyal to the Kremlin do not exclude the possibility of Russia restoring the empire, not in the classical way though, by means of seizing territory, but by using some so-called 'neo-imperialistic' mechanisms based primarily on energy policy.<sup>20</sup>

In so doing, the historical lesson should also be kept in mind: the czarist elite regarded the conquest of the Caucasus, the Khazar steppes, and Central Asia not only in terms of the glorification of the empire, but also as a contribution to Russia's European identity.<sup>21</sup>

Imperial order, the imperial body, and the imperial mind are the three components of Russia's imperial syndrome structure.<sup>22</sup> Of these components,

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under Russian influence. See, for example, Svante E. Cornell et al., *Regional Security in the Caucasus: The Role of NATO* (Washington, D.C.: Central Asia-Caucasus Institute, Johns Hopkins University-SAIS, 2004), p. 18.

<sup>15</sup> Denis MacShane, "Georgia: We must Unite to Resist Russian Aggression," *Telegraph.co.uk*, August 11, 2008, <<http://www.telegraph.co.uk/opinion/main.jhtml?xml=/opinion/2008/08/11/do1104.xml>>.

<sup>16</sup> Jörg Himmelreich, "Moscow's Power Politics," *Spiegel Online International*, August, 11, 2008, <<http://www.spiegel.de/international/world/0,1518,571229,00.html#>>.

<sup>17</sup> Ronald D. Asmus and Richard Holbrooke, "Black Sea Watershed," *The Washington Post*, August 11, 2008, <<http://www.washingtonpost.com/wp-dyn/content/article/2008/08/10/AR2008081001870.html>>.

<sup>18</sup> Oksana Antonenko, "A War with No Winners," *Survival*, Vol. 50, No. 4 (2008), p. 32.

<sup>19</sup> Robert Baer, "The Russian Empire Strikes Back," *Time*, August 12, 2008, <<http://www.time.com/time/world/article/0,8599,1831857,00.html>>; Monica Duffy Toft, "Russia's Recipe for Empire," *Foreign Policy*, September, 2008, <[http://www.foreignpolicy.com/story/cms.php?story\\_id=4462](http://www.foreignpolicy.com/story/cms.php?story_id=4462)>.

<sup>20</sup> Jan Künzl, "The Caucasus Needs a Rest After the War, Interview with Alexander Rahr," *Caucasian Review on International Affairs*, vol. 2 (4) (2008), p. 79, <<http://cria-online.org/Journal/5/THE%20CAUCASUS%20NEEDS%20A%20REST%20AFTER%20THE%20WAR.pdf>>.

<sup>21</sup> Robert D. Crews, *For Prophet and Tsar: Islam and Empire in Russia and Central Asia* (Cambridge: Harvard University Press, 2006), p. 12.

<sup>22</sup> Emil Pain, "Liberalny sdaiutsia bez boia. Intelligentsiia usvoila i priniala ideiu o predopredelennosti "osobogo puti" Rossii" [The Liberals Surrender Without a Fight. The Intelligentsia Has Understood and Accepted the Idea of Russia's Predetermined

the imperial body, that is, the country's territory, is the most inert. At the same time, in fact, its territory, as the receptacle of natural, labor, financial, and other resources, acts as the main resource, the expansion or at least containment of which is the main task of the imperial state.<sup>23</sup>

Russia can successfully use the ideas of so-called "Eurasianism," which found their second wind in the post-Soviet period, as a theoretical basis for its imperial ambitions.<sup>24</sup> Based mainly on geography,<sup>25</sup> Eurasianists<sup>26</sup> still presuppose a geopolitical revision of the Eurasian continent as a geographical unit.<sup>27</sup> Late in the 19th century Russian Professor V. Pomanskiy suggested that there were three, rather than two, continents within the Old World.<sup>28</sup> Later, prominent Russian geopolitician Petr Savitskiy called the third continent "Eurasia" (the limits of which essentially coincided with Russia or, rather, the Russian Empire).<sup>29</sup> He argued that this Eurasia was different from the geographic description of Eurasia offered by Alexander von Humboldt.<sup>30</sup> This gave rise to *Eurasianism*, one of the strongest trends of the Russian

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"Special Way"], *Nezavisimaia gazeta*, February 1, 2008, <[http://www.ng.ru/ideas/2008-02-01/11\\_theway.html](http://www.ng.ru/ideas/2008-02-01/11_theway.html)>.

<sup>23</sup> *Ibid.*

<sup>24</sup> Lasha Tchantouridze, "After Marxism-Leninism: Eurasianism and Geopolitics in Russia," in Lasha Tchantouridze, ed., *Geopolitics: Global Problems and Regional Concerns* (Winnipeg: Centre for Defence and Security Studies, University of Manitoba, 2004), pp. 167-190.

<sup>25</sup> Mark Bassin, "Russia between Europe and Asia: The Ideological Construction of Geopolitical Space," *Slavic Review*, Vol. 50, No. 1 (1991), p. 14.

<sup>26</sup> It should be said that the proponents of Eurasianism call themselves Eurasians, which is not totally correct: Eurasians are people living in Eurasia, while those who preach Eurasianism should be called Eurasianists. This term is used here precisely in this context.

<sup>27</sup> For example, Martin W. Lewis and Kären E. Wigen, *The Myth of Continents: A Critique of Metageography* (Berkeley: University of California Press, 1997), p. 222.

<sup>28</sup> For example, N.A. Nartov and V.N. Nartov, *Geopolitika* [Geopolitics] (Moscow: UNITI-DANA, 2007), p. 129.

<sup>29</sup> P.N. Savitskiy, *Kontinent Evrazia* [The Eurasian Continent] (Moscow: Agraf Publishers, 1997). As Savitskiy put it, "Russia-Eurasia is the center of the Old World." (P.N. Savitskiy, "Geograficheskie i geopoliticheskie osnovy Evraziystva" [The Fundamental Geographic and Geopolitical Principles of Eurasianism], *Informatsionno-analiticheskiy portal "EVRAZIA.org"* [Information Analysis Portal "EURASIA.org"], 1933, <<http://evrazia.org/modules.php?name=News&file=article&sid=800>>.)

<sup>30</sup> Savitskiy, "Geograficheskie geopoliticheskie osnovy Evraziystva." According to other authors, it was the Viennese geologist Eduard Suess who coined the term Eurasia in the late 20th century to apply it to Europe and Asia (see, Bassin, "Russia between Europe and Asia," p. 10).

geopolitical school which asserted Russia's special historical and cultural role in geographic Eurasia.<sup>31</sup>

Lev Gumilev, a prominent Russian historian, ethnographer, and geographer, who studied the geographic limits of the geopolitical continent of Eurasia,<sup>32</sup> concluded that it consisted of three regions: High Asia (Mongolia, Djungaria, Tuva, and the trans-Baikal area), the Southern region (Central Asia), and the Western region (Eastern Europe).<sup>33</sup>

We all know that geographically the Old World consists of several parts of the world – Europe, Asia (the so-called Eurasian continent) and Africa – while the term “Eurasia” as applied by the Russian geopolitical school narrows down the territorial limits of Eurasia to those of a geographical continent.

The academics who embraced the entire geographical continent in their geopolitical studies fell, mostly inadvertently, into the “trap” of the Russian geopolitical school. In *The Grand Chessboard*, because of its conflict-prone nature, Zbigniew Brzezinski calls the region made up of Central Asia, the Caucasus, and the adjacent areas: “the Eurasian Balkans.”<sup>34</sup> There is an obvious contradiction: if “Eurasian” is applied to the geographical Eurasian continent (as suggested by the book's content), then the author has wrongly placed the Balkans outside this continent. The “Eurasian Balkans” is nothing

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<sup>31</sup> Russia's claims on the Eurasian continent are so strong (for example, Janatkhan Eyvazov, “Russia in Central Eurasia: Security Interests and Geopolitical Activity,” *The Caucasus & Globalization*, Vol. 3, Iss. 1 (2009), pp. 11-22) that even where there is no need to mention Eurasia, authors of certain fundamental publications prove unable to leave the cliché alone. For example, when discussing economic reforms within the CIS and addressing the Eurasian problems neither in a geographic nor in a geopolitical context, the book by Egor Stroev, Leonid Bliakhman, and Mikhail Krotov used the term indiscriminately (Egor. S. Stroev, Leonid S. Bliakhman, Mikhail I. Krotov, *Russia and Eurasia at the Crossroads. Experience and Problems of Economic Reforms in the Commonwealth of Independent States* (Berlin-Heidelberg: Springer, 1999). The same can be said about some non-Russian academics from the Former Soviet Union countries (for example, Irakly Areshidze, *Democracy and Autocracy in Eurasia: Georgia in Transition* (East Lansing, Michigan: Michigan State University Press, 2007)).

<sup>32</sup> Marlène Laruelle, *Russian Eurasianism: An Ideology of Empire* (Washington, D.C.: Woodrow Wilson Center Press, 2008), pp. 50-82.

<sup>33</sup> Lev Gumilev, *Ritmy Evrazii: Epokhi tsivilizatsii* [The Rhythms of Eurasia: Eras of Civilization] (Moscow: AST, 2007), p. 199.

<sup>34</sup> Brzezinski, *The Grand Chessboard*, p. 123.

else but the Balkans. This contradiction can be removed if we specify that the term “Eurasian” in this context is related to Eurasia as seen by the corresponding Russian geopolitical school. In other words, Brzezinski was “taken captive” by this school unawares.

For simplicity’s sake, the borders of Eurasia are sometimes deliberately narrowed down to the framework of the territory of the former U.S.S.R.<sup>35</sup> According to the Eurasianists, Russia is a special continent.<sup>36</sup> To resolve the terminological conflict between the geographic and geopolitical interpretations of Eurasia, the geopolitical context uses the terms “Eurasia-Russia,”<sup>37</sup> “Russia-Eurasia,”<sup>38</sup> or “Eurasian Rus.”<sup>39</sup> The problem became topical again in the post-Soviet period, as before that geographers used the term “Eurasia” in its geographical meaning.<sup>40</sup> The discussion over a possible compromise between the correct geographical term for Eurasia and the territory of Russia’s domination is still going on.<sup>41</sup>

Since the Russian geopolitical school relies on its own interpretation of Eurasia to justify Russia’s imperial ambitions, the term “Central Eurasia” needs specification: to what extent do its geographic and geopolitical interpretations coincide and what problems do they entail?

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<sup>35</sup> For example, Thomas W. Simons Jr., *Eurasia’s New Frontiers: Young States, Old Societies, Open Futures* (Ithaca: Cornell University Press, 2008), p. 2.

<sup>36</sup> For example, A.G. Dugin, *Evraziiskiy triumf* [The Eurasian Victory], in A. Dugin, ed., *Osnovy Evraziystva* [The Fundamental Principles of Eurasianism] (Moscow: “Arktogeia-Tsentr,” 2002, pp. 485-502). See also <<http://www.evrazia.org/modules.php?name=News&file=article&sid=102>>.

<sup>37</sup> For example, Nartov and Nartov, *Geopolitika*, pp. 133-135, 137.

<sup>38</sup> Alexander Dugin, *Osnovy geopolitiki. Geopoliticheskoe budushchee Rossii* [The Fundamental Principles of Geopolitics. Russia’s Geopolitical Future] (Moscow: “Arktogeia-Tsentr,” 1997), pp. 83-84.

<sup>39</sup> Igor’ Panarin, *Informatsionnaia voyna i geopolitika* [The Information War and Geopolitics] (Moscow: Pokolenie Publishers, 2006), pp. 312-364, 539-543. Instead of the artificial terms “Eurasia-Russia,” “Russia-Eurasia,” or “Eurasian Rus,” the term “Post-Soviet Eurasia” is much better suited (Igor Torbakov, “Post-Soviet Eurasia Enters a New Era,” *Eurasia Insight. Eurasianet*, September 17 (2008), <<http://www.eurasianet.org/departments/insight/articles/eav091708.shtml>>), which correctly reflects reality from the geographic and geopolitical viewpoint.

<sup>40</sup> Milan L. Hauner, “The Disintegration of the Soviet Eurasian Empire: An Ongoing Debate,” in Mohiaddin Mesbahi, ed., *Central Asia and the Caucasus after the Soviet Union* (Gainesville: University Press of Florida, 1994), p. 222.

<sup>41</sup> *Ibid.*, p. 221.

Traditionally, Central Eurasia as a geographic concept is related to the territory between the Bosphorus in the west and the Xinjiang-Uighur Autonomous Region in the east and from the Kazakh steppes in the north to the Indian Ocean in the south.<sup>42</sup> This means that geographic Central Eurasia almost completely covers geographic Central Asia, but not Central Europe. For this reason Central Europe is left outside Central Eurasia, the conventional center of the single continent called Eurasia. If, however, the physical dimensions of the continent's parts are put aside, logic suggests that geographic Eurasia as a continent consists of two parts of the world: Europe and Asia. This means that geographically Central Eurasia should consist of both Central Europe and Central Asia and the Central Caucasus as the link that connects them.<sup>43</sup> It seems that the geographic interpretation of the Central Eurasian concept is still dominated by its geopolitical interpretation, which equates Russia and Eurasia even in the post-Soviet era.<sup>44</sup>

Those who limit Central Eurasia to Azerbaijan, Armenia, Georgia, Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, and Uzbekistan are still under the spell of Soviet approaches.<sup>45</sup> They leave vast territories beyond the

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<sup>42</sup> For example, Kenneth Weisbrode, *Central Eurasia: Prize or Quicksand? Contenting Views of Instability in Karabakh, Ferghana and Afghanistan*, The International Institute for Strategic Studies, Adelphi Paper 338 (New York: Oxford University Press, 2001), p. 11.

<sup>43</sup> Eldar Ismailov, "O kategorii Tsentral'naia Evrazia" [On the Category "Central Eurasia"], *Doklady Natsional'noy akademii nauk Azerbaidzhana* [Papers of the National Academy of Sciences of Azerbaijan], Vol. LXIII, No.1 (2007); Eldar Ismailov, "Central Eurasia: Its Geopolitical Function in the 21<sup>st</sup> Century," *Central Asia and the Caucasus*, No. 2 (50), 2008, pp. 25-26; Vladimer Papava, "Tsentral'naia Kavkazia: osnovy geopoliticheskoy ekonomii" [Central Caucaso-Asia: The Foundations of Geopolitical Economics], *Analiticheskie zapiski Gruzinskogo fonda strategicheskikh i mezhdunarodnykh issledovaniy* [Analytical Notes of the Georgian Foundation for Strategic and International Studies], No. 1 (2007), p. 8, <[http://www.gfsis.net/publications/VPapava\\_Ru\\_1.pdf](http://www.gfsis.net/publications/VPapava_Ru_1.pdf)>; Vladimer Papava, "'Central Caucasia' Instead of 'Central Eurasia,'" *Central Asia and the Caucasus*, No. 2 (50) (2008), p. 33.

<sup>44</sup> Hauner, "The Disintegration," p. 217. Authors who favor clearer definitions describe Russia as the northern part of Eurasia (for example, N.N. Moiseev, "Geopoliticheskoe polozhenie Rossii: perspektivy razvitiia" [Russia's Geopolitical Position: Development Prospects], *Evolutsia Evrazyskoy teorii i factor ATP. Diskussionny Klub. Krugly stol* [Evolution of the Eurasist Theory and the APR Factor. Discussion Club. Round Table], No. 3, 2000, <<http://nnmoiseev.ru/geopolit.htm>>).

<sup>45</sup> Today this idea of Central Eurasia has gained wide currency (see, for example, Mehdi Parvizi Amineh and Henk Houweling, "Introduction: The Crisis in IR-Theory: Towards a Critical Geopolitics Approach," in Mehdi Parvizi Amineh and Henk

region, in particular those of Afghanistan, Northern Iran, the Northern Caucasus, Northwestern China, Kashmir, and the Tibetan Plateau, which share historical, ethnic, and cultural roots with the above-mentioned countries.<sup>46</sup> However, some scientific publications on Central Eurasia apply the concept of this region only to Central Asia.<sup>47</sup>

While the Russian Eurasian school narrows down the scale of Eurasia as a geographic continent, the differences are less important in the case of Central Eurasia since the Russian geopolitical school is in control of geography: look at the way the contemporary Russian geographers describe Northern and Central Eurasia as the territory that covers the former Soviet Union, western part of the European Arctic region, and some regions of Central Asia.<sup>48</sup>

Why has the Russian geopolitical school had a cautious, to put it mildly, approach to the Eurasianist trend?

### **Transformation of the Geopolitical Space of Eurasia**

Today, while concentrating on the problems of regional studies and regional cooperation, it has become especially important to look at the processes going on within what was once a single military-political and socioeconomic space (the Council for Mutual Economic Cooperation (COMECON) and the Warsaw Treaty Organization (WTO)) formed by the Soviet Union. It fell apart late in the 20th century into:

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Houweling, eds., *Central Eurasia in Global Politics: Conflict, Security and Development* (Leiden: Brill, 2005), pp. pp. 2-3; Charles Fairbanks et al., *Strategic Assessment of Central Eurasia* (Washington, D.C.: The Atlantic Council of The United States, Central Asia-Caucasus Institute, Johns Hopkins University, 2001), p. vii; Karl Meyer, *The Dust of Empire: The Race for Supremacy in the Asian Heartland* (London: Abacus, 2004), p. 206.

<sup>46</sup> Weisbrode, *Central Eurasia*, pp. 11-12.

<sup>47</sup> For example, Laura Adams, "Can We Apply Postcolonial Theory to Central Eurasia?" *Central Eurasian Studies Review*, Vol. 7, No. 1 (2008), pp. 2-7, <[http://www.cesr-cess.org/pdf/CESR\\_07\\_1.pdf](http://www.cesr-cess.org/pdf/CESR_07_1.pdf)>.

<sup>48</sup> V.M. Kotliakov, ed., *Oledenenie Severnoy i Tsentral'noy Evrazii v sovremennuiu epokhu* [The Freezing of Northern and Central Eurasia in the Contemporary Era] (Moscow: Nauka Publishers, 2006), p. 13.

### 1. Central (Eastern) Europe:

- *post-COMECON countries*: Poland, Czechoslovakia,<sup>49</sup> Hungary, Rumania, Bulgaria, Albania, the German Democratic Republic (GDR),<sup>50</sup> and the Socialist Federative Republic of Yugoslavia (SFRY);<sup>51</sup>
- *post-Soviet countries*: Belarus, Moldova, Ukraine, Latvia, Lithuania, Estonia;

### 2. Central Caucasus:<sup>52</sup>

- *post-Soviet countries*: Azerbaijan, Armenia, Georgia;

### 3. Central Asian Region:

- *post-COMECON countries*: Afghanistan, Mongolia;
- *post-Soviet countries*: Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, Uzbekistan.

Post-Soviet Russia was the “initiating core” of both the U.S.S.R. and COMECON.<sup>53</sup> Evidently, the interest in the three post-COMECON regions that detached themselves from the initiating core (Russia) can be explained by the special place they retained in the world political arena. This becomes especially obvious when viewed as a single, independent, and isolated geopolitical object of the globalizing world.

The geopolitical conceptual apparatus typical of the bipolar world lost its relevance after the collapse of the U.S.S.R. and the Warsaw Treaty Organization. The world was no longer divided into socialist and capitalist camps, therefore these conceptions and related terms, such as “the non-

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<sup>49</sup> In 1993, the country divided into the Czech Republic and Slovakia.

<sup>50</sup> In 1990, the GDR became part of the Federal Republic of Germany (FRG).

<sup>51</sup> Early in the 1990s, the SFRY fell apart into Serbia, Croatia, Slovenia, Bosnia and Herzegovina, Macedonia, and Montenegro.

<sup>52</sup> See below for more details on the Central Caucasus.

<sup>53</sup> Cuba and Vietnam were two other COMECON members; Afghanistan, Angola, Ethiopia, Laos, Mozambique, and the People’s Democratic Republic of Yemen were observers.

capitalist way of development,” “the non-alignment movement”, etc., were gradually replaced with more adequate categories. Despite the changes that have taken place in the last few decades, discrepancies persist in academic publications as well as educational and reference literature, when it comes to relating the post-COMECON countries to various regions of the *Eurasian continent* and their names.

Nowadays, the academic and political communities are using old (czarist or Soviet, European and Asian) definitions along with new, not fully accepted ones. The post-Soviet republics on the *Baltic coast* (the Russian term is “Pribaltiiskie”) are called the Baltic states; the republics that were called “Sredneaziatskie” in Soviet times are now known as the Central Asian (“Tsentral’noaziatskie”) republics;<sup>54</sup> the *Trans-Caucasian* republics are now known as the South Caucasian or Central Caucasian republics<sup>55</sup> and are seen as part of Eastern or Southeastern Europe, Central or Northwestern Asia.<sup>56</sup>

States were related to regions depending on geopolitical contexts. The shift of countries from one sphere of influence to another resulted from the

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<sup>54</sup> N.N. Alekseeva and I.S. Ivanova, “Sredniaia ili Tsentral’naia Azia?” [Middle or Central Asia?], *Geographia* [Geography], No. 30 (2003), pp. 13-17, <<http://geo.1september.ru/articlef.php?ID=200302804>>.

<sup>55</sup> Eldar Ismailov, “O geopoliticheskikh predposylkakh ekonomicheskoi integratsii Tsentral’nogo Kavkaza” [On the Geopolitical Aspects of Economic Integration of Central Caucasus], *Proceedings of the Georgian Academy of Sciences—Economic Series*, Vol. 10, No. 3-4 (2002), pp. 123-148; Eldar Ismailov and Zia Kengerli, “Integratsia Kavkaza i sovremennye geoeconomicheskie protsessy” [Integration of the Caucasus and Present-Day Geo-economic Processes], *Izvestia Natsional’noi akademii nauk Azerbaidzhana. Seria gumanitarnykh i obshchestvennykh nauk (ekonomika)* [Proceedings of the National Academy of Sciences of Azerbaijan. Humanitarian and Social Sciences (Economics) Series], No. 1 (2002), pp. 24-48; Eldar Ismailov and Zia Kengerli, “O kategorii Kavkaz” [On the Category “The Caucasus”], *Doklady Natsional’noy akademii nauk Azerbaidzhana* [Papers of the National Academy of Sciences of Azerbaijan], Vol. LVIII, No. 5-6 (2002), pp. 290-294; Eldar Ismailov and Vladimer Papava, *The Central Caucasus: Essays on Geopolitical Economy* (Stockholm: CA&CC Press, 2006); Eldar Ismailov and Vladimer Papava, “A New Concept for the Caucasus,” *Southeast European and Black Sea Studies*, Vol. 8, No. 3 (2008), pp. 283-298; Eldar Ismailov and Vladimer Papava, *The Central Caucasus: Problems of Geopolitical Economy* (New York: Nova Science Publishers, 2008).

<sup>56</sup> For more detail about the Northwestern Asia conception, see Abdollah Ramezanzadeh, “Iran’s Role as Mediator in the Nagorno-Karabakh Crisis,” in Bruno Coppieters, ed., *Contested Borders in the Caucasus* (Brussels: VUB Press, 1996), <<http://poli.vub.ac.be/publi/ContBorders/eng/cho701.htm>>.

changed balance among the main geopolitical actors in Eurasia. This, in turn, drew new dividing lines between the regions. These changes took place in the European and Asian parts of Eurasia. The conventional nature of the regions' new spatial descriptions, assumed to correspond to the geopolitical situation, allows us to identify new trends of development in intra- and extra-regional contacts and relations on the Eurasian continent.

The geopolitical transformations of the 1990s have called for fresh approaches to the regional division of the political expanse of Europe and Asia. They aim to reflect as fully as possible the continent's internal political, socioeconomic, and cultural relations while keeping up with the current geopolitical situation.

Today, Europe's political expanse should be regarded as the sum total of its main regions:

- Western Europe – EU and NATO members (Belgium, Germany, Italy, Luxemburg, the Netherlands, France, U.K., Denmark, Ireland, Greece, Portugal, Spain, Austria, Finland, Sweden, Iceland, Norway, Hungary, Latvia, Lithuania, Malta, Poland, Slovakia, Slovenia, Czech Republic, Estonia, Bulgaria, and Rumania) and candidate countries (Croatia, Albania, Bosnia and Herzegovina, Macedonia, Serbia, Montenegro, and still neutral Switzerland).
- Central Europe – Ukraine, Belarus, and Moldova.
- Eastern Europe – the European parts of Turkey and the Russian Federation.

In view of the greater socioeconomic compatibility of the “new EU members” with, say, Ukraine rather than France or the Netherlands, they could all be included in *Greater Central Europe* (Hungary, Latvia, Lithuania, Malta, Poland, Slovakia, Slovenia, the Czech Republic, Estonia, Bulgaria, Rumania, Croatia, Albania, Bosnia and Herzegovina, Macedonia, Serbia, Montenegro, Ukraine, Belarus, and Moldova).

It is much more complicated to restructure the political expanse of Eurasia's other part – Asia. Its vast spatial-political scale and the current political and economic relations among the states with very different axiological systems, political regimes, geopolitical orientations, and development levels, do not

permit the countries to be grouped into strictly delineated regional segments. Distinct from Europe, the region's political borders in Asia are much more conventional. The current geopolitical situation suggests five regional parts:

- Western Asia – Asian part of Turkey, Saudi Arabia and the other states of the Arabian Peninsula, Iraq, Syria, Jordan, Israel, Palestine, Lebanon, and Iran;
- Eastern Asia – China, North Korea, South Korea, Japan, Mongolia, and the states of Indochina and the Malay Archipelago;
- Northern Asia – the Asian part of the Russian Federation;
- Southern Asia – India, Pakistan, Afghanistan, Bangladesh, Nepal, Bhutan, Sri Lanka, and the Maldives;
- Central Asia – Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, and Uzbekistan.

Just as in Europe, the central part of Asia can also be described as Greater Central Asia,<sup>57</sup> which would include Mongolia of Eastern Asia and Afghanistan of Southern Asia. The Central Caucasian countries can be included both in the Asian (for geographical reasons) and in the European continent (because of their political and institutional involvement in European affairs). This region is a geopolitical “special zone” of Eurasia, an area where the continents meet.

The conception of the post-COMECON expanse has become completely outdated; its key segments – the European, Caucasian, and Asian – are now described as “central,” which means that any discussion of them as a totality should be based on Central Eurasia as an integral conception. In any case, it is impossible to revive the Russian (either czarist or Soviet), European, or Asian (of the 20th century Cold War period) terms. The world has changed

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<sup>57</sup> S. Frederick Starr, *A ‘Greater Central Asia Partnership’ for Afghanistan and Its Neighbors*, Silk Road Paper, March (Washington, D.C.: Central Asia-Caucasus Institute, Johns Hopkins University-SAIS, 2005), <<http://www.stimson.org/new-century/pdf/Strategy.pdf>>; S. Frederick Starr, “A Partnership for Central Asia,” *Foreign Affairs*, Vol. 84, No. 4 (2005), pp. 164-178. Some authors also count Mongolia as part of the Greater Central Asia.

and the conceptual approaches and the categorial-conceptual apparatus have changed accordingly.

It is necessary, therefore, to clarify the definitions relating to this region. A profound understanding of the objective development regularities of the Eurasian continent and its effective integration call primarily for clearly systematized geopolitical conceptions.

# Eurasianism and the Concept of Central Caucasus-Asia

## The Current State of the Eurasianist Trend of the Russian Geopolitical School

Eurasianism as a geopolitical theory developed back in the 1920s, but it has even deeper historical roots in Russia.<sup>1</sup> The Eurasianist trend of the Russian geopolitical school helps to justify Russia's historically developed imperial ambitions<sup>2</sup> of dominating the center of the geographical continent, Eurasia. For the Eurasianists, Russia should either be a "Eurasian nation,"<sup>3</sup> a "great nation," that is, "an empire," or nothing at all.<sup>4</sup> For them "Russia is inconceivable without an empire."<sup>5</sup> It comes as no surprise that despite their disparagement of Marxist dogmas, atheism, and materialism, Eurasianists welcomed the establishment of the Soviet system. The Soviet system significantly augmented Russia's power and territory,<sup>6</sup> which made possible for them to propose ways for the Soviet Union to evolve<sup>7</sup> into a Eurasian

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<sup>1</sup> For example, G. Gloveli, "Geopoliticheskaia ekonomia v Rossii" [Geopolitical Economy in Russia], *Voprosy ekonomiki* [Economic Affairs], No. 11 (2000), pp. 46-63; Igor' Panarin, *Informatsionnaia voyna*, pp. 34-64.

<sup>2</sup> For example, Philip Longworth, *Russia's Empires. Their Rise and Fall: From Prehistory to Putin* (London: John Murray, 2005).

<sup>3</sup> L.N. Gumilev, "Skazhu vam po sekretu, chto esli Rossiia budet spasena, to tol'ko kak evraziyskaia derzhava" [To Tell You a Secret, Russia Can Only Be Saved As a Eurasian Nation], in A. Dugin, ed., *Osnovy Evraziystva*, p. 482; Gumilev, *Ritmy Evrazii*, p. 30.

<sup>4</sup> A.G. Dugin, "Rossiia mozhет byt' ili velikoy ili nikakoy" [Russia Can Either Be Great or Nothing At All], in A. Dugin, ed., *Osnovy Evraziystva*, p. 784.

<sup>5</sup> A.G. Dugin, "Ekonomika: chetvertaia zona" [The Economy: The Fourth Zone], in A. Dugin, ed., *Osnovy Evraziystva*, pp. 342-368.

<sup>6</sup> For example, A. Dugin, "Petr Savitskiy ideolog Velikoy Evrazii" [Pyotr Savitskiy Ideologist of a Great Eurasia], *Finis Mundi*, No. 12, *Arktogeia filosofskiy portal* [Arktogeia Philosophical Portal], 2004, <<http://www.arcto.ru/modules.php?name=News&file=article&sid=1110>>; A.I. Utkin, "Evraziyskaia tochka zreniia" [The Eurasist Viewpoint], *Evoliutsiia Evraziyskoy teorii i factor ATP. Diskussionny Klub. Krugly stol* [Evolution of the Eurasist Theory and the APR Factor. Discussion Club. Round Table], No. 3 (2000), <<http://nnmoiseev.ru/stoo22.htm>>.

<sup>7</sup> In this context, the Soviet Union is qualified as the Soviet Eurasian Empire (Hauner, "The Disintegration of the Soviet Eurasian Empire").

State.<sup>8</sup> In the same spirit, the Eurasianists welcomed Putin's hard-line policy in Chechnya dubbed as "emergency geopolitical measures."<sup>9</sup> Alexander Dugin, the main ideologist and leader of the international Eurasian movement,<sup>10</sup> openly demonstrated the Eurasianists' commitment to the aggressive actions toward Georgia, too. In response to Georgia's desire to restore its territorial integrity, he called on the Russian military to punish her and storm the capital, Tbilisi.<sup>11</sup>

It should be stressed that according to the geopolitical Heartland theory of the well-known British academic geopolitician Halford Mackinder,<sup>12</sup> the state that controls the Pivot Area, the so-called Heartland, which includes most of Russia and Central Asia, will dominate not only in geographic Eurasia, but throughout the world.<sup>13</sup> This theory, which at the beginning of the 20th century claimed to be the backbone of Great Britain's foreign policy towards countries within the Heartland,<sup>14</sup> is still pertinent today. In fact, it is

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<sup>8</sup> S.A. Arutiunov, "Rossiia mezhdou Zapadom i Vostokom" [Russia between the West and the East], *Evoliutsiia Evraziyskoy teorii i faktor ATP. Diskussionny Klub. Krugly stol* [Evolution of the Eurasist Theory and the APR Factor. Discussion Club. Round Table], No. 3, 2000, <<http://nnmoiseev.ru/stoo23.htm>>; A.G. Dugin, "Ekonomicheskie aspekty neoevraziystva" [The Economic Aspects of Neo-Eurasianism], in A. Dugin, ed., *Osnovy Evraziystva*, p. 629.

<sup>9</sup> A.G. Dugin, "Evraziyskiy federalizm" [Eurasian Federalism] in A. Dugin, ed., *Osnovy Evraziystva*, pp. 590-591, 593.

<sup>10</sup> Laruelle, *Russian Eurasianism*, pp. 107-144.

<sup>11</sup> Alexander Dugin, "Bez kompromissov—tanki na Tbilisi!" [No Compromises—Send the Tanks to Tbilisi!], *EVRAZIIA: infromatsionno-analiticheskiy portal* [EURASIA: information-analytical portal], August 10 (2008), <<http://www.evrazia.org/article.php?id=571>>; Alexander Dugin, "I pravy, i strana nasha" [We are Right and the Country is Ours], *EVRAZIIA: infromatsionno-analiticheskiy portal* [EURASIA: information-analytical portal], August 23 (2008), <<http://www.evrazia.org/article.php?id=608>>; Sergey Khurbatov, "Alexander Dugin: Eta voyna budet s Rossiey" [Alexander Dugin: This War Will Be With Russia], *Nakanune.Ru*, August 8 (2008), <<http://www.nakanune.ru/articles/13555>>.

<sup>12</sup> Halford J. Mackinder, "The Geographical Pivot of History," *Geographical Journal*, Vol. XXIII., No. 4, April (1904), pp. 421-444; Halford J. Mackinder, *Democratic Ideals and Reality: a Study of the Politics of Reconstruction* (London: Constable, 1919).

<sup>13</sup> For example, Nick Megoran and Sevara Sharapova, "Mackinder's "Heartland": A Help or Hindrance in Understanding Central Asia's International Relations?" *Central Asia and The Caucasus*, No. 4 (34) (2005), p. 8.

<sup>14</sup> *Ibid.*, p. 11.

becoming increasingly popular,<sup>15</sup> and not only in the context of several contemporary geopolitical theories drawn up in the West.<sup>16</sup> It is not surprising that Russia's imperial ambitions (ambitions of the largest state in the Heartland<sup>17</sup>) of acquiring the functions of a world center do not correlate with the Western states' desire to raise their influence in the Heartland.<sup>18</sup> However this is entirely consistent with Mackinder's theory about the role of the state that controls the Heartland, as according to contemporary Eurasianists, in geographical terms, the Pivot Area and Russia are one and the same thing.<sup>19</sup>

The similarity between Mackinder's Heartland theory and the Eurasianist trend of the Russian geopolitical school lies in the fact that both help to justify imperial ambitions. The difference, on the other hand, is that while the first served the imperial ambitions of Great Britain<sup>20</sup> and, in the contemporary context, the West, the second serves Russia. In both cases, the interests of those countries which these imperial ambitions apply to are left out of the picture. It is this, in our opinion, that shows the one-sidedness and, consequently, the limitations of both geopolitical constructs – the Heartland theory and Eurasianism. These geopolitical constructs fully blend into a so-

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<sup>15</sup> Anita Sengupta, *Heartlands of Eurasia: The Geopolitics of Political Space* (Lanham: Lexington Books, 2009); Lasha Tchantouridze, "Eurasia, Geopolitics, and American Foreign Policy," *Central Asia and the Caucasus*, No. 5 (53) (2008), pp. 11-12.

<sup>16</sup> For example, Ekaterina Borisova, "Halford Mackinder's Ideas Today," *Central Asia and The Caucasus*, No. 4 (34) (2005), pp. 21-23; Sevara Sharapova, "Mackinder's "Heartland" Theory and the Atlantic Community," *Central Asia and The Caucasus*, No. 4 (34), 2005, pp. 103-116; Fabrizio Vielmini, "The Influence of Mackinder's Theory on Current U.S. Development in Eurasia: Problems and Perspectives," *Central Asia and The Caucasus*, No. 4 (34) (2005), pp. 58-65.

<sup>17</sup> It is not at all accidental that the essentially trivial statement by Vladimir Putin that Russia is a Euro-Asiatic country was very important for the neo-Eurasianists (Ilya Maksakov, "Evraziystvo na iuge Rossii: ubezhdenniia i somnenniia" [Eurasianism in the South of Russia: Convictions and Doubts], *Nezavisimaia gazeta*, June 8, 2001, <[http://www.ng.ru/politics/2001-06-08/3\\_south.html](http://www.ng.ru/politics/2001-06-08/3_south.html)>).

<sup>18</sup> For example, Utkin, "Evraziyskaia."

<sup>19</sup> Dugin, *Osnovy geopolitiki*, p. 44.

<sup>20</sup> For example, Bernard Semmel, "Sir Halford Mackinder: Theorist of Imperialism," *The Canadian Journal of Economics and Political Science*, Vol. 24, No. 4 (1958), pp. 554-561.

called “imperial geopolitics” which explains somehow the relevance of elaborations on a so-called “democratic geopolitics” today.<sup>21</sup>

It is important to note that a purely Russian understanding of Eurasianism is slightly different from its Turkic-Muslim understanding.<sup>22</sup> Moreover, the Turkic Muslims of Russia have a different understanding of Eurasianism than the people in Kazakhstan.<sup>23</sup> The Turkic-Muslim peoples of Russia believe they are the only ones who truly embody Eurasia, while Russia can only become a true Eurasian nation by recognizing and duly evaluating the Muslim world as a component of itself. In other words, for them, Russia should declare itself, at least partially, a Turkic and Muslim state. Turkic-Muslim Eurasianism is not a separatist creed; however, it is trying to claim a special place for Turkic Muslims in Eurasia which territorially coincides with the Russian state.<sup>24</sup>

In Kazakhstan, for example, Eurasianism is the state ideology promulgated by President Nursultan Nazarbaev himself,<sup>25</sup> which contrasts markedly with the case of Russia, where staunch supporters of Eurasianism are not at the helm. Nursultan Nazarbaev’s approach to Eurasianism is pragmatic. In contrast to Eurasianism in Russia, it emphasizes the country’s European component, giving relatively little attention to Islam and the East. It also justifies in these terms the policy of national diversity in Kazakhstan.<sup>26</sup> It was likely the demographic situation in Kazakhstan that prompted Nazarbaev to embrace Eurasianism. Most of the population in the north of the country consists of Russian settlers, which requires that the state’s leader

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<sup>21</sup> Farkhad Tolipov, “Russia in Central Asia: Retreat, Retention, or Return?” *Central Asia and the Caucasus*, No. 5 (47) (2007), p. 22.

<sup>22</sup> Marlène Laruelle, “Pereosmyslenie imperii v postsovetskom prostranstve: novaia evraziyskaia ideologiya” [Re-Examination of the Empire in the Post-Soviet Expanse: A New Eurasian Ideology], *Vestnik Evrazii* [Bulletin of Eurasia], No. 1 (2000), <[http://www.iicas.org/articles/KrSt\\_24\\_03\\_00.htm](http://www.iicas.org/articles/KrSt_24_03_00.htm)>; Laruelle, *Russian Eurasianism*, pp. 145-170.

<sup>23</sup> Laruelle, “Pereosmyslenie imperii”; Laruelle, *Russian Eurasianism*, pp. 171-187.

<sup>24</sup> Laruelle, “Pereosmyslenie imperii.”

<sup>25</sup> For more on Nursultan Nazarbaev’s role in the Eurasian movement, see Alexander Dugin, *Evraziyskaia missiia Nursultana Nazarbaeva* [Nursultan Nazarbaev’s Eurasian Mission] (St. Petersburg: Evraziia, 2004).

<sup>26</sup> Laruelle, “Pereosmyslenie imperii”; Laruelle, *Russian Eurasianism*, pp. 171-187.

pursues a balanced foreign and domestic policy.<sup>27</sup> It is also important to note that Nursultan Nazarbaev's foreign policy involves steps that are not exclusively pro-Eurasian. This can be observed first in Kazakhstan's support for intensifying cooperation and improving coordinated military cooperation among the Central Asian states; then in its encouragement of Azerbaijan's choice to transport oil through Turkey and not Russia and/or Iran, and, furthermore, in its help for an agreement on the public and transparent division of the continental shelf for the extraction of natural resources of the Caspian Sea among the littoral states.<sup>28</sup>

Although, as mentioned above, supporters of Eurasianism are not in power in Russia, when compared to the Yeltsin period, Putin's entourage has from the very beginning been more complaisant toward contemporary Eurasianists.<sup>29</sup> As a result, the Russian political elite quickly began to elevate Eurasianism to the level of a mainstream ideology.<sup>30</sup> Some believe that President Putin limited himself to merely using the pseudo-philosophical rhetoric of the Eurasianists<sup>31</sup> and that his government did not make use of the political recommendations of the contemporary Eurasianists.<sup>32</sup> Yet, the events of recent years, where Russia has demonstrated increasing aggressiveness in the international arena, have raised some doubts about how true the above

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<sup>27</sup> Brzezinski, *The Grand Chessboard*, p. III.

<sup>28</sup> *Ibid.*, pp. 145-146.

<sup>29</sup> Alan Ingram, "Alexander Dugin: Geopolitics and Neo-Fascism in Post-Soviet Russia," *Political Geography*, Vol. 20, Iss. 8 (2001), p. 1032.

<sup>30</sup> Ilan Berman, "Slouching Toward Eurasia?" *Perspective*, Vol. XII, No. 1, 2001, <<http://www.bu.edu./iscip/vol12/berman.html>>; Ilan Berman, "Putin's Problem: The War on Terrorism Gets in the Way of the Eurasian Dream," *National Review*, January 8, 2002, <<http://www.nationalreview.com/comment/comment-berman010802.shtml>>.

<sup>31</sup> The description of the fall of the U.S.S.R. by President Putin in 2005 as a "geopolitical disaster" has almost become a classical reference (see, for example, George Friedman, "The Russo-Georgian War and the Balance of Power," *Stratfor*, August 12, 2008, <[http://www.stratfor.com/weekly/russo\\_georgian\\_war\\_and\\_balance\\_power](http://www.stratfor.com/weekly/russo_georgian_war_and_balance_power)>; Dmitri Trenin, *Integratsiia i identichnost: Rossiia kak "noviy Zapad"* [Integration and Identity: Russia as the 'New West'] (Moscow: "Evropa" Publishers, 2006), p. 155, <<http://www.carnegie.ru/en/pubs/books/9820trenin.pdf>> ).

<sup>32</sup> Matthew Schmidt, "Is Putin Pursuing a Policy of Eurasianism?" *Demokratizatsiya*, Vol. 13, No. 1, Winter, (2005), <[http://findarticles.com/p/articles/mi\\_q43996/is\\_200501/ai\\_n13640828/print](http://findarticles.com/p/articles/mi_q43996/is_200501/ai_n13640828/print)>.

interpretation is.<sup>33</sup> The war on Georgia<sup>34</sup> is the most telling event where, along with Vladimir Putin, President Medvedev should also be considered the main culprit.<sup>35</sup> These actions are entirely consistent with the expansionist views of the contemporary Eurasianists.<sup>36</sup> But it would be much more correct to say that while welcoming the Eurasianist ideas, Putin cannot be considered a leader who is guided exclusively by Eurasianist arguments.<sup>37</sup> The reason for this is the belief that Eurasianism is not the only monolithic

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<sup>33</sup> See, for example, Leon Aron, "Putin's Cold War. Confrontation with America Satisfies a Domestic Agenda," *The Wall Street Journal*, December 26, 2007, <<http://www.opinionjournal.com/editorial/feature.html?id=110011040>>; Paul Kennedy, "Worried about Putin's Russia?: Read on," *International Herald*, August 20, 2007, <<http://www.ihf.com/articles/2007/08/20/opinion/edkennedy.php>>; Michael McFaul, "New Russia, New Threat. Working with the West is no Longer the Goal as the Kremlin Flexes its Muscle and Rethinks its Role in the World," *Los Angeles Times*, September 2, 2007, <<http://www.latimes.com/news/opinion/sunday/commentary/la-op-mcfaulzsep02,0,1062795.story?coll=la-sunday-commentary>>; Jay Winik, "Vladimir the Great? Putin's Inspiration Is Much Older Than the Cold War," *The Washington Post*, September 2, 2007, <<http://www.washingtonpost.com/wp-dyn/content/article/2007/08/31/AR2007083101533.html>>.

<sup>34</sup> For example, Felix K. Chang, "Russia Resurgent: An Initial Look at Russian Military Performance in Georgia," *Foreign Policy Research Institute E-Notes*, August 13, 2008, <<http://www.fpri.org/enotes/200808.chang.russiaresurgentgeorgia.html>>; Cornell and Starr, eds., *The Guns of August 2008*; Svante E. Cornell, Johanna Popjanevski, and Niklas Nilsson, *Russia's War in Georgia: Causes and Implications for Georgia and the World*, Policy Paper (Washington, D.C. and Stockholm: Central Asia-Caucasus Institute & Silk Road Studies Program Policy Paper, August 2008), <<http://www.silkroadstudies.org/new/docs/silkroadpapers/0808Georgia-PP.pdf>>; Pavel Felgengauer, "It Was No Spontaneous, But Planned War," *Novaya Gazeta*, August 18, 2008, <<http://en.novayagazeta.ru/data/2008/59/01.html>>; Yuliia Latynina, "200 km tankov. O rossiysko-gruzinskoy voyne" [200 km of Tanks. On the Russian-Georgian War], *Ezhednevniy zhurnal* [Weekly Journal], November 19, 2008, Part 1, <<http://www.ej.ru/?a=note&id=8579>>, Part 2, <<http://www.ej.ru/?a=note&id=8587>>, Part 3, <<http://www.ej.ru/?a=note&id=8589>>.

<sup>35</sup> For example, Ian Traynor, "Putin's Second War can have Only One Victor," *The Guardian*, August 11, 2008, <<http://www.guardian.co.uk/world/2008/aug/11/georgia.russia10>>.

<sup>36</sup> In contrast to these interpretations of contemporary Russian policy, some naïve (at best) Western experts regard the expansionist, neo-imperialist threat from Russia as one of the myths about this country (David Foglesong, Gordon M. Hahn, "Ten Myths About Russia Understanding and Dealing with Russia's Complexity and Ambiguity," *Centro Argentino de Estudios Internacionales* (2002), pp. 11-12, <<http://www.caei.com.ar/es/programas/cei/A02.pdf>>).

<sup>37</sup> Dmitry Shlapentokh, "Russia's Foreign Policy and Eurasianism," *Eurasia Insight*, *Eurasianet*, February 9, 2005, <<http://www.eurasianet.org/departments/insight/articles/eavo80205a.shtml>>.

paradigm in contemporary Russian policy.<sup>38</sup> The Russian-Georgian war and its consequences<sup>39</sup> provide justifiable reasons to believe that Putin's advent to power meant also the beginning of a neo-imperial era in Russia,<sup>40</sup> with the war itself being nothing but a step toward the restoration of the U.S.S.R.,<sup>41</sup> at least in some new form.<sup>42</sup> Nevertheless, some experts think that Putin's aim is not to restore the Soviet Union, but to restore Russia's influence in the post-Soviet expanse.<sup>43</sup> Whatever the case, the war in Georgia entirely fits the interests of present-day Russia,<sup>44</sup> for no country, apart from Nicaragua, supported Moscow's recognition of Abkhazia and South Ossetia as independent states.<sup>45</sup> Consequently, Moscow's desire to give Russia the status of an "independent pole" in a multipolar world and to raise its appeal for the post-Soviet countries<sup>46</sup> was not realized.

First during the Gorbachev and, later, the Yeltsin era the impression was that the Cold War had come to an end and that the new Russia had irreversibly chosen the track of cooperation with the civilized world, along with democratic changes and transition to a market economy. Yet the Russian aggression against Georgia in August 2008 made it clear that the end of the Cold War was not a reality but, rather, the West's dream, an illusion the

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<sup>38</sup> David Kerr, "The New Eurasianism: The Rise of Geopolitics in Russia's Foreign Policy," *Europe-Asia Studies*, Vol. 47, No. 6 (1995), pp. 977-988.

<sup>39</sup> Vladimer Papava, "Russia: Being in the Kremlin Means Never Letting Go," *Eurasia Insight*. *Eurasianet*, November 5, 2008, <<http://www.eurasianet.org/departments/insightb/articles/eav110508a.shtml>>.

<sup>40</sup> Ronald D. Asmus, "How the West Botched Georgia," *The New Republic*, August 12, 2008, <<http://tnr.com/politics/story.html?id=9da1fd2d-1701-470b-b734-3fc365571e0d>>.

<sup>41</sup> John O'Sullivan, "Is Russia Morphing Into Another USSR?" *Globe and Mail*, August 12, 2008, <[http://www.rferl.org/content/OSullivan\\_in\\_Globe\\_and\\_Mail/1190884.html](http://www.rferl.org/content/OSullivan_in_Globe_and_Mail/1190884.html)>.

<sup>42</sup> Paul Goble, "What the Georgian Events Demonstrate," *Window on Eurasia*, August 10, 2008, <<http://windowoneurasia.blogspot.com/2008/08/window-on-eurasia-what-georgian-events.html>>.

<sup>43</sup> Friedman, "The Russo-Georgian War."

<sup>44</sup> Svante E. Cornell, "The War that Russia Wants," *The Guardian*, August 8, 2008, <<http://www.guardian.co.uk/commentisfree/2008/aug/08/georgia.nato>>.

<sup>45</sup> Emil Pain, "Gruzino-rossiyskiy vooruzhennyi konflikt: ostraya forma otravleniia imperskimi illiuziiami" [The Georgian-Russian Conflict: Acute Form of Contamination by Imperial Illusions], *Vestnik Instituta Kennana v Rossii* [Bulletin of the Kennan Institute in Russia], Iss. 14 (2008), p. 39.

<sup>46</sup> Tomislava Penkova, "Russia's Attitude Towards the Post-Soviet Space after the War in Georgia," *ISPI Policy Brief*, Iss. 111, December (2008), <[http://www.ispionline.it/it/documents/PB\\_111\\_2008.pdf](http://www.ispionline.it/it/documents/PB_111_2008.pdf)>.

West simply mistook for reality.<sup>47</sup> In the late 1980s and early 1990s, the collapsing U.S.S.R. and its successor, the newly independent Russia, were so weak in both political and economic terms that they became greatly dependent upon the West's economic assistance. The desire to obtain this assistance forced Moscow to turn to the West and Western values. At the same time, nostalgia for the lost empire grew increasingly strong in Russia.

Politicians<sup>48</sup> and analysts,<sup>49</sup> therefore, ask whether the world is standing on the verge of a new Cold War and, if yes, how can it be avoided. Such questions, for different reasons, were already urgent before Russia's war against Georgia.<sup>50</sup> Almost no one, however, asks whether the Cold War of the 20th century ever really ended,<sup>51</sup> or whether it has been merely "frozen." Nobody envisages the possibility that we now may be witnessing a process of melting – that is, of a "frozen" Cold War.

Russia's military aggression against Georgia, the Russian occupation of the Georgian territories, Russia's disrespect for the cease-fire agreement signed by Presidents Sarkozy and Medvedev, and Moscow's unilateral recognition

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<sup>47</sup> It must be noted that although it is generally accepted that the Cold War has ended, no one denies that the Cold War era has left numerous issues unanswered (Robert H. Donaldson and Joseph L. Noguee, *The Foreign Policy of Russia: Changing Systems, Enduring Interests* (Armonk, M.E. Sharpe Donaldson and Noguee, 2005), p. 119).

<sup>48</sup> For example, Condoleezza Rice, "Speech at German Marshall Fund on U.S.-Russia Relations," U.S. Department of State, September 18, 2008, <<http://www.america.gov/st/texttrans-english/2008/September/20080918155132eaifaso.4152033.html?CP.rss=true>>.

<sup>49</sup> For example, Fukuyama, "They Can Only Go So Far."

<sup>50</sup> For example, Zbigniew Brzezinski, "How to Avoid a New Cold War," *Time*, June 7, 2007, <<http://www.time.com/time/magazine/article/0,9171,1630544,00.html>>; Stephen F. Cohen, "The New American Cold War," *The Nation*, June 21, 2006, <<http://www.thenation.com/doc/20060710/cohen>>; Thomas L. Friedman, "The New Cold War," *The New York Times*, May 14, 2008, <[http://www.nytimes.com/2008/05/14/opinion/14friedman.html?\\_r=1](http://www.nytimes.com/2008/05/14/opinion/14friedman.html?_r=1)>; Daniel Johnson, "Putin's New Cold War," *The New York Sun*, February 7, 2008, <<http://www.nysun.com/opinion/putins-new-cold-war/70910/>>; Stephen Kotkin, "Myth of the New Cold War," *Prospect Magazine*, Iss. 145, April (2008), <<http://www.prospect-magazine.co.uk/pdfarticle.php?id=10094>>; Edward Lucas, *The New Cold War: How the Kremlin Menaces Both Russia and the West* (London: Bloomsbury Publishing, 2008); Mark MacKinnon, *The New Cold War: Revolutions, Rigged Elections, and Pipeline Politics in the Former Soviet Union* (New York: Carroll & Graf publishers, 2007).

<sup>51</sup> This question was raised at the beginning of the 1990s and received an affirmative reply. Thomas W. Simons Jr., *The End of the Cold War?* (New York: St. Martin's Press Simons, 1990).

of Abkhazia and South Ossetia without any consultation with the world's leading G-7 nations, are all naturally reminiscent of the epoch of the Cold War.<sup>52</sup>

To the extent that we see no change in the major actors on both sides of the Cold War (same with those in the last century) and in the reasons and driving forces of the conflict, as well as in the Kremlin's action style, we can conclude that what we are now seeing is not a new Cold War but, rather, the resumption of the old one. In other words, we are facing the resumption of that same situation which the West has mistakenly considered to be over. It appears now that it was just frozen and the frontline of this "melting" Cold War is becoming visible.<sup>53</sup> At best, the main challenge for the international community is elaborating effective means for the real – and not virtual as it was in the late 1980s and early 1990s – completion of the Cold War. Precisely for this reason, it is particularly important for the West to draw up new mechanisms of cooperation with Russia.<sup>54</sup> The Obama administration has initiated the politics of "reset" relations with Russia, which, unfortunately, is still inefficient, because of the Kremlin's continued intransigent behavior.<sup>55</sup>

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<sup>52</sup> For example, Ronald D. Asmus and Richard Holbrooke, "Black Sea Watershed"; Bill Powell, "Cold War: The Sequel," *Time*, August 12, 2008, <<http://www.time.com/time/world/article/0,8599,1831859,00.html>>

<sup>53</sup> Alexander Jackson, "IA Forum Interview: Vladimer Papava," *International Affairs Forum*, August 14, 2008, <<http://ia-forum.org/Content/ViewInternalDocument.cfm?ContentID=6377>>; Vladimer Papava, "The End of the Frozen Cold War?" *Caucasian Review of International Affairs*, Vol. 3 (1), Winter (2009), pp. 98-102, <[http://www.cria-online.org/Journal/6/Done\\_%20End%20of%20the%20Frozen%20Cold%20War\\_Vladimer%20Papava.pdf](http://www.cria-online.org/Journal/6/Done_%20End%20of%20the%20Frozen%20Cold%20War_Vladimer%20Papava.pdf)>; Vladimer Papava, "The New Threats of the Old Cold War," *e-politik.de*, February 18, 2009, <<http://english.e-politik.de/3247>>.

<sup>54</sup> Anders Åslund and Andrew Kuchins, "Pressing the "Reset Button" on US-Russia Relations," *CSIS Policy Brief*, March (2009), <[http://www.csis.org/media/csis/pubs/090405\\_policy\\_briefing\\_russia\\_balance.pdf](http://www.csis.org/media/csis/pubs/090405_policy_briefing_russia_balance.pdf)>; Andrew Kuchins, "Time to Treat Russia as a Partner," *The Moscow Times*, September 22, 2008, <<http://www.moscowtimes.ru/article/1016/42/371114.htm>>; Andrew Kuchins, "Where Should U.S. Policy toward Russia Go from Here?" *CSIS Commentary*, September 8, 2008, <[http://www.csis.org/media/csis/pubs/080908\\_kuchins\\_russia.pdf](http://www.csis.org/media/csis/pubs/080908_kuchins_russia.pdf)>; Stephen Sestanovich, "What Has Moscow Done? Rebuilding U.S.-Russian Relations," *Foreign Affairs*, November/December (2008), <<http://www.foreignaffairs.org/20081001faessay87602/stephen-sestanovich/what-has-moscow-done.html>>.

<sup>55</sup> Svante E. Cornell, "Why a Russian 'Reset' Won't Work," *Real Clear World*, April 3, 2009, <[http://www.realclearworld.com/articles/2009/04/why\\_a\\_russian\\_reset\\_wont\\_work.html](http://www.realclearworld.com/articles/2009/04/why_a_russian_reset_wont_work.html)>; James Marson, "Russia's Moves Raise Doubts About Obama's 'Reset',"

According to the “strict” judgment of the nature of Russia’s foreign policy, the ideas of contemporary Eurasianism emerged from three politically influential schools of geopolitical thought – the New Right, the Eurasian Communists, and the Democratic Statists – with the latter being of the greatest importance in official foreign policy after 1993.<sup>56</sup> Whatever the case, Putin himself had the complete support of the contemporary Eurasianists almost from the very beginning of his presidency.<sup>57</sup>

Relying on the heritage of the first Eurasianists and reviving it from the end of the 1980s, *neo-Eurasianism* gradually became the Eurasia Universal Political Public Movement, the Eurasia Party,<sup>58</sup> and finally the international Eurasian movement.<sup>59</sup> It should be emphasized that numerous publications have accumulated on the subject of Eurasianism,<sup>60</sup> and the ideas of Eurasianism are becoming almost the main discourse in the post-Soviet expanse.<sup>61</sup> The increasing popularity of these ideas beyond Eurasia-Russia also deserve mention.<sup>62</sup>

There are several classifications of neo-Eurasianism. Marlène Laruelle divides neo-Eurasianism into three main trends.<sup>63</sup> The first is an extreme rightist trend characterized by the greatest expansionism; a second is one that places greater emphasis on culture and folklore, on a Slavic-Turkic alliance; and a third defends the concept of “empire” trying to prove that it is a special

*Time*, August 23, 2009, <<http://www.time.com/time/world/article/0,8599,1917392,00.html>>.

<sup>56</sup> Graham Smith, “The Masks of Proteus: Russia, Geopolitical Shift and the New Eurasianism,” *Transactions of the Institute of British Geographers*, Vol. 24, Iss. 4 (1999), pp. 481-494.

<sup>57</sup> Victor Yasmann, “The Rise of the Eurasists,” *The Eurasian Politician*, Iss. 4, August (2001), <<http://www.cc.jyu.fi/~aphamala/pe/issue4/yasmann.htm>>.

<sup>58</sup> A. Dugin, ed., *Osnovy Evraziystva* [The Fundamental Principles of Eurasianism] (Moscow: “Arktogeia-Tsentr,” 2004), pp. 3-100.

<sup>59</sup> Alexander G. Dugin, *Eurasian Mission (Program Materials of International Eurasian Movement)* (Moscow: ROF “Evrazia,” 2005).

<sup>60</sup> See, for example, A.V. Antoshchenko and A.A. Kozhanova (eds.), *O Evrazii i evraziystakh (bibliograficheskiy ukazatel’)* [On Eurasia and the Eurasists (Bibliographic Index)] (Petrozavodsk: Petrozavodsk State University, 2000), <<http://petrsu.karelia.ru/Chairs/PreRev/BIBLRUS.rtf>>.

<sup>61</sup> Laruelle, “Pereosmyslenie imperii.”

<sup>62</sup> See, for example, Jean Parvulesco, *Vladimir Poutine et L’Eurasie* (Paris: Les Amis de la Culture Européenne, 2005).

<sup>63</sup> Laruelle, “Pereosmyslenie imperii.”

form of statehood that excludes the cult of nation, and politically promotes diversity in Eurasia.

According to another classification, neo-Eurasianism also consists of three trends.<sup>64</sup> A first trend is national ideocracy on an imperial continental scale; a second is a continental Russian-Iranian alliance; while the third is economic Eurasianism. The representatives of the first trend oppose liberal Westernism and Atlanticism, and pose themselves the task of creating an empire of Eurasian socialism. The second trend is based on a strategic partnership between Russia on one side and Iran and Iraq on the other, which as allies are opposed to Atlanticism and globalism, are skeptical of Europeanism, and also have little in common with Islamic socialism, European national-Bolshevism, and so on. The third trend concentrates on the idea of Kazakhstani President Nursultan Nazarbaev, aimed at restoring economic cooperation among the former Soviet republics.<sup>65</sup>

What are the main threats according to the Eurasianist trend of the Russian geopolitical school? Is it a system that has cardinaly different ideas about the political and economic structure of a state, or is it simply aimed at building an empire at any cost? In order to answer these questions, it should be noted from the very beginning that the Eurasian model of structuring the state, public life, and the economy, not to mention so-called Eurasian values, differs greatly from the generally accepted models and values.<sup>66</sup> In addition, the question of Russia-Eurasia's integration into a single civilization has not been at all futile for the Eurasianists.<sup>67</sup>

The theory of a Eurasian state is based on a construct essentially different from that of a law-based state. Building on the understanding of the people, the state, and society as integral natural entities, Eurasianism develops the theory of a "mandatory state" as an alternative to a "law-based state." It

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<sup>64</sup> See, for example, Nartov and Nartov, *Geopolitika*, pp. 148-149.

<sup>65</sup> *Ibid.*, p. 149.

<sup>66</sup> According to the Eurasianists, the structure of the state, public life, and the economy should rely on the conciliation and communality of Russian society, which, as Emil Pain rightly notes, is only a myth (E.A. Pain, "Osobyi put Rossii": *inertsii bez traditsiy* [Russia's Special Way: Inertia Without Tradition], Preprint WP14/2008/01 (Moscow: Izdatel'skiy dom GU VshE [State University Higher School of Economics Publishing House], 2008), p. 18).

<sup>67</sup> See, for example, Utkin, "Evraziyskaia tochka zreniia."

replaces rights with duties, generally accepting the use of the former at best only with respect to those legal issues that are easier to regard from the viewpoint of rights.<sup>68</sup>

It comes as no surprise that from the Eurasianists' viewpoint, a civil society helps to intensify separatist trends and hinders real unification of the peoples of Russia (that is, Eurasia). Rejecting the notion of a civil society, the Eurasianists offer "Eurasian centralism" instead as a combination of the strategic integration and diversity of the autonomous entities of Russia-Eurasia.<sup>69</sup>

It is not hard to see that the Eurasianist vision of the relations between people, society, and the state proceeds from the need for a strong state that relies on a wide range of civil servants and on the preservation of patriarchal institutions.<sup>70</sup> The Eurasianists put special emphasis on the problem of considering federalism as part of the state structure.<sup>71</sup> They are convinced that autonomy implies self-government and should exclude all attributes of statehood. In so doing, the size of autonomous entities may fluctuate from a few families to an entire nation. Based on the same logic, smaller autonomous entities may belong to larger ones. In terms of type, autonomous entities can be national, ethnic, theocratic, religious, cultural-historical, social-industrial, economic, linguistic, and communal. Unpopulated or scarcely populated territories, if they have no communities, may be declared federal lands. Autonomous entities are delegated the functions of courts, law-enforcement structures, public administration, and control. Within the Eurasian expanse there should be no concept of border. Instead there should be only a concept of "limit," a border without legal force and that is not to be fixed. Keeping in mind the uneven economic development in Russia-Eurasia,

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<sup>68</sup> A.G. Dugin, "Teoriia evraziyskogo gosudarstva" [The Theory of the Eurasian State], in A. Dugin, ed., *Osnovy Evraziystva*, pp. 525-528.

<sup>69</sup> A.G. Dugin, "Proekt "grazhdanskoe obshchestvo" kak ugroza rossiyskoy samobytnosti" [The "Civil Society" Project as a Threat to the Russian Identity] in A. Dugin, ed., *Osnovy Evraziystva*, pp. 604-605.

<sup>70</sup> Boris Orlov, "Neizbezhnost' evraziystva—neizbezhnost' tupika" [Inevitable Eurasianism—Inevitable Dead End], *Nezavisimaia gazeta*, May 12, 2001, <[http://www.ng.ru/polemics/2001-05-12/8\\_necessity.html](http://www.ng.ru/polemics/2001-05-12/8_necessity.html)>.

<sup>71</sup> Alexander Dugin, *Proekt "Evraziia"* [The "Eurasia" Project] (Moscow: Eksmo, Yauza, 2004), pp. 208-215.

the Eurasianists presume the creation of “poles of development,” that is, of economic centers that have a general Eurasian status, as well as a privileged tax regime.<sup>72</sup>

The Eurasianists believe that the countries of the Commonwealth of Independent States (CIS), as well as Serbia, Mongolia, and others, should be integrated, according to Nursultan Nazarbaev’s terminology, into a “Eurasian Union”<sup>73</sup> (that is, into a “state-continent” – a Eurasian State) with a united economy, transportation arteries, united collective security system, and united system of representative structures.<sup>74</sup> Extending the Russian borders to include only Ukraine and Belarus is classified as Moderate, that is, Slavic Eurasianism; while extending the Russian borders to the borders of the former Soviet Union is considered Extreme, that is, Soviet Eurasianism.<sup>75</sup> There is also a fanciful step-by-step project aimed at forming a so-called union state of Eurasian Rus. The ambition was to integrate, from 2006 to 2014, not only the CIS countries, but also Albania, Macedonia, Mongolia, Serbia, Montenegro, and also give the special right of associated membership to Bulgaria, Hungary, Greece, Israel, Lebanon, the Baltic countries, Poland, Syria, Slovakia, Slovenia, Rumania, Turkey, Croatia, the Czech Republic, the DPRK, and South Korea.<sup>76</sup>

For the Eurasianists, the economy should be subordinated to the idea of the Eurasian State, Eurasian civilization, Eurasian culture.<sup>77</sup> So Eurasianists pay particular attention to the teachings of the so-called “hetero-orthodox” economists who regard the economy as a derivative of culture and for whom historical, cultural-civilizational, spatial, and national factors are of prime importance in determining the nature of the economy. All the economic theories of the so-called hetero-orthodox traditions (Eurasianists include such outstanding economists as Sismondi, List, Keynes, Schumpeter, Schmoller, Perroux, Gesell, and others among the authors of these traditions) have

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<sup>72</sup> *Ibid.*, p. 296.

<sup>73</sup> Dugin, *Evraziyskaia missiia Nursultana Nazarbaeva*, p. 86.

<sup>74</sup> Dugin, *Proekt “Evraziia,”* pp. 280-284.

<sup>75</sup> O’Loughlin and Talbot, “Where in the World is Russia,” pp. 37-44.

<sup>76</sup> Panarin, *Informatsionnaia voyna i geopolitika*, pp. 539-543.

<sup>77</sup> Dugin, “*Ekonomicheskie aspekty neoevrAziystva,*” p. 627.

united into a bloc of so-called third-way economies.<sup>78</sup> They are opposed to economic orthodoxy – whether socialist or liberal-capitalist. For the Eurasianists the market and private property belong to the sphere of pragmatic permissibility and pragmatic benefit. Based on such a premise, they recognize a “society with a market” rather than a “market society.” For them, the market principle should not threaten the foundations of ideocracy, that is, those ideal principles that rule public and political life.<sup>79</sup> As a result, the task of the Eurasian economy is to preserve and develop all the economic systems reflecting the cultural-historical path of the individual nations living in the Eurasian State.<sup>80</sup>

In other words, the multi-vector nature of Eurasianism should be formed on the basis of:<sup>81</sup>

- state control in strategic areas (that is, the land of Eurasia, its rivers, lakes, seas, minerals and their production and primary processing enterprises, armed forces, the military-industrial complex, the financial institution issuing Eurasian currency, pension funds, transportation routes, and the energy industry should be owned by the state);
- a free market in small and medium production, trade, and services;
- diverse forms of collective management (that is, cooperatives, joint-stock enterprises, and so on, permitted in industry, construction, banking, credit, and stock exchange spheres, medical services, education, culture, and so on).

The Eurasianists prefer the “principle of ownership” to the “principle of property,” when the owner should act on the basis of social responsibility and be oriented toward the public good.<sup>82</sup> Hence, the owner is responsible to both society and the state for the use of his property.<sup>83</sup> In turn, the state should support national business and conduct a paternalistic policy, using

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<sup>78</sup> *Ibid.*, p. 627.

<sup>79</sup> *Ibid.*, p. 629.

<sup>80</sup> Dugin, *Proekt “Evraziia,”* p. 286.

<sup>81</sup> *Ibid.*, p. 288.

<sup>82</sup> *Ibid.*, p. 289.

<sup>83</sup> *Ibid.*, p. 288.

mechanisms of tariff and non-tariff protectionism.<sup>84</sup> The extension of the Russian Federation into the Eurasian State should be preceded by the application of the aforementioned paternalistic policy to the CIS countries, their integration into a customs union, and the formation of a single economic zone within the CIS borders.<sup>85</sup>

According to this perspective, the economy of Russia-Eurasia formed on the above principles would create an independent so-called fourth zone that not only differs fundamentally from the other gigantic economic zones – American, European, and Pacific – but also opposes them.<sup>86</sup> The principled difference between the fourth zone and the others is also reflected in the post-Soviet state's problematic choice of its path – either toward Europe or toward Eurasia.<sup>87</sup>

When looking at the main views of Eurasianists, a question arises: what is more important to them, those principles discussed above on the basis of which the Eurasian State should be built, or the restoration of a Russian empire at any price? This formulation is primarily provoked by the fact that, as noted above, despite their disparagement of Marxism, Eurasianists welcomed the establishment of a Soviet structure that extended Russian territory. While also disparaging liberal-capitalist orthodoxy, the current leaders of Eurasianism, although rather skeptical about Anatoli Chubais' idea of creating a so-called Liberal Empire<sup>88</sup> ended up welcoming this idea,<sup>89</sup>

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<sup>84</sup> *Ibid.*, p. 290.

<sup>85</sup> *Ibid.*, pp. 290-291.

<sup>86</sup> Dugin, "Ekonomika: chetvertaia zona."

<sup>87</sup> See, for example, Yaroslav Zhalilo, "Ukraine: Eurasian Integration or European Choice?" *Central Asia and the Caucasus*, No. 6 (24) (2003), pp. 159-167.

<sup>88</sup> Anatoli Chubais, "Missia Rossii v XXI veke" [Russia's Mission in the 21st Century], *Nezavisimaia gazeta* [Independent Newspaper], October 1, 2003, <[http://www.ng.ru/ideas/2003-10-01/1\\_mission.html](http://www.ng.ru/ideas/2003-10-01/1_mission.html)>. Chubais' idea of a Liberal Empire was particularly popular in 1998-2005 (Simons *Eurasia's New Frontiers*, pp. 70-81). It must be stressed that the idea of a Liberal Empire per se is not Russian (see, for example, Yury Krupnov, "Pochemy liberal'naia imperia v Rossii ne poluchitsia?" [Why the Liberal Empire in Russia Will Fail?], *Vestnik analitiki* [Analytical Bulletin], No. 2 (20) (2005), pp. 38-56). It was first put forward as early as the second half of the 19th century in Great Britain (see, for example, H.C.G. Matthew, *The Liberal Imperialists. The Ideas and Politics of a Post-Gladstonian Élite* (Oxford: Oxford University Press, 1973)), it was developed at the end of the 20th century (for example, David Reiff, "A New Age of Liberal Imperialism?" *World Policy Journal*, Vol. XVI, No. 2 (1999), pp. 1-10), and increasingly took on American hues (Theo Farrell, "Strategic Culture and American

according to which Russia could and should restore its economic influence<sup>90</sup> by means of economic expansion<sup>91</sup> throughout the post-Soviet expanse. They

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Empire,” *The SAIS Review of International Affairs*, Vol. XXV, No. 2 (2005), pp. 3-18). We agree with the opinion that the U.S.’s military activity in Afghanistan and Iraq, interpreted and conceived as a way to form an American “democratic empire” (Stanley Kurtz, “Democratic Imperialism,” *Policy Review*, Iss. 118, April/May (2003), pp. 3-20), helped to accelerate the formation of the Russian version of the Liberal Empire (Igor Torbakov, “Russian Policymakers Air Notion of “Liberal Empire” in Caucasus, Central Asia,” *Eurasia Insight*, October 27, 2003). A critical analysis of different versions of the contemporary American empire is quite widespread (for example, Alice H. Amsden, *Escape from Empire: The Developing World’s Journey Through Heaven and Hell* (Cambridge: The MIT Press, 2007). Of great significance is also the interconnection between Energy Dependence and Political Independence in the Russian policy towards the post-Soviet space: an increase in the first seems to cause a decline in the second (Keith C. Smith, *Russian Energy Politics in the Baltics, Poland, and Ukraine. A New Stealth Imperialism?* (Washington, D.C.: CSIS, 2004, pp. 5-8). It is no accident that, along with the formation of a Liberal Empire, the purposeful movement toward creating an Energy Empire is of particular importance to Russia (Fiona Hill, *Energy Empire: Oil, Gas and Russia’s Revival* (London: The Foreign Policy Centre, 2004), <<http://fpc.org.uk/fsblob/307.pdf>>). This is largely based on Putin’s myth of Russia as an “energy superpower”. As a result, Moscow’s energy policy is promoting the conception of New Economic Imperialism, which applies not only to the outside world, but also to Russia itself, to its domestic economy (Marshall I. Goldman, *Petrostate: Putin, Power, and the New Russia* (New York: Oxford University Press, 2008), pp. 172-176). It is worth regarding Russia’s energy strategy in the European vector in this context too (Janusz Bugajski, *Expanding Eurasia: Russia’s European Ambitions* (Washington, D.C.: The CSIS Press, 2008), pp. 73-80).

<sup>89</sup> Victor Yasmann, “Aleksandr Dugin Eurasia Party Founder and Chief Ideologue of the Russian Geopolitical School,” *Radio Free Europe/Radio Liberty*, 2003, <<http://www.rferl.org/specials/russianelection/bio/dugin.asp>>.

<sup>90</sup> See, for example, Henry Kissinger, *Does America Need a Foreign Policy? Toward a Diplomacy for the Twenty-First Century* (London: The Free Press, 2002), p. 76.

<sup>91</sup> Keith Crane, D.J. Peterson, and Olga Olikier, “Russian Investment in the Commonwealth of Independent States,” *Eurasian Geography and Economics*, Vol. 46, No. 6, 2005, pp. 404-444. According to its architects, a Liberal Empire should not be created through a forced armed occupation of the former Soviet republics, but through the possession of the main economic facilities located on their territory (by purchasing and developing assets). The real steps taken by the Russian leadership in this direction (for example, Vladimer Papava, Frederick Starr, “Russia’s Economic Imperialism,” *Project Syndicate*, 2006, <<http://www.project-syndicate.org/commentary/papava1>>) far from corresponded always to the generally accepted values of liberality (for example, Vladimer Papava, “Russia’s Illiberal ‘Liberal Empire’,” *Project Syndicate*, February 28, 2007, <<http://www.project-syndicate.org/commentary/papava2/English>>). This is not surprising if we keep in mind the extremely undemocratic and non-liberal nature of Putin’s regime (for example, Anders Åslund, *Putin’s Decline and America’s Response*, Policy Brief, No. 41, August (Washington, D.C.: Carnegie Endowment for

did this by actively describing this project of restoring the Russian empire as liberal Eurasianism.<sup>92</sup>

It is worth noting that the ideas for building a Russia-Eurasia empire originate in the works of the first Eurasianists and were further developed by their contemporary followers, who call themselves neo-Eurasianists. Although both trends attribute to Russia the status of a great nation whose place in international relations goes back to geopolitics,<sup>93</sup> neo-Eurasianism is more aggressive<sup>94</sup> than the Eurasianism of the 1920s.

It is interesting to see how contemporary critics of neo-Eurasianism believe that its teachings share several characteristics. First, they believe that it is under the strong influence of Soviet-style Maxism-Leninism.<sup>95</sup> Second, they see it as a mixture of Marxism and nationalism.<sup>96</sup> Third, they view it as being on a par with Bolshevism and Fascism,<sup>97</sup> as well as Slavophilism, pan-Slavism, anti-Semitism, and Stalinism.<sup>98</sup> Fourth, they criticize it for falsifying Russian culture and history.<sup>99</sup>

At present, Eurasianism has become the geopolitical theoretical basis for a contemporary Russian red-brown coalition uniting ultra-leftist and ultra-rightist politicians.<sup>100</sup>

International Peace, 2005); Dmitri Trenin, *Reading Russia Right*. Policy Brief, No. 42, October (Washington, D.C.: Carnegie Endowment for International Peace, 2005)).

<sup>92</sup> Alexander Dugin, *Evraziyskaia missiia Nursultana Nazarbaeva*, pp. 99-103.

<sup>93</sup> Paradorn Rangsimaporn, "Interpretations of Eurasianism: Justifying Russia's Role in East Asia," *Europe-Asia Studies*, Vol. 58, No. 3 (2006), pp. 371-390.

<sup>94</sup> An example of the aggressive nature of the neo-Eurasianists is the attitude of their leader, Alexander Dugin, in relation to the war with Georgia and its occupation (for example, Dugin, "Bez kompromissov—tanki na Tbilisi!").

<sup>95</sup> Tchantouridze, "After Marxism-Leninism."

<sup>96</sup> Dmitry V. Shlapentokh, "Eurasianism: Past and Present," *Communist and Post-Communist Studies*, Vol. 30, No. 2 (1997), pp. 129-151.

<sup>97</sup> Ingram, "Alexander Dugin."

<sup>98</sup> Andreas Umland, *The Fascist Threat in Post-Soviet Russia* (1998), <<http://www.nato.int/acad/fellow/96-98/umland.pdf>>.

<sup>99</sup> Dmitri Oreshkin, "'Zolotoy milliard' ili 'Zolotaia Orda?'" [The "Golden Billion" or the "Golden Horde?"] *Nezavisimaia gazeta*, June 10, 2001, <[http://www.ng.ru/ideas/2003-06-10/11\\_gold.html](http://www.ng.ru/ideas/2003-06-10/11_gold.html)>.

<sup>100</sup> Charles Clover, "Dreams of the Eurasian Heartland. The Reemergence of Geopolitics," *Foreign Affairs*, Vol. 78, No. 2 (1999), p. 9.

In order to implement the idea of forming a Eurasian State, Kazakhstani President Nursultan Nazarbaev initiated the creation of a Customs Union in the CIS,<sup>101</sup> between Russia, Belarus, Kazakhstan, Kyrgyzstan, and Tajikistan. An important step in Eurasian integration was the creation, by the Customs Union member states, of an interstate organization called the Eurasian Economic Community (EurAsEC). It was conceived as the actual nucleus of the new Eurasian political formation. In January 2006, Uzbekistan joined the EurAsEC. The signing by Russia, Kazakhstan, Ukraine, and Belarus in 2003 of an agreement on the organization of a Single Economic Expanse (SEE) greatly intensified Eurasian integration. The experience of the first years showed that several contradictions existed among the integrating states, and those were caused primarily by the lack of correlation between their interests.<sup>102</sup>

There are also projects for creating a Eurasian Economic Union and Eurasian Energy Community that encompass Central Asia, the Caucasus, and Eastern Europe and are aimed at turning Russia into an energy, transportation, and, ultimately, economic *hub* of Eurasia.<sup>103</sup>

In contrast to the Eurasianists' optimism about the prospects for creating a Eurasian State, the most serious task for Russia is not to expand but to retain its integrity.<sup>104</sup> This is manifested in the problem of holding onto Siberia in the face of the demographic slump in Russia and the corresponding trends in China.<sup>105</sup>

Recognizing Russia's goal of restoring the empire, the U.S. believes its main tasks to be the promotion of geopolitical pluralism in the region, to intensify the modernization of societies, and to decentralize the political systems on

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<sup>101</sup> Dugin, *Evraziyskaia missiia Nursultana Nazarbaeva*, p. 86.

<sup>102</sup> See, for example, Rafael Ultanbaev, "Eurasian Economic Community: Thorny Path of Development," *Central Asia and the Caucasus*, No. 2 (21) (2003), pp. 129-139; Rafael Ultanbaev, "Eurasian Economic Community in New Integration Conditions," *Central Asia and the Caucasus*, No. 4 (40) (2006), pp. 31-40.

<sup>103</sup> Gordon M. Hahn, "The Rebirth of Eurasianism," *The Russia Journal*, No. 14, July 12-18 (2002), <<http://www.cdi.org/russia/215-14.cfm>>.

<sup>104</sup> Yu.V. Tikhonravov, "Khrestomatia ot geopolitiki k khronopolitike," ([http://vasilievaa.narod.ru/gu/stat\\_rab/book/Geopolitika/Hrestomatia5.aspx.htm](http://vasilievaa.narod.ru/gu/stat_rab/book/Geopolitika/Hrestomatia5.aspx.htm)) in: Yu.V. Tikhonravov, *Nachala geopolitiki*, Ch. 5, <[http://vasilievaa.narod.ru/gu/stat\\_rab/book/Geopolitika/Geopolitika.htm](http://vasilievaa.narod.ru/gu/stat_rab/book/Geopolitika/Geopolitika.htm)>.

<sup>105</sup> Brzezinski, *The Choice*, Ch. 3.

the basis of a market economy. According to Zbigniew Brzezinski, in the future Russia could transform into a potential confederation composed of the European part of Russia, the Siberian Republic, and the Far Eastern Republic.<sup>106</sup> This recommendation is totally unacceptable not only for the Eurasianists, but also for the Russian national idea of creating an imperial nation that encompasses the former Soviet expanse and more. The scenario put forward by well-known Russian Eurasianist Igor Panarin of the disintegration of the U.S. into six parts, with Alaska being returned to Russia, can be classified as nothing other than moral revenge for Zbigniew Brzezinski's vision.<sup>107</sup>

In contemporary interpretations of Eurasianism, in addition to neo-Eurasianism, so-called "pragmatic Eurasianism" and "intercivilizational Eurasianism" are singled out.<sup>108</sup> The first is used for the official needs of the Russian political leadership: to legitimize Russian interests in the West and in Asia at the same time justifying in this way the pursuance of a balanced international policy between these two vectors. The second is focused on the pragmatic use of Russia's unique geographic location as a bridge joining Europe and the Asia-Pacific region. It aims to emphasize Russia's intercivilizational function between the two continents. In our opinion, "intercivilizational Eurasianism" hardly deserves examination as an independent interpretation of Eurasianism; not only because of its limited spread,<sup>109</sup> but also because of its use in essentially justifying pragmatic Eurasianism.<sup>110</sup> Moreover, its author, Mikhail Titarenko,<sup>111</sup> is clearly an advocate of neo-Eurasianism.<sup>112</sup>

According to a more detailed classification of Eurasianism in contemporary Russian geopolitical thought, the following five groups can be singled out:

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<sup>106</sup> Brzezinski, *The Grand Chessboard*, p. 202.

<sup>107</sup> Andrew Osborn, "As if Things Weren't Bad Enough, Russian Professor Predicts End of U.S. In Moscow, Igor Panarin's Forecasts Are All the Rage; America 'Disintegrates' in 2010," *The Wall Street Journal*, December 29, 2008, <[http://online.wsj.com/article\\_email/SB123051100709638419-1MyQjAxMDI4MzZwMDUzMTAxWj.html#>](http://online.wsj.com/article_email/SB123051100709638419-1MyQjAxMDI4MzZwMDUzMTAxWj.html#>).

<sup>108</sup> Rangsimaporn, "Interpretations of Eurasianism."

<sup>109</sup> *Ibid.*, p. 372.

<sup>110</sup> *Ibid.*, p. 383.

<sup>111</sup> M.L. Titarenko, *Rossiia litsom k Azii* [Russia Faces Asia] (Moscow: Respublika), 1998.

<sup>112</sup> Rangsimaporn, "Interpretations of Eurasianism," p. 383.

Expansionists, Civilizationists, Stabilizers, Geo-economists, and Westerners:<sup>113</sup>

- the Expansionists identify Atlanticism and free trade with the U.S. as the main threat to Russia. They see Russia as a culturally anti-Western state, as an empire constantly expanding territorially;
- the Civilizationists are contemporary pro-communist politicians and ideologists, who also regard Russia exclusively as an empire, but only within the borders of the former Soviet Union;
- the Stabilizers, instead of a traditional territorial empire, see Russia as having informal control over post-communist Eurasia. They believe that without Russia as a Great Power it will be impossible to preserve peace and stability in this region;
- the Geo-economists, who uphold Russia's Eurasian identity and believe that Russia should have economic and cultural influence over the Eurasian region. In their view, taking advantage of its location in the center of Eurasia, it should implement transnational economic projects with investments both from the West and from the Asian states;
- for representatives of the school of Russian Westernism, Russia is essentially a European country that should mainly associate itself with the West. They regard its role in Eurasia limited to establishing the standards of liberal democracy.

In our opinion, the representatives of the school of Russian Westernism can hardly be classified as Eurasianists. They support a strategy that will lead to Russia's gradual withdrawal from the former Soviet republics.<sup>114</sup> A brilliant representative of this school, Dmitri Trenin, symbolically called one of his books, deliberately developing the ideas of contemporary Russian

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<sup>113</sup> Andrei P. Tsygankov, "Mastering Space in Eurasia: Russian Geopolitical Thinking after the Soviet Break-Up (Review Essay)," *Communist and Post-Communist Studies*, Vol. 35, No. 1 (2003), <<http://www.bss.sfsu.edu/tsygankov/Research/RusEurasPap.htm>>.

<sup>114</sup> *Ibid.*

Westernism, “*The End of Eurasia.*”<sup>115</sup> The conception of the emergence of Russia as the new West is based on two factors: the country’s openness to the outside world and the development of Russian capitalism. These are slowly but dramatically changing Russian society, and as a result of this Russia could become a Western, but not European, country.<sup>116</sup> It is obvious that these two factors cannot yet determine Russia’s possible Westernization. This was more acutely manifested in Russia’s military actions against Georgia in August 2008. It is understandable that Western experts are reluctant to concede that they were wrong in believing that the Westernization process that Russia started to undergo in the 1990s had, more or less, strong roots.<sup>117</sup> The start of the Westernization process in Yeltsin’s Russia was primarily caused by the political and economic weakness of the Russian state at that time, which justified its need for Western political and financial help. Putin’s politically and economically stronger Russia, on the other hand, no longer had any reason to pretend to comply with Western values.<sup>118</sup> Furthermore, the concept of the Westernization of Russia makes little sense in the light of Russia’s invasion of Georgia, which demonstrated to the West Russia’s disregard of Georgia’s pro-Western orientation, its rejection of the possibility of reducing Europe’s energy dependency on Russia, and its lack of respect for world order.<sup>119</sup> At this point, it should be kept in mind that with respect to Europe, Eurasianism served two strategic goals for Moscow: turning Europe into an appendage of the Russian sphere of influence and weakening Euro-Atlanticism by harming Europe’s ties with the U.S.<sup>120</sup>

It is interesting to note that the above-mentioned Expansionists qualify the Civilizationists (in other words, contemporary Russian communists and

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<sup>115</sup> Dmitri Trenin, *The End of Eurasia: Russia on the Border Between Geopolitics and Globalization* (Washington, D.C.: Carnegie Endowment for International Peace, 2002).

<sup>116</sup> Trenin, *Integratsiia i identichnost.*

<sup>117</sup> For example, Michael Hirsh, “Pushing Russia’s Buttons,” *Newsweek*, August 12, 2008, <<http://www.newsweek.com/id/152087>>.

<sup>118</sup> For example, Asmus, “How the West Botched Georgia.”

<sup>119</sup> Petersen, “Russia Invaded Georgia to Teach the West a Lesson.”

<sup>120</sup> Bugajski, *Expanding Eurasia*, p. 1.

their leader)<sup>121</sup> as leftist-Eurasianists.<sup>122</sup> The supporters of restoring the Kremlin's influence over the former Soviet republics by creating a liberal empire, on the other hand, are coined liberal Eurasianists. In all likelihood, the concepts of "leftist" and "rightist" in the traditionally Western European understanding do not present an adequate description of the contemporary Russian political spectrum.<sup>123</sup> And this fully correlates with the open concession of one of the Expansionists' leaders, stating that "...Eurasianism was and is neither rightist, leftist, liberal, or socialist. Eurasianists are willing to support the representatives of any ideological camp who defend the elements of statehood and other Eurasian values."<sup>124</sup>

In conclusion, with respect to the Eurasian "disease," it is unlikely that Russia will be able to dominate the post-Soviet expanse. This is not only because other players involved in the region have much greater economic, informational, and military resources (although resources are not the most important thing in creating an empire) than Russia; but most importantly because the Russian elite, which traditionally suffers from national egoism,<sup>125</sup> cannot offer the former Soviet republics "anything other than pompous talk about its own grandeur, its historical mission, the messianic imperial calling of the Russian nation, and so on."<sup>126</sup>

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<sup>121</sup> See, for example, G.A. Ziuganov, *Derzhava* [The Nation] (Moscow: Informpechat, 1994); G.A. Ziuganov, *Rossiiā—rodina moia: Ideologiiā gosudarstvennogo patriotizma* [Russia—My Homeland: The Ideology of State Patriotism] (Moscow: Informpechat, 1996); G.A. Ziuganov, *Geografiia pobedy: Osnovy rossiiskoi geopolitiki* [The Geography of Victory: Fundamental Principles of Russian Geopolitics] (Moscow, 1997), <<http://feelosophy.narod.ru/Zyuganov/Index.htm>>).

<sup>122</sup> A.G. Dugin, "KPRF i evraziystvo" [The CPRF and Eurasianism], in A. Dugin, ed., *Osnovy Evraziystva*, p. 586.

<sup>123</sup> Frederick Matern, *The Discourse of Civilization in the Works of Russia's New Eurasists: Lev Gumilev and Alexander Panarin*, YCISS Post-Communist Studies Programme Research Paper Series, No. 002, February (2007), p. 31, <<http://www.yorku.ca/yciss/activities/documents/PCSPPaper002.pdf>>.

<sup>124</sup> Alexander Dugin, "Evraziystvo: ot filosofii k politike" [Eurasianism: from Philosophy to Politics], *Nezavisimaia gazeta*, May 30, 2001, <[http://www.ng.ru/ideas/2001-05-30/8\\_philosophy.html](http://www.ng.ru/ideas/2001-05-30/8_philosophy.html)>.

<sup>125</sup> Vladimir Milov, *Russia and the West. The Energy Factor* (Washington D.C.: CSIS, 2008), p. 18, <[http://www.csis.org/media/csis/pubs/080731\\_milov\\_russia&west\\_web.pdf](http://www.csis.org/media/csis/pubs/080731_milov_russia&west_web.pdf)>.

<sup>126</sup> Andrei Piontikovskiy, "Pochemu Rossiia ne budet 'dominirovat' na postsovetskom prostranstve" [Why Russia Will Not Dominate in the Post-Soviet Expanse], *Russkiy*

### The Central Caucasus: Main Geopolitical Problems and Eurasianism

The Central Caucasus region (often referred to as South Caucasus) is located between the Black, Caspian, and Azov seas, that is, on the border between Europe and Asia.<sup>127</sup> The contemporary geopolitical interpretation of the term “the Caucasus” dates to when Russia conquered the region.<sup>128</sup> Russia’s presence coined the terms “the Trans-Caucasus”<sup>129</sup> or “Transcaucasia”<sup>130</sup> alluding to the region beyond the main Caucasian mountain range if viewed from Russia and “the North Caucasus,” referring to the territory to the north of the mountain range. The Russian tradition dominated the international practice of identifying the region.

The entire territory of the North Caucasus (which consists of foothills and the mountain areas) comprises part of the Russian Federation. The foothills comprise the Krasnodar and Stavropol territories, the Astrakhan and Rostov regions, and the Republic of Kalmykia. The mountain area is made up of the republics of Adigea, Dagestan, Ingushetia, Kabardino-Balkaria, Karachaevo-Cherkessia, North Ossetia-Alania, and Chechnia.

The southern limits of the Caucasus were always identified by the Russian Empire’s southern state border in the Caucasus.<sup>131</sup> The border change was amply illustrated by the case of Kars in the late 19th century. When the Russian Empire detached it by force from the Ottoman Empire, Kars came to be known as part of the Caucasus. Later, when Russia lost Kars, Ardahan, and Beyazid, the Russian political and historical documents stopped referring

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*Globus*, March, No. 3 (2005), <<http://www.russian-globe.com/N37/Piontkovsky.PochemuRossiaNebudetDominirovat.htm>>.

<sup>127</sup> Lewis and Wigen, *The Myth of Continents*, p. 203.

<sup>128</sup> Nicholas S. Breyfogle, *Heretics and Colonizers: Forging Russia’s Empire in the South Caucasus* (Ithaca: Cornell University Press, 2005); Austin Jersild, *Orientalism and Empire: North Caucasus Mountain Peoples and the Georgian Frontier, 1845-1917* (Montreal & Kingston: McGill-Queen’s University Press, 2002).

<sup>129</sup> For example, Thomas V. Gamkrelidze, “‘Transcaucasia’ or ‘South Caucasus’? Towards a More Exact Geopolitical Nomenclature,” in V. Keshelava, ed., *Postcommunist Democratic Changes and Geopolitics in South Caucasus*, Acts of the Conference, October 17-18, 1997 (Tbilisi: Metsniereba, 1998), pp. 40-42.

<sup>130</sup> For example, Charles King, *The Ghost of Freedom: A History of the Caucasus* (New York: Oxford University Press, 2008), p. xiii.

<sup>131</sup> Ismailov and Papava, *The Central Caucasus: Essays*, p. 10; Ismailov and Papava, “New Concept for the Caucasus;” Ismailov and Papava, *The Central Caucasus: Problems*, pp. 8-9.

to them as parts of the Caucasus. At the same time, when in November 1918 these regions proclaimed their independence and formed the Southwestern Caucasian (Kars) Democratic Republic,<sup>132</sup> the name clearly indicated its Caucasian affiliation. This tradition of identifying the southern borders of the Caucasus survived in the Soviet period. The three Union republics of Armenia, Azerbaijan, and Georgia were described as Trans-Caucasian.

Early in the 1990s, when the Soviet Union disappeared and the three republics regained their independence, the term “Trans-Caucasus” was replaced by the more correct term “the South Caucasus.”<sup>133</sup> Russia alone continued using the old term.<sup>134</sup>

Few academics stop to ponder significantly on the fact that the term “the South Caucasus” (as well as “the Trans-Caucasus”) reflects the purely Russian geopolitical approach to the region.<sup>135</sup> The terms “the Northern Caucasus” and “the Southern Caucasus” perpetuate the new, and old, Russian borders in the region.

According to Ismailov,<sup>136</sup> the Caucasus consists not only of Azerbaijan, Armenia, Georgia, and the Russian Federation entities enumerated above. It also covers the northeastern Turkish areas (the provinces or *il* of Agri,

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<sup>132</sup> Aidyn Gajiev, *Iz istorii obrazovaniia i padeniia Iugo-Zapadnoi Kavkazskoy (Karskoy) demokraticheskoy respubliki* [From the History of the Formation and Collapse of the Southwestern Caucasian (Kars) Democratic Republic] (Baku: Elm Publishers, 1992); Aidyn Gajiev, *Demokraticheskie respubliki Iugo-Zapadnogo Kavkaza (Karskaia i Araz-Tiurkskaia respubliki)* [The Democratic Republics of the Southwestern Caucasus (Kars and Araz-Turkic Republics)] (Baku: Nurlan Publishers, 2004); Shevket Tagieva, *Demokraticheskie respubliki Iugo-Vostochnogo Kavkaza (Azadistan i Gilianskaia Sovetskaia Respublika)* [The Democratic Republics of the Southeastern Caucasus (Azadistan and the Gilan Soviet Republic)] (Baku: Kavkaz Publishers, 2005).

<sup>133</sup> For example, Gamkrelidze, “‘Transcaucasia’ or ‘South Caucasus’?”

<sup>134</sup> For example, K.S. Gajiev, *Geopolitika Kavkaza* [Geopolitics of the Caucasus] (Moscow: Mezhdunarodnye otnosheniia Publishers, 2003); V.A. Mikhailov, ed., *Geopolitika* [Geopolitics] (Moscow: RAGS Press, 2007), pp. 205-213; A.V. Vozzhenikov, ed., *Regional’naia bezopasnost* [Regional Security] (Moscow: RAGS Press, 2006), pp. 158-160.

<sup>135</sup> Ismailov and Papava, *The Central Caucasus: Essays*, p. 11; Ismailov and Papava, “New Concept for the Caucasus”; Ismailov and Papava, *The Central Caucasus: Problems*, p. 9.

<sup>136</sup> Ismailov, “O geopoliticheskikh predposylkakh”; Ismailov and Kengerli, “Integratsia Kavkaza”; Ismailov and Kengerli, “O kategorii Kavkaz”; Eldar Ismailov and Zia Kengerli, “The Caucasus in the Globalizing World: A New Integration Model,” *Central Asia and the Caucasus*, No. 2 (20), 2003, pp. 135-144.

Ardahan, Artvin, Van, Igdyr, and Kars) and the northwestern parts of Iran (the provinces or *ostanha* of Eastern Azerbaijan, Ardabil, Gilan, Zanjan, Qazvin, Hamadan, and Western Azerbaijan). This division is based on the fact that the Turkish and Iranian regions have been populated by Caucasian peoples from time immemorial. For many centuries prior to the Russian conquests they belonged, together with the other Caucasian peoples, to the same ethnocultural and socioeconomic area. This means that these areas can be described as Caucasian on the same grounds that the Northern Caucasus of Russia is. Geographically, the mentioned regions of Turkey and Iran (as well as Armenia, which is described as a Caucasian state) are found at the same distance from the Greater Caucasus range and partly fill the space of the Smaller Caucasus range.

The above suggests that the Caucasian region consists not of two (the Northern and Southern Caucasus) parts, as the international academic community commonly believes, but of three parts: the Central Caucasus (made up of three independent states – Armenia, Azerbaijan, and Georgia); the Northern Caucasus (made up of the Russian Federation’s autonomous units bordering on the Caucasus); and the Southern Caucasus, which covers the Turkish provinces bordering on Armenia, Azerbaijan, and Georgia (the Southwestern Caucasus), and northwestern *ostanha* of Iran (the southeastern Caucasus).

If we proceed from the specific features of the region’s history, Ismailov’s conception fully reflects the Caucasian current geopolitical realities.<sup>137</sup> The region has developed into a meeting place for all sorts of geopolitical and economic interests,<sup>138</sup> while the Central Caucasus accumulates the entire range of regional problems.<sup>139</sup>

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<sup>137</sup> Roin Metreveli, *The Caucasian Civilization in the Context of Globalization* (Stockholm: CA&CC Press, 2009).

<sup>138</sup> For example, Revaz Gachechiladze, “Geopolitics in the South Caucasus: Local and External Players,” *Geopolitics*, Vol. 17, No. 1 (2002), pp. 113-138; Roin Metreveli, “Kavkaz na rubezhe tysiachiletiiy” [The Caucasus at the Turn of the Millennium] *Caucasica. The Journal of Caucasian Studies*, Vol. 4 (2001), pp. 81-86; Kenneth S. Yalowitz and Svante Cornell, “The Critical but Perilous Caucasus,” *Orbis, A Journal of World Affairs*, Vol. 48, No. 1 (2004), pp. 105-116.

<sup>139</sup> For example, Elkhan Nuriyev, *The South Caucasus at the Crossroads: Conflicts, Caspian Oil and Great Power Politics* (Berlin: LIT, 2007).

Based on the present-day state of each individual Central Caucasian country and their interrelations in particular,<sup>140</sup> the integration prospects in the Caucasus<sup>141</sup> remain rather provisional in nature. Believing that integration in the Caucasus (and in any part of them) is nothing more than a pipe dream, since there has never been any political or cultural integrity in its history,<sup>142</sup> would mean accepting that social processes are historically determined, even though such an approach has repeatedly been proven unsound by history.<sup>143</sup> Even the most extreme position, which presumes the complete disunity of the Caucasian peoples throughout their many centuries of history, in no way excludes the possibility of the countries and peoples of the region finding close or common interests today in the contemporary globalizing world. Furthermore, regarding the Central Caucasus, one must recognize the existence of three conflicts<sup>144</sup> or, to be more precise, occupied entities on its

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<sup>140</sup> It should be admitted that even between Azerbaijan and Georgia, the regional interests of which largely coincide, there is far from full mutual understanding, the conflict regions being a graphic case in point (for example, Cory D. Welt, "Making the Caucasus Whole Again: A Cooperation Approach to Restoring the Domestic Status Quo," in *Caucasus Regional Security for the 21st Century*. Materials of International Conference (March 13-14, 1999, Tbilisi, Georgia) (Tbilisi: CIS and Peaceful Caucasus State Affairs Bureau and ICCN, 1999), pp. 97-101).

<sup>141</sup> Ismailov, "O geopoliticheskikh predposylkakh"; Ismailov and Kengerli, "Integratsia Kavkaza"; Ismailov and Kengerli, "O kategroii Kavkaz"; Ismailov and Kengerli, "The Caucasus in the Globalizing World"; Ismailov and Papava, *The Central Caucasus: Essays*, pp. 7-9; Ismailov and Papava, "A New Concept for the Caucasus"; Ismailov and Papava, *The Central Caucasus: Problems*, pp. 6-8.

<sup>142</sup> Nino Chikovani, "A United Caucasus: Reality Rooted in the Past or High-Flown Political Illusions?" *Central Asia and the Caucasus*, No. 5 (35) (2005), pp. 45-54.

<sup>143</sup> For example, Mariam Lordkipanidze, "K voprosu 'Kavkazskogo edinogo doma'" [On the Question of a "United Caucasian Home"], *Caucasica. The Journal of Caucasian Studies*, Vol. 2 (1998), pp. 163-169; Roin Metreveli, "On the Problem of War and Peace in the Caucasus," *Caucasica. The Journal of Caucasian Studies*, Vol. 2 (1998), pp. 170-182.

<sup>144</sup> For example, Oksana Antonenko, "Frozen Uncertainty: Russia and the Conflict over Abkhazia," in Bruno Coppieters and Robert Legvold, eds., *Statehood and Security: Georgia after the Rose Revolution* (Cambridge: The MIT Press, 2005), pp. 205-269; Gary K. Bertsch et al., eds., *Crossroads and Conflict: Security and Foreign Policy in The Caucasus and Central Asia* (New York: Routledge, 2000); Julian Birch, "The Georgian/South Ossetian Territorial and Boundary Dispute," in John F.R. Wright, Suzanne Goldenberg, and Richard Schofield, eds., *Transcaucasian Boundaries* (New York: St. Martin's Press, 1996), pp. 151-189; Vicken Cheterian, *War and Peace in the Caucasus: Ethnic Conflict and the New Geopolitics* (New York: Columbia University Press, 2008); Levon Chorbajian, Patrick Donabedian and Claude Mutafian, *The Caucasian Knot. The History and Geo-politics of Nagorno-Karabakh* (London: Zed Press, 1994); Bruno Coppieters, *Federalism and Conflict in The Caucasus* (London: Royal Institute of

territory – Abkhazia, Nagorno-Karabakh, and South Ossetia – which undermine the political and economic stability of the entire Central Caucasus. The situation worsened after Russia invaded Georgia in August 2008 and recognized the independence of Abkhazia and South Ossetia. The problem of instability in the Central Caucasus is also compounded by the fact that the conflict territories themselves are becoming a bastion of terrorism and refuge for criminals engaged in drug trafficking and the drug trade, as well as zones for money laundering, kidnapping, and human trafficking.<sup>145</sup> Thus, the idea of achieving unity in the Central Caucasus (and in the Caucasus as a whole) can be considered an ideal the residents of this region should really be striving for.<sup>146</sup>

The international relations of the Central Caucasian countries are largely determined by historical roots. These roots influence significantly the

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International Affairs, 2001); Svante E. Cornell, *Small Nations and Great Powers. A Study of Ethnopolitical Conflict in the Caucasus* (Surrey: Curzon Press, 2001); Svante E. Cornell, "Autonomy as a Source of Conflict: Caucasian Conflicts in Theoretical Perspective," *World Politics*, Vol. 54, No. 2 (2002), pp. 245-276; Tamara Dragadze, "Ethnic Conflict as Political Smokescreen: The Caucasus Region," in Håkan Wiberg and Christian P. Scherrer, *Ethnicity and Intra-State Conflict* (Aldershot: Ashgate, 1999), pp. 262-279; Shireen Hunter, *The Transcaucasus in Transition: Nation-Building and Conflict* (Washington, D.C.: CSIS, 1994); Ivlian Khaindrava, "Karabakh and Abkhazia: The Dynamics of Non-Settlement," *Central Asia and the Caucasus*, No. 1 (13) (2002), pp. 80-91; Charles King, "The Benefits of Ethnic War: Understanding Eurasia's Unrecognized States," *World Politics*, Vol. 53, No. 4 (2001), pp. 524-552; Dov Lynch, *Engaging Eurasia's Separatist States. Unresolved Conflicts and De Facto States* (Washington, D.C.: United States Institute of Peace Press, 2004); Edgar O'Ballance, *Wars in the Caucasus, 1990-1995* (New York: New York University Press, 1997); Christopher Panico and Jemera Rone, *Azerbaijan: Seven Years of Conflict in Nagorno-Karabakh* (New York: Human Rights Watch, 1994); Vladimir Socor, "Frozen Conflicts: A Challenge to Euro-Atlantic Interests," in Ronald D. Asmus, Konstantin Dimitrov and Joerg Forbrig, eds., *A New Euro-Atlantic Strategy for the Black Sea Region* (Washington, D.C.: The German Marshall Fund of the United States, 2004), pp. 127-137; Thomas de Waal, *Black Garden. Armenia and Azerbaijan Through Peace and War* (New York: New York University Press, 2003); Alexei Zverev, "Ethnic Conflicts in the Caucasus 1988-1994," in Bruno Coppieters, ed., *Contested Borders in the Caucasus* (Brussels: VUB University Press, 1996), pp. 13-71.

<sup>145</sup> Alla Yaz'kova, "Iuzhniy Kavkaz: uravnenie so mnogimi neizvestnymi" [Southern Caucasus: the Equation With Many an Unknown], *Vestnik analitiki* [Analytical Herald], No. 2 (20) (2005), pp. 57-58.

<sup>146</sup> Gajiev, *Geopolitika Kavkaza*, p. 92.

formation of the main foreign policy trends in these countries.<sup>147</sup> Azerbaijan and to a greater extent Georgia are oriented in their international relations toward the West, while Armenia has its sights set on Russia. Nevertheless, after Russia raised the price of gas it delivered to Armenia in April 2006, and closed the Verkhniy Lars checkpoint on the Russian-Georgian border (Armenia's only road connection with Russia), even the most pro-Russian politicians questioned the reliability of Russia's policy towards its most devoted partners, in this particular case Armenia.<sup>148</sup>

Of the Central Caucasian countries, Azerbaijan has a clear comparative advantage: it is rich in hydrocarbon resources<sup>149</sup> and has a convenient geographic location, which promotes its use as a transport hub.<sup>150</sup> Because of the special geographic features of the Central Caucasus, the use of

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<sup>147</sup> For example, Rouben Paul Adalian, "Armenia's Foreign Policy: Defining Priorities and Coping with Conflict," in Adeed Dawisha and Karen Dawisha, eds., *The Making of Foreign Policy in Russia and The New States of Eurasia* (Armonk: M.E. Sharpe, 1995), pp. 309-339; Leila Alieva, "The Institutions, Orientations, and Conduct of Foreign Policy in Post-Soviet Azerbaijan," in Adeed Dawisha and Karen Dawisha, eds., *The Making of Foreign Policy in Russia and The New States of Eurasia* (Armonk: M.E. Sharpe, 1995), pp. 286-308; Richard G. Hovannisian, "Historical Memory and Foreign Relations: The Armenian Perspective," in S. Frederick Starr, ed., *The Legacy of History in Russia and the New States of Eurasia* (Armonk: M.E. Sharpe, 1994), pp. 237-276; Shireen T. Hunter, "The Evolution of the Foreign Policy of the Transcaucasian States," in Gary K. Bertsch et al., eds., *Crossroads and Conflict: Security and Foreign Policy in The Caucasus and Central Asia* (New York: Routledge, 2000), pp. 25-47; Stephen Jones, "The Role of Cultural Paradigms in Georgian Foreign Policy," *The Journal of Communist Studies and Transition Politics*, Vol. 19, No. 3 (2003), pp. 83-110; Ghia Nodia, "The Georgian Perception of the West," in Bruno Coppieters, Alexei Zverev, and Dmitri Trenin, eds., *Commonwealth and Independence in Post-Soviet Eurasia* (London: Frank Cass Publishers, 1998), pp. 12-43.

<sup>148</sup> Stepan Grigoryan, "Yuzhniy Kavkaz i mezhdunarodnoe soobshchestvo. Mesto Armenii v sovremennom mire" [The Southern Caucasus and the World Community. Armenia's Place in the Contemporary World], *Evropa, zhurnal pol'skogo instituta mezhdunarodnykh del* [Europe, Journal of the Polish Institute of International Affairs], Vol. 7, No. 3 (2007), pp. 98-99.

<sup>149</sup> For example, Ilkham Aliev, *Kaspiiskaia neft' Azerbaidzhana* [Caspian Oil of Azerbaijan] (Moscow: Izvestia Publishers, 2003).

<sup>150</sup> Stanley Escudero, "Visions of Baku. Future Hub of the Caspian," *Azerbaijan International*, No. 9.3 (2001), <[http://www.azer.com/aiweb/categories/magazine/93\\_folder/93\\_articles/93\\_stanley\\_escudero.html](http://www.azer.com/aiweb/categories/magazine/93_folder/93_articles/93_stanley_escudero.html)>; Stanley Escudero, "Hub for the 21<sup>st</sup> Century. Azerbaijan's Future Role in the Caspian Basin," *Azerbaijan International*, No. 10.2 (2002), <[http://www.azer.com/aiweb/categories/magazine/ai102\\_folder/102\\_articles/102\\_caspian\\_hub\\_escudero.html](http://www.azer.com/aiweb/categories/magazine/ai102_folder/102_articles/102_caspian_hub_escudero.html)>.

Azerbaijan's transport potential largely depends on other countries in the region, namely, Georgia and Armenia. Georgia's main comparative advantage is its geographic location on the restored Great Silk Road – the central corridor joining Europe and Asia.<sup>151</sup> This also determines the international economic function of this Central Caucasian country.<sup>152</sup> Georgia has the potential to become a major transport link between Russia and Armenia, and on to Iran. Armenia is also characterized by its potential transport function both in the West-East (Turkey-Armenia-Azerbaijan) and the North-South directions (Russia-Georgia-Armenia-Iran).<sup>153</sup> The West-South (Georgia-Armenia-Iran) transportation corridor that links the Black Sea with the Persian Gulf is particularly important for Armenia, just as it is for Georgia.<sup>154</sup> The question is to what extent do the international relations of the Central Caucasian countries promote the use of their comparative advantages?<sup>155</sup>

The problem of oil and gas in contemporary world economics and politics is so significant that it also largely determines the attitude of many states toward the Central Caucasus. So, it is not surprising that Azerbaijan's hydrocarbon resources and their transportation routes, routes of immense geostrategic importance,<sup>156</sup> have generated from the very beginning positive

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<sup>151</sup> Eduard Shevardnadze, *Great Silk Route. TRACECA-PETRA. Transport Corridor Europe-Caucasus-Asia. The Eurasian Common Market. Political and Economic Aspects* (Tbilisi: Georgian Transport System, 1999).

<sup>152</sup> Vladimer Papava, "On the Special Features of Georgia's International Economic Function," *Central Asia and the Caucasus*, No. 2 (14) (2002), pp. 143-147.

<sup>153</sup> For example, Alexander Mukhin, Vladimir Mesamed, "The North-South International Transportation Corridor: Problems and Prospects," *Central Asia and the Caucasus*, No. 1 (25) (2004), pp. 123-126.

<sup>154</sup> In Armenia's official circles this corridor is considered part of the North-South corridor (ARKA, "Yerevan-Batumi Transport Corridor may be Commissioned in Two Years," ARKA News Agency, October 6, 2008, <<http://www.arka.am/eng/transport/2008/10/06/11466.html>>), although from the geographic viewpoint it would be much more accurate to classify it as West-South.

<sup>155</sup> For example, Rozeta Asatiani, "Issues of Economic Development of the Caucasus," *Caucasica. The Journal of Caucasian Studies*, Vol. 1, 1998, pp. 34-42; Vladimer Papava, "Comparative Advantages of the Central Caucasian Countries: Potential, Realized, and Missed Opportunities," *The Caucasus & Globalization*, Vol. 1 (1), 2006, pp. 87-96.

<sup>156</sup> For example, Svante E. Cornell, Mamuka Tsereteli, Vladimir Socor, "Geostrategic Implications of the Baku-Tbilisi-Ceyhan Pipeline," in S. Frederick Starr and Svante E. Cornell, eds., *The Baku-Tbilisi-Ceyhan Pipeline: Oil Window to the West* (Washington: Central Asia-Caucasus Institute, 2005), pp. 17-38.

and negative effects for both this country and the entire region.<sup>157</sup> The positive effect is largely associated with the interest of Western countries in having as many alternative sources of oil and gas as possible. For such reasons, from day one, they have been extremely interested in developing Azerbaijani energy resources and creating alternative pipelines for their transportation. This, in turn, made possible a significant inflow of foreign direct investments into both Azerbaijan and other Caucasian states (Georgia and Turkey) where pipelines run. On the other hand, the negative effects seem mainly to derive from the involvement of regional rivals in the production and transportation of oil and gas. Russia and Iran have tried from the very beginning, with all the means at their disposal, to take control over the operation and particularly the transportation of Azerbaijan's hydrocarbon resources. In other words, the Caspian energy resources can not only be of benefit to the Central Caucasus but can also create a threat for the countries of this region as a consequence of Russia's concern about the West's growing influence on the region, something that arguably endangers its national security and runs counter to its interests.<sup>158</sup>

Logically, the territorial proximity of the three conflict zones in the Caucasus – Abkhazia, Nagorno-Karabakh, and South Ossetia – to the pipelines used to transport Azerbaijani oil and gas to the West should have been a factor deterring their construction, for security reasons. Still they were built because the West's interest in obtaining energy resources independent of Russia is so high that even the threats emanating from the conflict zones could not stop it.<sup>159</sup>

Not only did the Russian side not want to develop a transportation corridor through Georgia or build pipelines on its territory, but it was also willing to

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<sup>157</sup> For example, Sarah L. O'Hara, "Great Game or Grubby Game? The Struggle for Control of the Caspian," *Geopolitics*, Vol. 9, No. 1 (2004), pp. 138-160

<sup>158</sup> Alexander Rondeli, "Pipelines and Security Dynamics in the Caucasus," *Insight Turkey*, Vol. 4, No. 1 (2002), pp. 13-17.

<sup>159</sup> Nikolai Sokov, "The South Caucasus Corridor After the Russian-Georgian War," *Transformations in the Black Sea Region*, A PONARS Eurasia Workshop, PONARS Eurasia Policy Memo No. 49 (2008), <[https://gushare.georgetown.edu/Eurasiststrategy/Memos/2008/Transformations%20in%20the%20Black%20Sea%20Region\\_PO\\_NARS%20Eurasia.pdf](https://gushare.georgetown.edu/Eurasiststrategy/Memos/2008/Transformations%20in%20the%20Black%20Sea%20Region_PO_NARS%20Eurasia.pdf)>.

go so far as to prevent the implementation of such projects.<sup>160</sup> This evaluation of the Russian position with respect to the transportation of Caspian energy resources through Georgia was confirmed during the Russian-Georgian war in August 2008. Russian aviation bombed the pipelines that pass through Georgia<sup>161</sup> which are located far from South Ossetia, the protection of which was supposedly the reason for the invasion. This cast doubt not only on the security of the transportation corridor via which pipelines pass through Georgian territory,<sup>162</sup> but also increased the danger of Azerbaijan losing its economic independence.<sup>163</sup> Fortunately, it did not take long to restore confidence in transporting energy resources through Georgia.<sup>164</sup> The fact that Moscow was unable to realize its goal of establishing control over these pipelines by military means,<sup>165</sup> and that it could not fully monopolize the transportation routes of energy resources from the former Soviet Union to the West, prompted Americans and Europeans to step up their efforts even

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<sup>160</sup> Steve LeVin, *The Oil and the Glory: The Pursuit of Empire and Fortune on the Caspian Sea* (New York: Random House, 2007); Alexander Rondeli, "Pipelines and Security Dynamics in the Caucasus"; Mamuka Tsereteli, "Beyond Georgia: Russia's Strategic Interests in Eurasia," *CACI Analyst*, June 11, 2008, <<http://www.cacianalyst.org/?q=node/4879>>.

<sup>161</sup> For example, Jackson, "IA Forum Interview: Vladimer Papava."

<sup>162</sup> Stephen F. Jones, "Clash in the Caucasus: Georgia, Russia, and the Fate of South Ossetia," *Origins: Current Events in Historical Perspective*, Vol. 2, Iss. 2 (2008), <<http://ehistory.osu.edu/osu/origins/article.cfm?articleid=20>>; Jad Mouawad, "Conflict Narrows Oil Options for West," *The New York Times*, August 13, 2008, <<http://www.nytimes.com/2008/08/14/world/europe/14oil.html>>; John Roberts, "Georgia Falls Victim to Pipeline Politics," *BBC News*, August 12, 2008, <<http://news.bbc.co.uk/2/hi/business/7557049.stm>>. It should be noted that one of the goals of the Russian aggression was to cast doubt over the security of the pipelines passing through Georgia (Pierre Hassner, "One Cold War Among Many?" *Survival*, Vol. 50, No. 4 (2008) p. 250).

<sup>163</sup> Svante E. Cornell, "War in Georgia, Jitters All Around," *Current History*, Vol. 107, Iss. 711, October (2008), p. 312, <<http://www.silkroadstudies.org/new/docs/publications/2007/0810CH.pdf>>; Fariz Ismailzade, "The Georgian-Russian Conflict through the Eyes of Baku," *Eurasia Daily Monitor*, Vol. 5, No. 154, August 12 (2008), <[http://www.jamestown.org/single/?no\\_cache=1&tx\\_ttnews%5Btt\\_news%5D=33881](http://www.jamestown.org/single/?no_cache=1&tx_ttnews%5Btt_news%5D=33881)>.

<sup>164</sup> Vladimir Socor, "Business Confidence Returning to the South Caucasus Transport Corridor," *Eurasia Daily Monitor*, *The Jamestown Foundation*, Vol. 5, No. 186, September 29 (2008), <[http://www.jamestown.org/single/?no\\_cache=1&tx\\_ttnews%5Btt\\_news%5D=33978](http://www.jamestown.org/single/?no_cache=1&tx_ttnews%5Btt_news%5D=33978)>.

<sup>165</sup> Ariel Cohen and Lajos F. Szaszdi, "Russia's Drive for Global Economic Power: A Challenge for the Obama Administration," *The Heritage Foundation*, Backgrounder No. 2235 (2009), <<http://www.heritage.org/research/RussiaandEurasia/bg2235.cfm>>.

more to find ways to develop alternative routes for transporting oil and gas by circumventing Russia.<sup>166</sup> Accordingly, Ankara, Brussels, and Washington are particularly interested in enhancing the security of the existing pipeline system in Azerbaijan and Georgia.<sup>167</sup> Kazakhstan, is also very much interested in the security of the transportation corridor passing through Azerbaijan and Georgia, despite its close relations with Russia.<sup>168</sup> One way or another the Caucasian energy corridor is one of the main problems of the new U.S. administration.<sup>169</sup> At the same time, many states interested in diversifying the pipeline network have also stepped up their efforts in this area.<sup>170</sup>

Another initiative to intensify economic partnership between Azerbaijan and Georgia, as well as draw Turkey into this process, is putting the Kars-Akhalkalaki-Tbilisi-Baku rail system into operation.<sup>171</sup>

In this context, joint actions between Azerbaijan and Georgia at the international level are acquiring special significance. They are primarily using the GUAM framework which unites countries that have basically common interests in preserving territorial integrity – Georgia, Ukraine,

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<sup>166</sup> Ivan Krastev, “Russia and the Georgia War: the Great-Power Trap,” *Open Democracy News Analysis*, August 31, 2008, <<http://www.opendemocracy.net/article/russia-and-the-georgia-war-the-great-power-trap>>.

<sup>167</sup> Jon. E. Chicky, *The Russian-Georgian War: Political and Military Implications for U.S. Policy*, Policy Paper (Washington, D.C.: Central Asia-Caucasus Institute, Johns Hopkins University-SAIS, February 2009), p. 12, <<http://www.silkroadstudies.org/new/docs/Silkroadpapers/0902Chicky.pdf>>.

<sup>168</sup> Nargis Kassenova, “Kazakhstan and the South Caucasus Corridor in the Wake of the Georgia-Russia War,” *EUCAM, EU-Central Asia Monitoring Policy Brief*, No. 3, January 29 (2009), <[http://shop.ceps.eu/BookDetail.php?item\\_id=1786](http://shop.ceps.eu/BookDetail.php?item_id=1786)>.

<sup>169</sup> Svante E. Cornell, “Pipeline Power. The War in Georgia and the Future of the Caucasian Energy Corridor,” *Georgetown Journal of International Affairs*, Vol. 10, No. 1 (2009), <<http://www.isdp.eu/files/publications/scornell/GJIA-2009.pdf>>.

<sup>170</sup> Paul Goble, “Nabucco After Budapest: Old Problems, New Challenges and a Changed Role for Azerbaijan,” *Azerbaijan in the World. The Electronic Publication of Azerbaijan Diplomatic Academy*, Vol. I, No. 3, February 1 (2009), <<http://www.ada.edu.az/biweekly/issues/164/20090329011708234.html>>.

<sup>171</sup> For example, Samuel Lussac, “The Baku-Tbilisi- Kars Railroad And Its Geopolitical Implications for the South Caucasus,” *Caucasian Review on International Affairs*, Vol. 2 (4) (2008), pp. 34-46, <<http://cria-online.org/Journal/5/THE%20BAKU-TBILISI-KARS%20RAILROAD.pdf>>; Taleh Ziyadov, “Officials Meet to Discuss South Caucasus Rail System,” *Eurasia Daily Monitor*, Vol. 2, No. 232, December 14 (2005), <[http://www.jamestown.org/single/?no\\_cache=1&tx\\_ttnews%5Btt\\_news%5D=31218](http://www.jamestown.org/single/?no_cache=1&tx_ttnews%5Btt_news%5D=31218)>.

Azerbaijan, and Moldova.<sup>172</sup> At present, GUAM's future,<sup>173</sup> in which Azerbaijan and Georgia act as a "Caucasian tandem,"<sup>174</sup> largely depends on the amplification of the West's support for such a framework of cooperation.<sup>175</sup>

Of particular importance is the relationship between Azerbaijan and Turkey. Its ethnic, cultural, and linguistic kinship with Turkey has generated unity in many international issues. Naturally, this had also a role to play in determining the oil and gas transportation routes. Despite the fact that the shortest route linking Azerbaijan to Turkey passes through Armenia and is potentially the best transportation route from the economic viewpoint, the strained relations between these countries and Armenia led to the rejection of that option. Azerbaijan's negative attitude toward use of Armenian territory as a transportation corridor reflects unequivocally the effects of three main events: the Armenian-Azerbaijani conflict over Nagorno-Karabakh; the occupation by Armenian armed forces of Azerbaijani territories beyond this conflict zone; and the disruption of Azerbaijan's rail communication with its autonomous exclave, Nakhichevan. Turkey, in turn, supported Azerbaijan by joining the embargo of the transportation routes to Armenia.

Armenia also has its complaints against Turkey with respect to the latter's refusal to recognize the massacres of Armenians in the Ottoman Empire as "genocide." Moreover, since Armenians frequently identify Azerbaijanis with Turks, Armenians also believe that Azerbaijanis were involved in this

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<sup>172</sup> For example, Valery Chechelashvili, "Organization for Democracy and Economic Development—GUAM: Reality, Possibilities, and Prospects," *Central Asia and the Caucasus*, No. 3-4 (51-52) (2008), pp. 8-14; Nazim Muzaffarli (Imanov), "Political-Economic Complementarity and Compatibility Between GUAM Member States," *Central Asia and the Caucasus*, No. 3-4 (51-52) (2008), pp. 14-34

<sup>173</sup> Paul Goble, "GUAM after Georgia: More Important than Ever or Soon to Die?" *Azerbaijan in the World. The Electronic Publication of Azerbaijan Diplomatic Academy*, Vol. I, No. 16, September 15 (2008), <<http://www.ada.edu.az/biweekly/issues/155/20090328034444257.html>>.

<sup>174</sup> Vladimer Papava, "On the Role of the 'Caucasian Tandem' in GUAM," *Central Asia and the Caucasus*, No. 3-4 (51-52) (2008), pp. 47-55.

<sup>175</sup> Tedo Japaridze, "Does GUAM have a Future? A Personal View," *Azerbaijan in the World. The Electronic Publication of Azerbaijan Diplomatic Academy*, Vol. I, No. 16, September 15 (2008), <<http://www.ada.edu.az/biweekly/issues/155/20090328034800283.html>>.

alleged genocide.<sup>176</sup> This is a graphic example of how the conflict relations that have developed between Armenia and these two countries have prevented Armenia from using its comparative advantage as the shortest route linking Azerbaijan to Turkey.<sup>177</sup>

In the summer of 2008, after Russia launched its military attack on Georgia, Turkey revived its efforts to devise and implement the Caucasus Stability Pact,<sup>178</sup> also known as the Caucasus Alliance, the Caucasus Stability Forum, or the Caucasus Stability and Cooperation Platform. This idea was born in as early as 2000, although it was not duly approved at that time.<sup>179</sup> It is still debatable as a platform, since it presumes drawing Russia (but not the West) into the processes aimed at ensuring stability in the Caucasus. Such a vision can hardly be evaluated as productive after the war against Georgia, Moscow's unilateral recognition of the independence of Abkhazia and South Ossetia, and the Kremlin's plans for Abkhazia and South Ossetia's possible integration with Russia.<sup>180</sup>

At this point, Turkey and Russia continue to pursue different goals in the region. Ankara is interested in strengthening its role in the region, while Moscow is trying its best to use ever newer ways of applying pressure on Georgia.<sup>181</sup> It is worth noting that from the economic point of view, instability in Georgia threatens Turkey more than the violation of Georgia's

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<sup>176</sup> Hunter, "The Evolution of the Foreign Policy of the Transcaucasian States."

<sup>177</sup> For example, Bülent Aras and George Foster, "Turkey: Looking for Light at the End of Caspian Pipeline," in Michael P. Croissant and Bülent Aras, eds., *Oil and Geopolitics of the Caspian Sea Region* (Westport: Praeger, 1999), p. 236; Aram Harutyunyan, "Armenia as a Factor of Balance in The Southern Caucasus Region," in Anja H. Ebnöther and Gustav E. Gustenau, eds., *Security Sector Governance in Southern Caucasus—Challenges and Visions. Study Groups Regional Stability in Southern Caucasus Security Sector Reform* (Vienna: National Defense Academy, 2004), pp. 166-178.

<sup>178</sup> Oxford Analytica, "Turkey/Caucasus: Ankara Seeks Regional Stability Pact," *Oxford Analytica*, September 4, 2008, <<http://www.oxan.com/display.aspx?ItemID=DB145306>>.

<sup>179</sup> Hasan Kanbolat, "What is Caucasian Stability and Cooperation? What can Turkey do in the Caucasus?" *Today's Zaman*, August 19, 2008, <<http://www.todayszaman.com/tz-web/detaylar.do?load=detay&link=150578>>.

<sup>180</sup> Allison, "Russia Resurgent?" pp. 1160-1161.

<sup>181</sup> Paul Goble, "Turkey Returns to a Transformed Transcaucasus," *Azerbaijan in the World. The Electronic Publication of Azerbaijan Diplomatic Academy*, Vol. I, No. 18, October 15 (2008), <<http://www.ada.edu.az/biweekly/issues/157/20090328072243629.html>>.

territorial integrity.<sup>182</sup> This fact could be a certain starting point for finding common ground on harmonizing Turkey's and Russia's ideas about the Caucasus, especially after Moscow recognized the independence of Abkhazia and South Ossetia. Still, the differences between Turkey and Russia with respect to the Caspian energy resource transportation projects through Georgia and Turkey are substantial. Not only are the differences great but the interests of the other regional countries and the world powers are not very conducive. In this context, Turkey's initiative to implement the Caucasus Stability and Cooperation Platform looks, for now, not very optimistic.<sup>183</sup>

That said, Turkish-Russian cooperation in establishing and maintaining stability in the Caucasus may help Armenia join the regional transportation corridor projects it has been isolated from. The question is what price Armenia would have to pay for such involvement. Yerevan would have to stop supporting the existing regime in Nagorno-Karabakh, withdraw its genocide recognition policy toward Turkey, and renounce its territorial claims on Turkey. With such cost, it appears very doubtful that Armenia would have any chance of joining the regional transportation projects in the near future.<sup>184</sup> That is why the agreement to establish diplomatic relations and open the borders, signed by the presidents of Turkey and Armenia in the beginning of October 2009 but not implemented at the time of writing, is far from changing this reality.<sup>185</sup>

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<sup>182</sup> Mitat Çelikpala, "The Latest Developments in the Caucasus, the Struggle for Global Hegemony and Turkey," ASAM, October 9, 2008, <<http://www.asam.org.tr/tr/yazigoster.asp?ID=2891&kat2=2>>.

<sup>183</sup> Shamsudin Mamaev, "Turtsiia pristupaet k 'aktivnomu stoianiiu' na Kavkaze" [Turkey is Beginning to Take an 'Active Stance' in the Caucasus], *Politicheskii zhurnal* [Political Journal], No. 10 (187), September 30 (2008), <<http://www.politjournal.ru/index.php?POLITSID=778ffdc756a47c92a40696e325b8727f&action=Articles&dirid=40&tek=8240&issue=221>>.

<sup>184</sup> Karine Ter-Sahakyan, "Armenia should Make it Clear what the USA, Russia, Turkey and Even the EU Promise Her for 'Model Behaviour'," *PanARMENIAN Network*, October 4, 2008, <<http://www.panarmenian.net/details/eng/?nid=935>>.

<sup>185</sup> For example, Ahto Lobjakas, "Turkish-Armenian Rapprochement Leaves Many Questions Unanswered," *Radio Free Europe/Radio Liberty*, October 18, 2009, <[http://www.rferl.org/content/TurkishArmenian\\_Rapprochement\\_Leaves\\_Many\\_Questions\\_Unanswered/1854722.html](http://www.rferl.org/content/TurkishArmenian_Rapprochement_Leaves_Many_Questions_Unanswered/1854722.html)>; Matt Robinson and Ibon Villeda, "Turkey-

It is particularly important to stress that Moscow is not simply interested in isolating Armenia from the regional transportation projects.<sup>186</sup> It is promoting, moreover, in every way possible, the “Kaliningradization” of Armenia,<sup>187</sup> that is, implementing the State Under Siege concept.<sup>188</sup> When most large-scale enterprises are under the control of Russian capital, the attempts to create the necessary economic foundations for Armenia to break free of Moscow can basically be described as virtual.<sup>189</sup> The Armenian economy has essentially been entirely absorbed by Russia’s Liberal Empire.<sup>190</sup>

The absence of official, including economic, relations between Armenia and Azerbaijan in no way exclude the existence of illegal trade relations (although in relatively small amounts). They are carried out via transit through Georgia. Despite the demands of the Azerbaijani side to prohibit the shipment of goods from Azerbaijan to Armenia through Georgia, the Georgian side, referring to the fact that Georgia and Armenia are members of the WTO, does not always fulfill these demands. This is also creating certain difficulties in Azerbaijani-Georgian relations.<sup>191</sup>

It should be pointed out that Russia not only took Armenia’s side in the Armenian-Azerbaijani conflict from the very beginning, but also rendered it military assistance.<sup>192</sup> Due to its direct and open support for the separatist movements in Abkhazia and South Ossetia, not to mention the direct war, Russia set itself also against Georgia. On this account, it is normal that one of the vectors of Moscow’s subversive activity in the post-Soviet expanse

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Armenia Rapprochement Far from Guaranteed,” *The Daily Star*, October 13, 2009, <[http://www.dailystar.com.lb/article.asp?edition\\_id=10&categ\\_id=2&article\\_id=107456](http://www.dailystar.com.lb/article.asp?edition_id=10&categ_id=2&article_id=107456)>

<sup>186</sup> Gaidz Minassian, “Armenia, a Russian Outpost in the Caucasus?” *Russie.Nei.Visions*, No. 27, February 15, 2008, p. 9, <[http://www.ifri.org/files/Russie/ifri\\_RNV\\_minassian\\_Armenie\\_Russie\\_ANG\\_fevr2008.pdf](http://www.ifri.org/files/Russie/ifri_RNV_minassian_Armenie_Russie_ANG_fevr2008.pdf)>.

<sup>187</sup> *Ibid.*, p. 13.

<sup>188</sup> *Ibid.*, p. 18.

<sup>189</sup> For example, Marianna Grigoryan, “Armenia: New Projects a Stab at Independence from Moscow?” *Eurasia Insight. Eurasianet*, October 17, 2008, <<http://www.eurasianet.org/departments/insight/articles/eav101708.shtml>>.

<sup>190</sup> Minassian, “Armenia, a Russian Outpost in the Caucasus?” p. 9.

<sup>191</sup> Malkhaz Alkhazashvili, “Armenia-Azerbaijan: Trade Relations via Georgia,” *The Messenger*, January 24, No. 015 (1035), 2006, p. 3.

<sup>192</sup> For example, A.I. Utkin, *Amerikanskaia strategiya dlia XXI veka* [American Strategy for the 21st Century] (Moscow: Logos Publishers, 2000), p. 110.

points to putting pressure on Georgia and Azerbaijan in order to destabilize the situation in these countries.<sup>193</sup>

Therefore, the military-political union between Armenia and Russia has the features of a strategic partnership. Interestingly, according to some Armenian experts, Russia's war against Georgia made military cooperation with Russia even more important for Armenia.<sup>194</sup> Recognizing that it fulfills Russia's avant-garde defense function in the Central Caucasus, Armenia earned the status of Russia's outpost in the Caucasus, not an entirely flattering image for a sovereign state.<sup>195</sup> Since Russia obviously has the advantage in bilateral relations, Armenia is gradually being downgraded from partner to vassal.<sup>196</sup> And this stands to reason if we keep in mind that Moscow sees only vassals or enemies at its borders.<sup>197</sup>

Exclusion of the Armenian oil and gas transportation route from Azerbaijan to the West helped increase the expediency of using the Georgian route,<sup>198</sup> which was in fact the one implemented. Geopolitically, Georgia occupies a key position in the Central Caucasus, especially considering the conflict between Armenia and Azerbaijan. Georgia has to perform the function of the region's link, that is, a regional hub in the Caucasus.<sup>199</sup> Telling is also the fact

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<sup>193</sup> Brzezinski, *The Geostrategic Triad*, p. 62.

<sup>194</sup> See, for example, Emil Danielyan, "Georgian Transit Ban Hinders Russian Military Presence in Armenia," *Eurasia Insight. Eurasianet*, October 10, 2008, <<http://www.eurasianet.org/departments/insight/articles/eav101008a.shtml>>.

<sup>195</sup> For example, Fraser Cameron and Jarek M. Domański, *Russian Foreign Policy with Special Reference to its Western Neighbours*, EPC (European Policy Centre) Issue Paper, No. 37, 2005, <[http://www.epc.eu/TEWN/pdf/354600757\\_EPC%20Issue%20Paper%2037%20Russian%20Foreign%20Policy.pdf](http://www.epc.eu/TEWN/pdf/354600757_EPC%20Issue%20Paper%2037%20Russian%20Foreign%20Policy.pdf)>; Tigran Liloyan, "Armenia—Russia's Outpost in South Caucasus—Duma Speaker," *ArmenianDiaspora.com*, December 15, 2004, <<http://www.armeniandiaspora.com/archive/16794.html>>.

<sup>196</sup> Minassian, "Armenia, a Russian Outpost in the Caucasus?" p. 4, 6.

<sup>197</sup> Krastev, "Russia and the Georgia War."

<sup>198</sup> For example, Michael P. Croissant, "Georgia: Bridge or Barrier for Caspian Oil?" in Michael P. Croissant and Bülent Aras, eds., *Oil and Geopolitics of the Caspian Sea Region* (Westport: Praeger, 1999), pp. 229-247.

<sup>199</sup> Marat Terterov, ed., *Doing Business with Georgia* (London: GMB Publishing Limited), 2001, pp. 3-8 <[http://books.google.com/books?hl=en&id=CEdbQ\\_-Yvq4C&dq='marat+terterov+georgia'&printsec=frontcover&source=web&ots=awUpC3qGHy&sig=cKJDemr2ezJfEI7r5Jvk4QQtVuo&sa=X&oi=book\\_result&resnum=1&ct=result#PPP1,M1](http://books.google.com/books?hl=en&id=CEdbQ_-Yvq4C&dq='marat+terterov+georgia'&printsec=frontcover&source=web&ots=awUpC3qGHy&sig=cKJDemr2ezJfEI7r5Jvk4QQtVuo&sa=X&oi=book_result&resnum=1&ct=result#PPP1,M1)>. It must be noted that the Caucasus as a whole is regarded as a link between the West and the East (Bahram Amir Ahmadian, "Caucasus: Geopolitical

that almost immediately after Georgia gained its state independence, it made a strategic pro-Western choice.<sup>200</sup>

This helped give birth to the idea of transporting Caspian oil to the West and building the Baku-Tbilisi-Ceyhan oil pipeline and the South Caucasus Gas Pipeline. With the purpose of finding a direct link that did not cross either Russia or Iran, Azerbaijan, Georgia, and Turkey essentially formed a single team with significant support from the U.S.<sup>201</sup> This was fully in line with the U.S.'s main goals in the region: isolation of Iran, prevention of the restoration of Russia's monopoly position in the region, support for Turkey in augmenting its influence in the region, and support of American companies in making investments in the region.<sup>202</sup>

Over the past few years, the EU's attention toward the countries of the Black Sea and Caspian region has increased.<sup>203</sup> Furthermore, the EU's and U.S.'s

Buffer Region (A New Concept for Development)," *Caucasica. The Journal of Caucasian Studies*, Vol. 2 (1998), p. 24).

<sup>200</sup> For example, Alexander Rondeli, "The Choice of Independent Georgia," in Gennady Chufrin, ed., *The Security of the Caspian Sea Region* (New York: Oxford University Press, 2001), pp. 195-211.

<sup>201</sup> Jan H. Kalicki, "Caspian Energy at the Crossroads," *Foreign Affairs*, Vol. 80, No. 5, 2001, p. 122; Sergej Mahnovski, "Natural Resources and Potential Conflict in the Caspian Sea Region," in Olga Olikier and Thomas S. Szayna, eds., *Faultlines of Conflict in Central Asia and the South Caucasus. Implications for the U.S. Army* (Santa Monica: RAND, 2003), pp. 116-117.

<sup>202</sup> For example, Friedemann Müller, "Energy Development and Transport Network Cooperation in Central Asia and the South Caucasus," in Renata Dwan and Oleksandr Pavliuk, eds., *Building Security in the New States of Eurasia. Subregional Cooperation in the Former Soviet Space* (Armonk: M.E. Sharpe, 2000), p. 189.

<sup>203</sup> For example, Commission of the European Communities, *Communication from the Commission to the European Parliament and the Council. Eastern Partnership*. SEC (2008) 2974. Brussels, December 3, 2008, <<http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=COM:2008:0823:FIN:EN:PDF>>; Heather Grabbe, "Towards a More Ambitious EU Policy for the Black Sea Region," in Ronald D. Asmus, Konstantin Dimitrov and Joerg Forbrig, eds., *A New Euro-Atlantic Strategy for the Black Sea Region* (Washington, D.C.: The German Marshall Fund of the United States, 2004), pp. 106-115; Borut Grgic and Alexandros Petersen, "Escaping Gazprom's Embrace," *The Journal of International Security Affairs*, Spring, No. 14 (2008), <<http://www.securityaffairs.org/issues/2008/14/grgic&petersen.php>> ; Borut Grgic and Alexandros Petersen, "Europe's Caucasian Moment," *The Wall Street Journal*, August 5, 2008, <[http://online.wsj.com/article/SB121788609019011381.html?mod=opinion\\_main\\_commentaries](http://online.wsj.com/article/SB121788609019011381.html?mod=opinion_main_commentaries)> ; Dov Lynch, "Security Sector Governance in The South Caucasus—Towards an EU Strategy," in Anja H. Ebnöther and Gustav E. Gustenau, eds., *Security Sector Governance in Southern Caucasus—Challenges and Visions. Study Groups Regional Stability in Southern Caucasus*

interests in the region have gradually been converging.<sup>204</sup> The problem of the EU and U.S. joining forces in the Caucasus became more urgent after the Russian-Georgian war.<sup>205</sup> It must be emphasized that the Europe-Caucasus-Asia (TRACECA) and Interstate Oil and Gas Transportation to Europe (INOGATE) projects are most in tune with the European view on the development of the Central Caucasus.<sup>206</sup> In addition, the EU can consider and use the Black Sea Region pipeline system as a significant component of its enlargement strategy. In this respect, Georgia and Azerbaijan are extremely important as candidates for membership in the European and trans-Atlantic structures.<sup>207</sup>

It is no accident that the U.S.'s Caspian policy, aimed at preventing the restoration of Russia's monopoly position in the region, is perceived as a policy aimed against Russia itself. Nevertheless, the U.S.'s official position, on the other hand, depicts the Caspian's energy resources as an arena for potential cooperation with Russia.<sup>208</sup> Harmonizing the pipeline network is

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*Security Sector Reform* (Vienna: National Defense Academy, 2004), <<http://www.bmlv.gv.at/wissen-forschung/publikationen/publikation.php?id=122>>; Tigran Mkrtchyan, Tabib Huseynov, and Kakha Gogolashvili, *The European Union and the South Caucasus. Three Perspectives on the Future of the European Project from the Caucasus. Europe in Dialogue 2009/01* (Gütersloh: Bertelsmann Stiftung, 2009).

<sup>204</sup> Svante E. Cornell and Frederick Starr, *The Caucasus: A Challenge for Europe*, Silk Road Paper (Washington, D.C.: Central Asia-Caucasus Institute, Johns Hopkins University-SAIS, June 2006), <<http://www.silkroadstudies.org/new/docs/Silkroadpapers/0606Caucasus.pdf>>.

<sup>205</sup> Dimitrios Triantaphyllou and Yannis Tsantoulis, "Looking Beyond the Georgian Crisis: The EU in Search of an Enhanced Role in the Black Sea Region," *International Centre for Black Sea Studies Policy Brief*, No. 8, October (2008), <[http://icbss.org/index.php?option=com\\_content&task=view&id=84&Itemid=101](http://icbss.org/index.php?option=com_content&task=view&id=84&Itemid=101)>.

<sup>206</sup> For example, Alexander Rondeli, "The South Caucasus: Pipeline Politics and Regional Economic Interests," in *The South Caucasus: Promoting Values Through Cooperation*, Seminar Report Series No. 20, Helsinki, May 12-15, 2004 (Rome: NATO Defense College, Academic Research Branch, 2004), p. 52.

<sup>207</sup> Zeyno Baran, "Developing a Euro-Atlantic Strategy Towards Black Sea Energy: The Example of the Caspian," in Ronald D. Asmus, Konstantin Dimitrov, and Joerg Forbrig, eds., *A New Euro-Atlantic Strategy for the Black Sea Region* (Washington, D.C.: The German Marshall Fund of the United States, 2004), p. 120.

<sup>208</sup> For example, F. Stephen Larrabee, "The Russian Factor in Western Strategy Toward the Black Sea Region," in *A New Euro-Atlantic Strategy for the Black Sea Region*, pp. 147-156; Steven R. Mann, "Caspian Futures," in Jan H. Kalicki and Eugene K. Lawson, eds., *Russian-Eurasian Renaissance? U.S. Trade and Investment in Russia and Eurasia* (Washington, D.C.: Woodrow Wilson Center Press, 2003), pp. 152-153.

the *sine qua non* of maximizing positive effects both for the energy resource exporter and importer countries and for the transit states. However, this will only be realized when principles of mutual complementariness and the awareness for cushioning risks of these existing resource transportation routes prevail over the attempts to find alternatives to these routes.<sup>209</sup>

Implementing principles of cooperation and partnership among the countries of the region could ensure that their interests are taken into account. Unfortunately, understanding these principles and pursuing them in practice is more difficult for the Russian side.<sup>210</sup> Russia, being guided by a so-called “energy egoism,” a component of the traditional Russian nationalist view of the world,<sup>211</sup> is trying in every way possible to dominate the Caspian basin.<sup>212</sup> According to Russian experts, Iran and Armenia are Russia’s strategic partners in their opposition to building the Europe-Caucasus-Asia corridor.<sup>213</sup> In addition to this, both Russian<sup>214</sup> and Iranian<sup>215</sup> experts emphasize that some

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<sup>209</sup> Vladimer Papava and Michael Tokmazishvili, “Pipeline Harmonization Instead of Alternative Pipelines: Why the Pipeline ‘Cold War’ Needs to End,” *Azerbaijan in the World*, Vol. I, No. 10, June 15 (2008), <<http://www.ada.edu.az/biweekly/issues/150/20090327030535315.html>>.

<sup>210</sup> For example, Vladimer Papava, “Strategic Economic Partnership in Caucasus,” *Caucasica. The Journal of Caucasian Studies*, Vol. 2 (1998), pp. 189-197; Vladimer Papava and Nino Gogatadze, “Prospects for Foreign Investments and Strategic Economic Partnership in the Caucasus,” *Problems of Economic Transition*, Vol. 41, No. 5 (1998), pp. 79-88; Natalia V. Zubarevich and Yuri E. Fedorov, “Russian-Southern Economic Interaction: Partners or Competitors?” in Rajan Menon, Yuri E. Fedorov, and Ghia Nodia, eds., *Russia, the Caucasus, and Central Asia: The 21st Century Security Environment* (Armonk: M.E. Sharpe, 1999), pp. 119-144.

<sup>211</sup> Milov, *Russia and the West*, p. 18.

<sup>212</sup> For example, Sergei Blagov, “Russia: Moscow Seeks Improved Ties with Caspian Basin Neighbors,” *Eurasia Insight. Eurasianet*, October 9, 2008, <<http://www.eurasianet.org/departments/insight/articles/rp100808a.shtml>>.

<sup>213</sup> For example, V.S. Zagashvili, “Neft’, transportnaia politika, interesy Rossii” [Oil, Transportation Policy, Russia’s Interests], in R.M. Avakov and A.G. Lisov, eds., *Rossia i Zakavkazie: realii nezavisimosti i novoe partnerstvo* [Russia and the Transcaucasus: Realities of Independence and New Partnership] (Moscow: Finstatinform Publishers, 2000), p. 188.

<sup>214</sup> For example, Gajiev, *Geopolitika Kavkaza*, pp. 432, 434-439; D.B. Malysheva, “Turtsia i Iran: Zakavkazie—ob’ekt starogo sopernichestva” [Turkey and Iran: the Transcaucasus—a Target of Old Rivalry], in *Rossia i Zakavkazie: realii nezavisimosti i novoe partnerstvo*, pp. 63-74.

<sup>215</sup> For example, Abbas Maleki, “Does the Caspian Remain Important to All Actors?” *Amu Darya. The Iranian Journal of Central Asian Studies*, Vol. 8, No. 16 & 17 (2003/2004), pp. 47-76.

of Russia's and Iran's interests in the region coincide considerably,<sup>216</sup> especially with respect to the Caspian's energy resources, among other things. On top of that, Russian experts think Russia is waging an energy war against several of the former Soviet republics, Georgia and Azerbaijan being cases in point.<sup>217</sup>

When talking about the Russian policy in the Central Caucasus,<sup>218</sup> it is impossible to ignore the contemporary Eurasianist view of an Eurasianist-style organization of the entire Caucasus<sup>219</sup> and Russia's strategic partners in the region. The so-called New Geopolitical Order in the Caucasus, for example, rejects formations such as "nation-states" and proposes the creation of a Caucasian Federation that unites both the Russian Northern Caucasus and Azerbaijan, Armenia, and Georgia.<sup>220</sup> With such a move, Abkhazia would have to be directly tied to Russia, Ossetia would have to be incorporated,<sup>221</sup> and Moscow would have to establish direct relations with Nagorno-Karabakh in order to give it the so-called status of a point of balance in the entire Caucasian geopolitical system.<sup>222</sup> Armenia, "Russia's traditional and reliable ally in the Caucasus," and Iran are considered Russia's strategic partners in implementing this model of the Eurasianist-style organization in the Caucasus.<sup>223</sup>

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<sup>216</sup> For example, Svante E. Cornell, "Iran and the Caucasus: The Triumph of Pragmatism over Ideology," *Global Dialogue*, Vol. 2, No. 3 (2001), pp. 85-88; Robert O. Freedman, "Russia and Iran: A Tactical Alliance," *SAIS Review of International Affairs*, Vol. XVII, No. 2 (1997), pp. 93-109.

<sup>217</sup> S.B. Druzhilovskiy, "K voprosu ob alternativnoy strategii Rossiyskoy Federatsii v sfere energeticheskoi politiki" [On the Question of the Russian Federation's Alternative Strategy in Energy Policy], in N.P. Shmelev, V.A. Guseynov, and A.A. Yaz'kova, eds., *Sredizemnomor'e—Chernomor'e—Kaspiy: mezhdur Bol'shoy Evropy i Bol'shoy Blizhnim Vostokom* [The Mediterranean—Black Sea—Caspian: Between Greater Europe and the Greater Middle East] (Moscow: Izdatel'skiy dom "Granitsa," 2006), p. 80.

<sup>218</sup> For example, Alla Yaz'kova, "Russia and Independent Caucasian States," *The Caucasus & Globalization*, Vol. 3, Iss. 1 (2009), pp. 22-29.

<sup>219</sup> Farkhad Aliev, "The Caucasus Through the Eurasian Prism," *Central Asia and the Caucasus*, No. 1 (31) (2005), pp. 91-99.

<sup>220</sup> Dugin, *Osnovy geopolitiki*, pp. 351-352.

<sup>221</sup> *Ibid.*, p. 351.

<sup>222</sup> *Ibid.*, p. 353.

<sup>223</sup> *Ibid.*, p. 352.

Clearly, Russia's contemporary policy in the Central Caucasus is not being built on an understanding that it would be more advantageous for Russia to deal with united, integral, and stable countries in the Central Caucasus.<sup>224</sup> Its policy essentially coincides with the Eurasianist approach toward conflict regions and strategic partners.

As a matter of fact, the Eurasianists' attitude toward the Caucasian peoples has always been not simply predatory but to some extent degrading. For example, one of the first Russian Eurasianists, Nikolai Trubetskoi, among all of the Central Caucasian nationalities points to the Azerbaijanis (whom he refers to as Azerbaijani Tatars) as the nationality with the most persistent Rusophobic sentiments, but on the other hand he considers their separation from Russia impermissible due to the economic importance of the territories where they live – the Baku oil, silk industry, and cotton plantations.<sup>225</sup> He considers just as intolerable giving Georgia political independence, again due to Baku oil.<sup>226</sup> Although he classifies the Armenians as being of Russian orientation, he disparagingly describes them as a parasite nation and slaves subjected to universal antipathy.<sup>227</sup>

Unfortunately, the Eurasianist trend of the Russian geopolitical school has always looked at the Central Caucasus exclusively through the prism of Russia's imperial ambitions. However, the future of the Central Caucasian countries largely depends on settlement of the conflicts in the region and an essential change in the approach of the Caucasian neighbors toward these countries. They should perceive Azerbaijan, Armenia, and Georgia not so much as targets of their spheres of influence but as partners in regional economic (among other) projects.

### **Central Asia and Greater Central Asia: Main Geopolitical Problems and Eurasianism**

Alexander von Humboldt identified Central Asia as a geographic region in the mid-19th century. According to UNESCO, it comprises the five former

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<sup>224</sup> Gajiev, *Geopolitika Kavkaza*, p. 295.

<sup>225</sup> Nikolai Trubetskoi, *Nasledie Chingiskhana* [Genghis Khan's Legacy] (Moscow: Eksmo, 2007), p. 565.

<sup>226</sup> *Ibid.*, pp. 564-565.

<sup>227</sup> *Ibid.*, p. 564.

Soviet republics (Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, and Uzbekistan), Mongolia, Afghanistan, Western China, and several parts of India, Pakistan, and Iran.<sup>228</sup>

Geopolitical studies of Central Asia became particularly topical in the post-Soviet period when the region acquired five new independent states previously parts of the Soviet Union.<sup>229</sup> Even with the political and economic heterogeneity of this region, it has also already become a geopolitical entity.<sup>230</sup>

Some geopolitical studies still follow the Soviet tradition. They interpret Central Asia as being limited to five former Soviet republics: Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, and Uzbekistan.<sup>231</sup> This nevertheless leaves out Afghanistan, Mongolia, and the adjacent areas of the countries enumerated above, which are historically and geographically deeply interconnected.<sup>232</sup>

As mentioned above, in Soviet times the region was called *Sredniaia Azia* (Middle Asia); it included Kyrgyzstan, Tajikistan, Turkmenistan, and

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<sup>228</sup> M.S. Asimov, "Description of the Project," in *UNESCO History of Civilizations of Central Asia* (2001), <[http://www.unesco.org/culture/asia/html\\_eng/projet.htm](http://www.unesco.org/culture/asia/html_eng/projet.htm)>.

<sup>229</sup> See, for example, Ali Banuazizi and Myron Weiner, eds., *The New Geopolitics of Central Asia and Its Borderlands* (Bloomington: Indiana University Press, 1994); Peter Ferdinand, ed., *The New States of Central Asia and Their Neighbours* (New York: Council of Foreign Relations Press, 1994); Graham E. Fuller, "The Emergence of Central Asia," *Foreign Policy*, No. 78, Spring (1990), pp. 49-67; Mohiaddin Mesbahi, ed., *Central Asia and The Caucasus after the Soviet Union* (Gainesville: University Press of Florida, 1994).

<sup>230</sup> Michael W. Cotter, "The New Face of Central Asia," *Caucasian Review on International Affairs*, Vol. 2 (2) (2008), pp. 1-5, <[http://www.cria-online.org/Journal/3/New\\_face\\_of\\_Central\\_Asia\\_by\\_Michael\\_Cotter\\_done.pdf](http://www.cria-online.org/Journal/3/New_face_of_Central_Asia_by_Michael_Cotter_done.pdf)>.

<sup>231</sup> For example, Rajan Menon, "Introduction: Central Asia in the Twenty-First Century," in Eugene Rumer, Dmitri Trenin, and Huasheng Zhao, *Central Asia: Views from Washington, Moscow, and Beijing* (Armonk: M.E. Sharpe, 2007), p. 3.

<sup>232</sup> See, for example, Eden Naby, "The Emerging Central Asia: Ethnic and Religious Factions," in Mohiaddin Mesbahi, ed., *Central Asia and The Caucasus after the Soviet Union* (Gainesville: University Press of Florida, 1994), pp. 35-36. Some authors include Azerbaijan in Central Asia (Malcolm Dowling and Ganeshan Wignaraja, *Central Asia's Economy: Mapping Future Prospects to 2015*, Silk Road Paper (Washington, D.C.: Central Asia-Caucasus Institute, Johns Hopkins University-SAIS, July 2006), p. 10, <<http://www.silkroadstudies.org/new/docs/Silkroadpapers/0607Wignaraja.pdf>> ), but this is hardly consistent since the country geographically and economically forms part of another region, the Caucasus.

Uzbekistan, and left out Kazakhstan.<sup>233</sup> Western economists mostly use the term “Central Asia,” while some Russian authors have not yet dropped the old term “Middle Asia,”<sup>234</sup> which in distinction from the past includes also Kazakhstan. The so-called Kazakhstani view of this problem suggests, due to the threats from the south, rejecting the externally-imposed term “Central Asia,” and returning to the term used in Soviet times “Kazakhstan and Middle Asia.”<sup>235</sup> This is unfortunate, since this approach towards Kazakhstan is reminiscent of the Soviet past, but it is by no means dominant in Kazakhstani thinking.

Another term, Greater Central Asia, is more or less of recent coinage. In the early 1990s, the term described Central and Southwestern Asia and South Asia.<sup>236</sup> Later the term was given a more exact geopolitical specification and was applied to the five former Soviet republics and Afghanistan,<sup>237</sup> including also the Xinjiang-Uighur Autonomous Region.<sup>238</sup>

The above (sometimes contradictory) interpretations of the term “Central Asia” demonstrate that there is no agreement on this issue.<sup>239</sup>

The political regimes established in the newly independent Central Asian states are all authoritarian to one extent or other.<sup>240</sup> To be even more precise,

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<sup>233</sup> For example, Lewis and Wigen, *The Myth of Continents*, p. 179.

<sup>234</sup> For example, Dugin, *Osnovy geopolitiki*, pp. 353-359.

<sup>235</sup> S. Akimbekov, “Tupik liberalizma. Kakuiu strategiiu izbrat Kazakhstanu?” [Liberalism Has Hit a Dead End. What Strategy Should Kazakhstan Choose?], *TsentrAzia*, November 4, 2005, <<http://www.centrasia.ru/newsA.php4?st=1131088440>>.

<sup>236</sup> Robert L. Canfield, “Restructuring in Greater Central Asia: Changing Political Configurations,” *Asian Survey*, Vol. 32, No. 10 (1992), p. 875.

<sup>237</sup> Starr, “A Greater Central Asia Partnership,” p. 16; Starr, “A Partnership for Central Asia,” S. Frederick Starr, *In Defense of Greater Central Asia*, Policy Paper (Washington, D.C.: Central Asia-Caucasus Institute, Johns Hopkins University-SAIS, September 2008), <<http://www.silkroadstudies.org/new/docs/Silkroadpapers/0809GCA.pdf>>. For more on Professor S. Frederick Starr’s pioneering role in drawing up the conception of Greater Central Asia, see, for example, Gulsana Tulepbergenova, “The Greater Central Asia Project: Present State and Evolution,” *Central Asia and the Caucasus*, No. 1 (55) (2009), pp. 79-81.

<sup>238</sup> Robert Guang Tian, “Xinjiang and its Role in Greater Central Asian Regional Economic Cooperation,” *Central Asia and the Caucasus*, No. 1 (55) (2009), pp. 85-94.

<sup>239</sup> For example, Lewis and Wigen, *The Myth of Continents*, p. 179.

<sup>240</sup> R.N. Zhanguzhin, *Novye nezavisimye gosudarstva Tsentral’noy Azii v sisteme mezhdunarodnykh otnosheniy* [The New Independent States of Central Asia in

Kazakhstan, Kyrgyzstan, and Tajikistan are semi-authoritarian states, while authoritarian, if not dictatorial, regimes have been established in Uzbekistan and Turkmenistan.<sup>241</sup> Unfortunately, some earlier liberal reforms did not lead Kyrgyzstan to avoid authoritarianism, which returned with a vengeance in the late 2000s.

In addition to the democratization of the state structure<sup>242</sup> one of the most urgent problems of the region is the threat of religious-political extremism.<sup>243</sup> The situation in the region is also aggravated by the fact that non-delineated border areas between these states have produced controversy, and have also become sites of border conflicts.<sup>244</sup> The problem of drug trafficking is also very urgent in the region.<sup>245</sup> The problem of rational water usage not only occupies the first place among regional economic and environmental problems,<sup>246</sup> but represents also a source of conflict in the region.<sup>247</sup>

International Affairs] (Kiev: Institut mirovoy ekonomiki i mezhdunarodnykh otnosheniy NAN Ukrainy, 2005), p. 54.

<sup>241</sup> Alexander Warkotsch, "Normative Suasion and Political Change in Central Asia," *Caucasian Review on International Affairs*, Vol. 2 (4) (2008), p. 62, <<http://cria-online.org/Journal/5/NORMATIVE%20SUASION.pdf>>.

<sup>242</sup> For example, Farkhad Tolipov, "Central Asia: Universal Democracy, National Democracy, or Enlightened Authoritarianism?" *Central Asia and the Caucasus*, No. 2 (44) (2007), pp. 7-17.

<sup>243</sup> For example, Marian Abisheva and Timur Shaymergenov, "Religious-Political Extremism in Central Asia: Why and how it is Spreading," *Central Asia and the Caucasus*, No. 6 (42) (2006), pp. 42-54; Davlat Nazirov, "Political Islam in Central Asia: Its Sources and Development Stages," *Central Asia and the Caucasus*, No. 4 (22) (2003), pp. 154-162.

<sup>244</sup> For example, Nabi Ziadullaev, "Central Asia in a Globalizing World: Current Trends and Prospects," *Central Asia and the Caucasus*, No. 6 (42) (2006), pp. 125-133.

<sup>245</sup> For example, Kairat Osmonaliev, *Developing Counter-Narcotics Policy in Central Asia: Legal and Political Dimensions*, Silk Road Paper (Washington, D.C.: Central Asia-Caucasus Institute, Johns Hopkins University-SAIS, January 2005), <<http://www.silkroadstudies.org/Silkroadpapers/Osmonaliev.pdf>>; Irina Zhmuida and Marina Morozova, "The Golden Crescent and Central Asia: Heroin Expansion," *Central Asia and the Caucasus*, No. 4 (16) (2002), pp. 50-55.

<sup>246</sup> For example, Serik Primbetov, "Integration Prospects in Central Asia," *Central Asia and the Caucasus*, No. 6 (42) (2006), pp. 115-125; Oleg Sidorov, "Central Asia's Water Resources as a Cause of Regional Conflicts," *Central Asia and the Caucasus*, No. 5 (23) (2003), pp. 157-162; Max Spoor and Anatoly Krutov, "The 'Power of Water' in a Divided Central Asia," in Mehdi Parvizi Amineh and Henk Houweling, eds., *Central Eurasia in Global Politics: Conflict, Security and Development* (Leiden: Brill, 2005), pp. 279-300.

<sup>247</sup> Sidorov, "Central Asia's Water Resources."

The region is attracting the attention of foreign investors in the energy sphere, given the large supplies of oil and gas in three states (Kazakhstan, Turkmenistan, and Uzbekistan).<sup>248</sup> However, their authoritarian regimes with presidential rule,<sup>249</sup> a high level of corruption,<sup>250</sup> an unsophisticated tax system, underdeveloped banking system, non-protection of property rights, and several other institutional problems, are all having a negative effect on the investment climate.<sup>251</sup>

While the three Central Asian countries mentioned above have oil and gas supplies, Kyrgyzstan and Tajikistan have large hydro-resources.<sup>252</sup> This provides them with a real opportunity to form a common electric power market in the region.<sup>253</sup>

Despite the fact that rivalry over leadership in the region is still going on between Kazakhstan and Uzbekistan,<sup>254</sup> it was these countries that, after

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<sup>248</sup> For example, Vladimir Babak, "The Oil and Gas Sector in Kazakhstan," *Central Asia and the Caucasus*, No. 4 (40) (2006), pp. 41-54; Sergey Kamenev, "Turkmenistan: Energy Policy and Energy Projects," *Central Asia and the Caucasus*, No. 4 (22) (2003), pp. 117-125; Murat Kenisarin, "The Energy Sector of Uzbekistan: Present State and Problems," *Central Asia and the Caucasus*, No. 2 (26) (2004), pp. 124-137.

<sup>249</sup> For example, Azhdar Kurtov, "Presidential Elections in Central Asia," *Central Asia and the Caucasus*, No. 6 (18) (2002), pp. 25-31.

<sup>250</sup> For example, Erica Marat, *The State-Crime Nexus in Central Asia: State Weakness, Organized Crime, and Corruption in Kyrgyzstan and Tajikistan*, Silk Road Paper, (Washington: Central Asia-Caucasus Institute, October 2006), <<http://www.silkroadstudies.org/new/docs/Silkroadpapers/o6ioEMarat.pdf>>.

<sup>251</sup> S. Frederick Starr, "The Investment Climate in Central Asia and the Caucasus," in Kalicki and Lawson, eds., *Russian-Eurasian Renaissance? U.S. Trade and Investment in Russia and Eurasia*, pp. 73-91.

<sup>252</sup> For example, Azhdar Kurtov, "Central Asia Deals with its Water Problems: A View from Kyrgyzstan," *Central Asia and the Caucasus*, No. 6 (30) (2004), pp. 111-119; Aziz Niyazi, "Tajikistan: Its Hydropower Resources and the Problems of their Use," *Central Asia and the Caucasus*, No. 4 (22) (2003), pp. 109-117; Georgi Petrov, "Tajikistan's Hydropower Resources," *Central Asia and the Caucasus*, No. 3 (21) (2003), pp. 153-161; Gennadi Petrov, "Tajikistan's Energy Projects: Past, Present, and Future," *Central Asia and the Caucasus*, No. 5 (29) (2004), pp. 93-103.

<sup>253</sup> For example, Gulmira Kurganbaeva, "The Fundamental Conceptional Principles of Economic Integration in the Central Asian Countries," *Central Asia and the Caucasus*, No. 5 (29) (2004), pp. 156-160.

<sup>254</sup> For example, Nabi Ziadullaev, "Central Asia in a Globalizing World." Some experts believe that there is no rivalry in the region between Kazakhstan and Uzbekistan. They regard it a false stereotype, since the latter, after signing an alliance treaty with Russia in October 2005, voluntarily conceded leadership to Kazakhstan (Farkhad Tolipov, "Central Asia is a Region of Five Stans," *Central Asia and the*

signing the Agreement on Intensifying Economic Integration between them in 1993, initiated economic integration in Central Asia between 1994 and 2000.<sup>255</sup> In 1994, these countries signed the Treaty on a Single Economic Area. Soon after, Kyrgyzstan and Tajikistan joined it.<sup>256</sup> In 1998, these states formed a regional organization called the Central Asian Economic Cooperation (CAEC). In 2002 this was transformed into the Central Asian Cooperation Organization (CACO).<sup>257</sup> As noted above, these states, along with Belarus and Russia, are members of the EurAsEC. They are also CIS members. These four Central Asian states, along with Russia, belong also to the Shanghai Cooperation Organization (SCO) initiated by China, which is engaged in ensuring peace, stability, and security in Central Asia; combating terrorism, separatism, and the illicit circulation of drugs and arms; regulating illegal migration; and developing economic, scientific and technical, educational, and cultural cooperation.<sup>258</sup> Nevertheless, all these international organizations and agreements are unable to overcome many of the obstacles hindering economic integration among the Central Asian countries. This is primarily due to the fact that the region's countries have not learned to make concessions to one another.<sup>259</sup>

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*Caucasus*, No. 2 (38) (2006), p. 24). Regardless of this fact, Kazakhstan is objectively performing the function of regional leader (Richard Weitz, *Kazakhstan and the New International Politics of Eurasia*, Silk Road Paper (Washington, D.C.: Central Asia-Caucasus Institute, July 2008), <<http://www.silkroadstudies.org/new/docs/Silkroadpapers/o8o7Weitz.pdf>>).

<sup>255</sup> For example, Primbetov, "Integration Prospects in Central Asia."

<sup>256</sup> *Ibid.*

<sup>257</sup> See, for example, Natalia Ushakova, "Central Asian Cooperation: Toward Transformation," *Central Asia and the Caucasus*, No. 3 (21) (2003), pp. 12-128.

<sup>258</sup> For example, Pan Guang, "Shanghai Cooperation Organization in the Context of International Antiterrorist Campaign," *Central Asia and the Caucasus*, No. 3 (21) (2003), pp. 48-54; Xing Guangcheng, "The Shanghai Cooperation Organization in the Fight Against Terrorism, Extremism, and Separatism," *Central Asia and the Caucasus*, No. 4 (16) (2002), pp. 12-19; Timur Shaimergenov and Gulnar Tusupbaeva, "The Role of the SCO in Forming the Central Asian Security Environment: Geopolitical Aspects," *Central Asia and the Caucasus*, No. 2 (38) (2006), pp. 7-17; Nabi Ziadullaev, "Central Asia in a Globalizing World."

<sup>259</sup> Talaybek Koychumanov, "Economic Interests of Central Asian States: Identification Problems," *Central Asia and the Caucasus*, No. 3 (21) (2003), pp. 140-145.

Turkmenistan, one of the world's most closed<sup>260</sup> and undemocratic<sup>261</sup> states, has essentially distanced itself from the integration processes going on in Central Asia.<sup>262</sup> It has excluded itself and, referring to the country's neutral status (enforced by a special resolution of the U.N. General Assembly in December 1995), Turkmenistan has refused to participate in any multilateral alliances, blocs, or organizations.<sup>263</sup> At the same time it should be noted that, in the 1990s, the false impression was created that its neutral status was supposedly enhancing Turkmenistan's cooperation with international and regional organizations.<sup>264</sup>

Afghanistan's role in Greater Central Asia grew particularly after the beginning of the antiterrorist campaign in the country.<sup>265</sup> This was also reflected in the drawing up and implementation of international projects regarding this state and the whole of Greater Central Asia.<sup>266</sup>

The current interpretations of Mackinder's Heartland concept offer different assessments of the role and significance of Central Asia. For example, in counterbalance to the contemporary Russian Eurasianists, who, as mentioned above, believe that the Pivot Area and Russia are geographically one and the same thing, some experts from Central Asia accord Central Asia the status of Pivot Area. On the other hand, they consider Kyrgyzstan to be the heart, that

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<sup>260</sup> For example, Timur Dadabaev, "Living Conditions, Intra-Societal Trust, and Public Concerns in Post-Socialist Turkmenistan," *Central Asia and the Caucasus*, No. 4 (40) (2006), pp. 122-132.

<sup>261</sup> For example, Azhdar Kurtov, "Elections in the Turkmenistan Power System," *Central Asia and the Caucasus*, No. 2 (38) (2006), pp. 99-105.

<sup>262</sup> Murad Esenov, "Turkmenistan's Foreign Policy and its Impact on the Regional Security System," *Central Asia and the Caucasus*, No. 1 (7), 2001, pp. 50-57

<sup>263</sup> Sergey Kamenev, "Turkmenistan's Foreign Policy," *Central Asia and the Caucasus*, No. 4 (16) (2002), pp. 75-85.

<sup>264</sup> Ertan Efegil, Ayse Mine Olcay and Hüseyin Kızılk, "Cooperation Between Turkmenistan and International and Regional Organizations," *Central Asia and the Caucasus*, No. 3 (2000), pp. 87-99.

<sup>265</sup> Murat Laumulin, "Central Asia After 11 September," *Central Asia and the Caucasus*, No. 4 (16) (2002), pp. 29-38; Saodat Olimova and Muzaffar Olimov, "Antiterrorist Campaign in Afghanistan and its Impact on Central Asian Neighbors," *Central Asia and the Caucasus*, No. 4 (16) (2002), pp. 38-45.

<sup>266</sup> For example, S. Frederick Starr, *U.S. Afghanistan Policy: It's Working* (Washington, D.C.: Central Asia-Caucasus Institute, Johns Hopkins University-SAIS, 2004), <[http://www.silkroadstudies.org/docs/publications/OLD/Afghan\\_Starr\\_2004\\_Total.pdf](http://www.silkroadstudies.org/docs/publications/OLD/Afghan_Starr_2004_Total.pdf)> ; Starr, "A Greater Central Asia Partnership."

is, the Heartland, of this territory. Still, they do not deny Kazakhstan's and Uzbekistan's affiliation with it as well.<sup>267</sup> There is also a slightly different interpretation of Central Asia's location in the Heartland. According to this perspective, Middle Asia in its Soviet understanding is the extreme southern joint "inserted" into the Heartland.<sup>268</sup> Some experts think that one reason for these revisions is the antiterrorist operation in Afghanistan. As a result of the operation, Central Asia is seen as a region that in the future will not be covered by the Heartland or Rimland as a subordinate entity but, because of its strategic importance, will represent itself *in* the Heartland and Rimland.<sup>269</sup>

The Central Asian countries have no direct access to the world oceans, and the influence this has on their economic development is a topic of great interest. Jeffrey Sachs, who believes that in the conditions of globalization economic prosperity could become a universal value, is nevertheless skeptical about the opportunities of the Central Asian states due to the existing geographic obstacles hindering the transportation of freight.<sup>270</sup> This view of the problem fits perfectly into the contemporary interpretation of the influence of geography on economic development under conditions of globalization.<sup>271</sup> Based on the study results, according to which shipping freight by land one additional kilometer is equal in cost to shipping the same freight by sea seven additional kilometers, it is concluded that those states located far from the coast encounter immense economic difficulties.<sup>272</sup> This does not mean that Central Asia is a dead end in the globalizing world. The

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<sup>267</sup> For example, Sayragul Matikeeva, "Mackinder's Legacy: Was it a Prophecy?" *Central Asia and The Caucasus*, No. 4 (34) (2005), p. 25.

<sup>268</sup> Ambrish Dhaka, "Mackinder's Heartland and the Location of the Geopolitical Tetrahedron," *Central Asia and The Caucasus*, No. 4 (34) (2005), p. 57.

<sup>269</sup> Farkhad Tolipov, "Are the Heartland and Rimland Changing in the Wake of the Operation in Afghanistan?" *Central Asia and the Caucasus*, No. 5 (23) (2003), pp. 99-106.

<sup>270</sup> Jeffrey Sachs, "The Limits of Convergence: Nature, Nurture and Growth," *The Economist*, 14 June (1997), pp. 19-22.

<sup>271</sup> Robert D. Kaplan, "The Revenge of Geography," *Foreign Policy*, May/June (2009), <[http://www.foreignpolicy.com/story/cms.php?story\\_id=4862](http://www.foreignpolicy.com/story/cms.php?story_id=4862)>; Paul Krugman, *Geography and Trade* (Cambridge: MIT Press, 1993).

<sup>272</sup> Ricardo Hausmann, "Prisoners of Geography," *Foreign Policy*, No. 122 (2001), p. 46.

region, which embodies the Great Silk Road, is a crossroads of world routes from essentially every corner of the earth.<sup>273</sup>

Despite the mentioned geographic difficulties, the economic prospects for the development of the Central Asian countries should in no way be seen as gloomy. The U.S.'s primary interest in the region is to ensure the world community's unhindered financial and economic access to it.<sup>274</sup>

According to the contemporary Russian Eurasianists, "Middle" (to use the Eurasianists' term, while "Central" is the generally accepted term) Asia is a geopolitical space that leads the Heartland to the Indian Ocean.<sup>275</sup> By including Central Kazakhstan in the "Russian East," the Eurasianists are primarily planning Kazakhstan's integration into a continental bloc with Russia.<sup>276</sup> Further, in their opinion, any influence from Atlantic Turkey on the region must be curbed using Russia's main ally, Iran, as a result of which the region must be "stretched" between the Russians and the Persians.<sup>277</sup> In so doing, the territories of all the countries of "Soviet" Middle Asia must be re-examined in order to make sure that territories, economic cycles, and so on, do not include the Turkic area.<sup>278</sup> The stakes for success in establishing a so-called new Eurasian order in Middle Asia are placed on Tajikistan, for the Tajiks are ethnically close to the Iranians and Afghans, and the border between Tajikistan and Afghanistan should not be regarded as a strict line.<sup>279</sup> It is worth noting here how such an Eurasianist model for "refashioning" Central Asia comes exclusively from Russia's imperial ambitions and, as a rule, in no way reflects the interests of the states and peoples of this region.

In the Russian public opinion, Central Asia is regarded as an amalgamation of Islamicism, terrorism, and mafia, although relying on the Eurasianist

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<sup>273</sup> Levent Hekimoglu, "Whither "Heartland"? Central Asia, Geography and Globalization," *Central Asia and The Caucasus*, No. 4 (34), 2005, p. 76.

<sup>274</sup> Brzezinski, *The Grand Chessboard*, p. 148.

<sup>275</sup> Dugin, *Osnovy geopolitiki*, p. 353.

<sup>276</sup> *Ibid.*, p. 354.

<sup>277</sup> *Ibid.*, pp. 354-355.

<sup>278</sup> *Ibid.*, p. 355.

<sup>279</sup> *Ibid.*

world outlook, the Russian political elite considers this region to be Russia's necessary heavy burden.<sup>280</sup>

We cannot help but agree with the rational assessment regarding Russia's weak economic, military, or even moral opportunities to draw the Central Asian countries into the Eurasian empire. This is usually not taken into account by Russian Eurasianists.<sup>281</sup> Essentially, over the past twenty years, despite all of Moscow's efforts,<sup>282</sup> the Central Asian countries have learned, exclusively based on their own interests, to maneuver, to one extent or other, between different countries that are competing among themselves to realize their own interests.<sup>283</sup>

The Kazakh Eurasianists match their Russian colleagues: they insist that Kazakhstan is a Eurasian state which has nothing to do with Central Asia except for bordering on it.<sup>284</sup> It should be said in all justice that a small part of Kazakhstan (Western Kazakhstan) geographically belongs to Eastern Europe;<sup>285</sup> however, Kazakhstan's historical roots are intertwined with the roots of its Central Asian neighbors.<sup>286</sup> Its regime, which is based on the incumbent president remaining in office as long as possible, does not differ much from the regimes of the other Central Asian republics.<sup>287</sup> This means

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<sup>280</sup> Marlène Laruelle, *Russia's Central Asia Policy and the Role of Russian Nationalism*, Silk Road Paper (Washington, D.C./Stockholm: Central Asia-Caucasus Institute & Silk Road Studies Program, April 2008), <<http://www.isdp.eu/files/publications/srp/o8/mlo8russiacentral.pdf>>.

<sup>281</sup> Boris Rumer, "The Search for Stability in Central Asia," in Boris Rumer, ed., *Central Asia: A Gathering Storm?* (Armonk: M. E. Sharpe, 2002), pp. 49-50.

<sup>282</sup> For example, Stéphane Lefebvre and Roger N. McDermott, "Russia and the Intelligence Services of Central Asia," *International Journal of Intelligence and CounterIntelligence*, Vol. 2, No. 2 (2008), pp. 251-301.

<sup>283</sup> Martin C. Spechler and Dina R. Spechler, "Is Russia Winning in Central Asia?" *CACI Analyst*, October 29 (2008), <<http://www.cacianalyst.org/?q=node/4972>>.

<sup>284</sup> Dariga Nazarbaeva, "Spetsifika i perspektivy politicheskogo razvitiya Kazakhstana" [Specifics and Prospects of Kazakhstan's Political Development], *Mezhdunarodnyi institut sovremennoy politiki* [International Institute of Contemporary Politics], December 3 (2003), <<http://www.iimp.kz/Lists/articles/DispForm.aspx?ID=766>>.

<sup>285</sup> For example, Georgy Khachiev, "Central Asia: Portrait Against the Background of the World Economy," *Central Asia and the Caucasus*, No. 2 (38) (2006), p. 117; R.N. Zhanguzhin, *Novye nezavisimyye gosudarstva Tsentral'noy Azii*, p. 18.

<sup>286</sup> For example, S. Frederick Starr, "Rediscovering Central Asia," *Wilson Quarterly*, Summer, 2009, <[http://www.wilsoncenter.org/index.cfm?fuseaction=wq.essay&essay\\_id=545818](http://www.wilsoncenter.org/index.cfm?fuseaction=wq.essay&essay_id=545818)>; Farkhad Tolipov, "Central Asia is a Region of Five Stans," op. cit. p. 22.

<sup>287</sup> *Ibid.*, p. 23.

that Kazakhstan belongs to Central Asia. If detached from Central Asia as a Eurasian state, Kazakhstan will lose its independence and will be swallowed by Russia.<sup>288</sup>

It is interesting to note that although Tolipov regards the very idea of Eurasianism, including Kazakhstan's Eurasianism, a myth and a geopolitical provocation<sup>289</sup> and criticizes the arguments in favor of separating Kazakhstan from Central Asia and recognizing it as a Eurasian state, he does not entirely exclude the possibility that Central Asia (including Kazakhstan) will return to Eurasia (where it was when it belonged to the Soviet Union) after realizing its geopolitical self-identification.<sup>290</sup> Here the question is whether the Central Asian countries would want, even in the future, to give up their actual independence in favor of Russia; and whether integration into Eurasia is possible if it, using the above terminology, is actually based on a "myth" or even more on "geopolitical provocation."

While sharing this critical attitude toward the ideas of Eurasianism, so far most of the Central Asian countries have not grasped the meaning of their independence or pondered on their future. These are problems that have not yet been resolved.

### **Central Caucaso-Asia – A New Geopolitical Conception**

After examining the correlation between the geographic and geopolitical interpretations of Eurasia, we conclude that the borders of this continent have been contracted by Russian Eurasianists in their geopolitical attempt to justify Russia's imperial intentions in Eurasia.

As for Central Eurasia, it was mentioned earlier that geographic Central Eurasia, as the central region of the Eurasian continent, essentially encompasses geographic Central Asia entirely, while Central Europe (as it is defined above) is not included in it. It was also emphasized above that based on the reasoning that geographic Eurasia, as a continent, consists of two parts of the world – Europe and Asia – geographic Central Eurasia, along with Central Asia, should naturally also include Central Europe, as well as the

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<sup>288</sup> *Ibid.*, p. 18.

<sup>289</sup> *Ibid.*

<sup>290</sup> *Ibid.*

Central Caucasus that joins them. Consequently, any interpretation of Central Eurasia that differs from this logical substantiation of the region, whether we like it or not, is a tribute to the tradition formed by Russian Eurasianism.

At the same time, academic circles, as well as other forces, are presently showing a great interest in studying the problems of the three Central Caucasian countries (Armenia, Azerbaijan, and Georgia) and the five Central Asian countries (Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, and Uzbekistan) within the same context.<sup>291</sup> The vast region represented by these eight states is now called Central Eurasia.<sup>292</sup> The same term is also applied to the above eight countries and Afghanistan.<sup>293</sup> As mentioned above, together with the five Central Asian states, Afghanistan belongs to Greater Central Asia.

There is an even wider interpretation of Central Eurasia, which includes the Black Sea, Caucasian, Caspian, and Central Asian regions.<sup>294</sup> This approach to the term “Central Eurasia” results in overlapping the regions mentioned above.

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<sup>291</sup> For example, Bertsch et al., eds., *Crossroads and Conflict*; Olga Oliner and Thomas S. Szayna, eds., *Faultlines of Conflict in Central Asia and the South Caucasus: Implications for the U.S. Army* (Santa Monica: RAND, 2003); Farian Sabahi and Daniel Warner, eds., *The OSCE and the Multiple Challenges of Transition. The Caucasus and Central Asia* (Aldershot: Ashgate, 2004).

<sup>292</sup> For example, Amineh and Houweling, “Introduction: The Crisis in IR-Theory,” pp. 2-3; Fairbanks et al., *Strategic Assessment of Central Eurasia*, p. vii; Meyer, *The Dust of Empire*, p. 206; Guo Xuetao, “The Energy Security in Central Eurasia: the Geopolitical Implications to China’s Energy Strategy,” *China and Eurasia Forum Quarterly*, Vol. 4, No. 4, 2006, p. 117, <[http://www.silkroadstudies.org/new/docs/CEF/Quarterly/November\\_2006/Guo.pdf](http://www.silkroadstudies.org/new/docs/CEF/Quarterly/November_2006/Guo.pdf)>. Identifying this region with Russia (Vakhtang Maisaia, *The Caucasus-Caspian Regional and Energy Security Agendas—Past, Contemporary and Future Geopolitics: View from Georgia* (Brussels-Tbilisi, Tbiliselebi, 2007), p. 16) can clearly be excluded from the generally accepted interpretations of Central Eurasia. Such an interpretation of this region should of course be recognized as erroneous, for if Russia is the same thing as Central Eurasia, the whereabouts of Northern Eurasia remains unclear.

<sup>293</sup> Eldar Ismailov, Murad Esenov, “Central Eurasia in the New Geopolitical and Geo-Economic Dimensions,” in *Central Eurasia 2005 (Analytical Annual)* (Luleå: CA&CC Press, 2005).

<sup>294</sup> For example, Parvin Darabadi, “Central Eurasia: Globalization and Geopolitical Evolution,” *Central Asia and the Caucasus*, No. 3 (39) (2006), p. 9.

The current use of the term “Central Eurasia” not only fails to describe the region geographically, but is also another vehicle of the Russian imperial tradition, based on the idea that Russia is Eurasia. If we proceed from this interpretation, we have to ask ourselves what geographic name should be given to the region that unites the eight states and what do they have in common? It seems like a geopolitical approach can answer these questions.

Today these eight states (Azerbaijan, Armenia, Georgia, Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, and Uzbekistan) are seen as parts of much wider regions that include other countries as well. These are the “Eurasian Balkans”<sup>295</sup> and/or the “Greater Middle East.”<sup>296</sup>

Based on the fact that all of the eight countries examined became members of the CIS right after the collapse of the Soviet Union, it comes as no surprise that they are regarded in the context of this institutionally formed organization. According to many experts, the CIS, as a marginal organization,<sup>297</sup> has experienced certain integration difficulties almost since the very day it was formed.<sup>298</sup> These difficulties are the result of the attempts

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<sup>295</sup> Brzezinski *The Grand Chessboard*.

<sup>296</sup> Geoffrey Kemp and Robert E. Harkavy, *Strategic Geography and the Changing Middle East* (Washington, D.C.: Carnegie Endowment for International Peace, 1997).

<sup>297</sup> Anders Åslund and Andrew Kuchins, *The Russia Balance Sheet* (Washington, D.C.: Peterson Institute for International Economics, Center for Strategic and International Studies, 2009), pp. 121-122.

<sup>298</sup> For example, R.S. Grinberg, et al., *10 let Sodruzhestva Nezavisimykh Gosudarstv: illiuzii, razocharovania, nadezhdy* [Ten Years of the Commonwealth of Independent States: Illusions, Disappointments, Hopes] (Moscow: Institute of International Economic and Political Studies, Russian Academy of Sciences, 2001); L.P. Kozik and P.A. Kokhno, *SNG: realii i perspektivy* [The CIS: Realities and Prospects] (Moscow: Iuridicheskii mir VK Publishing House, 2001); V.A. Shul'ga, ed., *Ekonomika SNG: 10 let reformirovania i integratsionnogo razvitiia* [The CIS Economy: Ten Years of Reform and Integration Development] (Moscow: Finstatinform Publishers, 2001); N.N. Shumskiy, *Sotrudnichestvo nezavisimykh gosudarstv: problemy i perspektivy razvitiia* [Cooperation of the Independent States: Development Problems and Prospects] (Minsk: Tekhnoprint Publishers, 2001); Nikolai Shumskiy, “Ekonomicheskaiia integratsia gosudarstv Sodruzhestva: vozmozhnosti i perspektivy” [Economic Integration of the Commonwealth States: Possibilities and Prospects] *Voprosy ekonomiki* [Economic Affairs], No. 6 (2003), pp. 122-134; Nikolai Shumskiy, “Obshchee ekonomicheskoe prostranstvo gosudarstv Sodruzhestva: optimal'nyi format” [Common Economic Space of the Commonwealth States: Optimal Format], *Mirovaia ekonomika i mezhdunarodnye otnosheniia* [World Economy and International Relations], No. 2 (2004), pp. 91-97.

to limit integration to the CIS framework just to the closer industrial cooperation similar to the one within the Soviet Union.<sup>299</sup> The Russian-Georgian war and Moscow's unilateral recognition of Abkhazia and South Ossetia as independent states cast doubts on this organization's existence, since it formally recognizes the inviolability of the borders of its member states.<sup>300</sup> After the beginning of the Russian aggression, Georgia announced its withdrawal from the CIS,<sup>301</sup> which in addition to other difficulties, placed the future of the CIS in even greater doubt.<sup>302</sup>

The academic community is freely using the term "the Caspian region," by which different combinations of sub-regions are meant in different publications. This term can hardly be used to denote the region composed of the eight republics enumerated above. Logic suggests that the term should be applied to the five coastal states – Azerbaijan, Iran, Kazakhstan, Russia, and Turkmenistan.<sup>303</sup> The interpretations of the term, however, are numerous. One of them, for example, implies the western part of Central Asia, southern Russia, the Northern and Central Caucasus, as well as Northern Iran.<sup>304</sup> Other authors apply the term to the five Caspian states and to Armenia,

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<sup>299</sup> For example, Bruno Coppieters, "The Failure of Regionalism in Eurasia and the Western Ascendancy over Russia's Near Abroad," in Bruno Coppieters, Alexei Zverev, and Dmitri Trenin, eds., *Commonwealth and Independence in Post-Soviet Eurasia* (London: Frank Cass Publishers, 1998), pp. 194-197; Martha Brill Olcott, Anders Åslund and Sherman W. Garnett, *Getting it Wrong: Regional Cooperation and the Commonwealth of Independent States* (Washington, D.C.: Carnegie Endowment for International Peace, 1999).

<sup>300</sup> Allison, "Russia Resurgent?" p. 1161.

<sup>301</sup> Civil Georgia, "Georgia Quits CIS," *Civil.Ge*, August 12, 2008, <<http://www.civil.ge/eng/article.php?id=19064&search=CIS>>; Civil Georgia, "Parliament Supports Quitting CIS," *Civil.Ge*, August 14, 2008, <<http://www.civil.ge/eng/article.php?id=19143&search=CIS>>.

<sup>302</sup> Stephen Blank, "Russia Pressures CIS Members to Approve its Policies," *CACI Analyst*, October 1 (2008), <<http://www.cacianalyst.org/?q=node/4949>>; Joanna Lillis, "Kyrgyzstan: Lack of Results Again Raises Questions about the Future of the CIS," *Eurasia Insight. Eurasianet*, October 14 (2008), <<http://www.eurasianet.org/departments/insight/articles/eav101408a.shtml>>.

<sup>303</sup> For example, V.I. Salygin and A.V. Safarian, *Sovremennye mezhdunarodnye ekonomicheskie otnosheniya v Kaspiyskom regione* [Contemporary International Economic Relations in the Caspian Region] (Moscow: MGIMO-Universitet Press, 2005).

<sup>304</sup> Parvin Darabadi, *Geoistoria Kaspiiskogo regiona i geopolitika sovremennosti* [Geohistory of the Caspian Region and Contemporary Geopolitics] (Baku: Elm Publishers, 2002), p. 6; Parvin Darabadi, "The Caspian Region in Contemporary Geopolitics," *Central Asia and the Caucasus*, No. 3 (21) (2003), p. 66.

Georgia, Kyrgyzstan, Tajikistan, Uzbekistan, and partly Afghanistan, Pakistan, and even the Middle East.<sup>305</sup> According to the previous interpretation, the region covers a small part of Central Asia and stretches beyond the territories of the eight countries. According to the latter interpretation, the region comprises the above eight states and also many other states, to say nothing of regions, which is not completely justified. Including Azerbaijan, Armenia, Georgia, Kazakhstan, Turkmenistan, as well as the corresponding parts of Iran and Russia in the “Caspian Basin region” can be considered a little more propitious,<sup>306</sup> although including Armenia and Georgia in this region can hardly be justified. And if we agree with this approach and admit that these two countries, which do not have direct access to the Caspian Sea, do indeed belong to this region, the question seems to be why Iran and Russia should be only partially included into the group of countries of the “Caspian Basin region?”

The term “the Caspian region” does not accurately describe the region comprising the eight states enumerated above. The term “the Caucasian-Caspian region” can likewise not be accepted as a definition of the eight republics. Those who use it imply that it covers the entire Caucasus, yet fail to specify the degree to which the Central Asian region is included in it.<sup>307</sup> What is more, they tend to write the “Caucasian-Caspian and Central Asian regions,”<sup>308</sup> which seems to emphasize that Central Asia is outside the Caucasian-Caspian region. In the wider and thus vaguer interpretation, the Caucasian-Caspian region implies the entire basin of the Caspian Sea, the western provinces of Central Asia, the Northern Caucasus, the eastern regions of Turkey and northern regions of Iran, and part of the Black Sea

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<sup>305</sup> Brent Sasley, “The Intersection of Geography and Resources: Geopolitics in the Caspian Sea Basin,” in Lasha Tchantouridze, ed., *Geopolitics: Global Problems and Regional Concerns* (Winnipeg: Centre for Defence and Security Studies, University of Manitoba, 2004), p. 194.

<sup>306</sup> Weitz, *Kazakhstan and the New International Politics of Eurasia*, p. 9.

<sup>307</sup> Igor Dobaev and Alexander Dugin, “Geopolitical Transformations in the Caucasian-Caspian Region,” *Central Asia and the Caucasus*, No. 5 (35) (2005), p. 75.

<sup>308</sup> *Ibid.*, p. 77.

basin.<sup>309</sup> In other cases a more or less precise definition of the term “Caucasian-Caspian region” is not given at all.<sup>310</sup>

It seems that the term “the Caucasian-Central Asian geopolitical region”<sup>311</sup> is much more precise. Even though it covers certain territories outside the eight countries, as discussed above, the Caucasus is not limited to Azerbaijan, Armenia, and Georgia.

If we proceed from the notion that the eight republics discussed here form two sub-regions—the Central Caucasus and Central Asia—the larger region, which simultaneously includes both sub-regions, can be called the *Central Caucaso-Asia*,<sup>312</sup> or *Central Caucasasia*:<sup>313</sup> *this preserves the term “Central” as the key determinant for both regions, while the new term “Caucaso-Asia” is derived from two related terms “Caucasus” and “Asia.”* In Russian the term “Caucaso-Asia” is “Kavkaziya,”<sup>314</sup> but formation of this word in English is rather problematic, since “Caucasia” is a synonym for the word “Caucasus.” So we suggest using the term “Caucaso-Asia” in English. The region can also be called *Central Caucaso-Asia*. If the term is applied to nine countries (the original eight and Afghanistan), the region should be called *Greater Central Caucaso-Asia*.

We should not forget that Central Caucaso-Asia as a single region is not integrated because it has no political or cultural homogeneity.<sup>315</sup> But at the

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<sup>309</sup> Igor’ Muradian, *Regional’naia politika SShA i Velikobritanii: Turtsiia—Iran—Iuzhniy Kavkaz—Chernoie more*, [The Regional Policy of the U.S. and Great Britain: Turkey—Iran—the Southern Caucasus—the Black Sea] (Yerevan: Antares, 2008), p. 241.

<sup>310</sup> For example, Maisaia, *The Caucasus-Caspian Regional and Energy Security Agendas*.

<sup>311</sup> Vladimir Maksimenko, “Central Asia and the Caucasus: Geopolitical Entity Explained,” *Central Asia and the Caucasus*, No. 3 (2000), p. 56.

<sup>312</sup> Papava, “Tsentral’naia Kavkazia,” p. 47; Papava, “‘Central Caucasasia’ Instead of ‘Central Eurasia,’” pp. 38-39; Vladimir Papava, “Central Caucaso-Asia: Toward a Redefinition of Post-Soviet Central Eurasia,” *Azerbaijan in the World. The Electronic Publication of Azerbaijan Diplomatic Academy*, Vol. I, No. 17, October 1 (2008), <<http://www.ada.edu.az/biweekly/issues/156/20090328041927833.html>>.

<sup>313</sup> Papava, “Tsentral’naia Kavkazia,” p. 47; Papava, “‘Central Caucasasia’ Instead of ‘Central Eurasia,’” pp. 38-39.

<sup>314</sup> Papava, “Tsentral’naia Kavkazia,” p. 47.

<sup>315</sup> Weisbrode, *Central Eurasia*, p. 13.

same time, its component parts have much in common, which makes it possible to regard them as a single region.<sup>316</sup>

All the countries of Central Caucaso-Asia began their post-Soviet lives under more or less identical conditions: without the very much needed institutions of statehood, with a fairly low level of political culture, and a command economy. These three conditions were not merely interconnected: the future of the reforms in these countries depended on their interconnection. Indeed, the absence of the institutions of statehood, for example, made it hard to develop a political culture and that, in turn, prevented democratization. On the other hand, the absence of institutions of statehood made it much harder to move into a market economy,<sup>317</sup> and also slowed down the advance toward democracy. These problems were reflected, to different extents, in the political and economic transformations in the Central Caucaso-Asian countries. All these countries, with the exception of Kazakhstan, demonstrated a reverse relationship between rich hydrocarbon reserves and the pace of market reforms: the reserves obviously failed to stimulate economic reform.<sup>318</sup> In addition, as during Soviet times, the economy of the Central Caucaso-Asia countries is politicized.<sup>319</sup>

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<sup>316</sup> Ismailov and Esenov, "Central Eurasia in the New Geopolitical and Geo-Economic Dimensions," pp. 11-43; Nazim Muzaffarli (Imanov), *Reyting Azerbaydzhana v mezhdunarodnykh stravnitel'nykh issledovaniakh* [Azerbaijan's Rating in International Comparative Analyses] (Baku: "Kavkaz," 2006).

<sup>317</sup> For example, Leszek Balcerowicz, *Socialism, Capitalism, Transformation* (Budapest: Central European University Press, 1995), p. 146; Vladimer Papava, "Georgian Economy: From 'Shock Therapy' to 'Social Promotion'," *Communist Economies & Economic Transformation*, Vol. 8, No. 8 (1996), p. 252; Vladimer Papava, *Necroeconomics: The Political Economy of Post-Communist Capitalism* (New York: iUniverse, 2005), p. 13; Vladimer Papava, "On the Theory of Post-Communist Economic Transition to Market," *International Journal of Social Economics*, Vol. 32, No. 1/2 (2005), p. 78; V. Papava and T. Beridze, *Ocherki politicheskoi ekonomii postkommunisticheskogo kapitalizma: opyt Gruzii* [Essays on the Political Economy of Post-Communist Capitalism: The Georgian Experience] (Moscow: Delo i servis Publishers, 2005), pp. 68-69.

<sup>318</sup> Anders Åslund, "Eventual Success of Market Reform," in Kalicki and Lawson, eds., *Russian-Eurasian Renaissance? U.S. Trade and Investment in Russia and Eurasia*, pp. 405-428.

<sup>319</sup> Simons Jr., *Eurasia's New Frontiers*, p. 7.

Central Cascao-Asia, to say nothing of Greater Central Cascao-Asia, has several conflict sub-regions in its territory.<sup>320</sup> This affects, to various degrees, the pace of economic progress in some of the countries. It also prevents the local countries from using local resources to move together in the desired direction. It is important to note that Russia is involved both militarily and politically in all the regional conflicts in the post-Soviet expanse.<sup>321</sup>

The region's rich hydrocarbon resources<sup>322</sup> attract investments<sup>323</sup> and tempt regional and world powers to politically dominate this sector.<sup>324</sup> Today, when energy policy is blending with the foreign policy of these powers, this is not merely understandable, but also inevitable.<sup>325</sup> At the same time, the Russian factor<sup>326</sup> is still very strong in the Central Asian countries' energy policies. It seems that this part of the Soviet heritage cannot be eliminated soon.

The Central Caucasus and Central Asia are *mutually complementary*, which means that they can use their resources together. While the West is interested in Central Asian oil and gas, the Central Caucasus not only wants to move its own oil and gas to the West, but also wants to use the transportation corridor for energy and other commodities that connects the

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<sup>320</sup> For example, Sergey Lounev, "Central Asia and the Southern Caucasus: Geopolitical Value for Russia," *Central Asia and the Caucasus*, No. 3 (39) (2006), p. 15; Weisbrode, *Central Eurasia*.

<sup>321</sup> Simons Jr., *Eurasia's New Frontiers*, p. 477.

<sup>322</sup> Aliev, *Kaspiiskaia neft' Azerbaidzhana*; Bernard A. Gelb, "Caspian Oil and Gas: Production and Prospects," *Current Politics and Economics of the Caucasus Region*, Vol. 1, No. 2/3 (2008), pp. 325-332; Bernard A. Gelb and Terry Rayon Twyman, *The Caspian Sea region and Energy Resources* (New York: Novinka Books, 2004); David G. Victor, Amy M. Jaffe, and Mark H. Hayes, eds., *Natural Gas and Geopolitics: From 1970 to 2040* (Cambridge: Cambridge University Press, 2006).

<sup>323</sup> For example, Starr, "The Investment Climate in Central Asia and the Caucasus."

<sup>324</sup> For example, Jeffrey Mankoff, *Eurasian Energy Security* (New York: Council on Foreign Relations, 2009); Makni (Muhammad Aslam Khan Niazi), *The New Great Game: Oil and Gas Politics in Central Eurasia* (New York: Raider Publishing International, 2008).

<sup>325</sup> For example, Hill, *Energy Empire*; Kalicki and Goldwyn, eds., *Energy and Security*; Eva Rakel, "Paradigms of Iranian Policy in Central Eurasia and Beyond," in Mehdi Parvizi Amineh and Henk Houweling, eds., *Central Eurasia in Global Politics: Conflict, Security and Development* (Leiden: Brill, 2005), pp. 235-257; Daniel Sherman, "Caspian Oil and a New Energy Politics," *Freezerbox Magazine*, May 25, 2000, <<http://www.freezerbox.com/archive/article.php?id=55>>.

<sup>326</sup> For example, Igor Tomberg, "Energy Policy in the Countries of Central Asia and the Caucasus," *Central Asia and the Caucasus*, No. 4 (22) (2003), pp. 71-81.

East and the West.<sup>327</sup> This means that the Central Caucasus can serve as a bridge between Central Asia, a geopolitically closed region, and the West.<sup>328</sup>

It should be said in this context that, according to Zbigniew Brzezinski, Azerbaijan is the most important geopolitical pivot in the geographic continent of Eurasia.<sup>329</sup> The “geopolitical pivot” status<sup>330</sup> is determined by the country’s geographic location and its potential vulnerability to what the “active geostrategic players” might undertake in relation to it. The “active geostrategic players” are the states strong and determined enough to spread their rule beyond their limits.<sup>331</sup>

By describing Azerbaijan as the “cork in the bottle” filled with the riches of the Caspian Sea and Central Asia, Brzezinski stresses that: “The independence of the Central Asian states can be rendered nearly meaningless if Azerbaijan becomes fully subordinated to Moscow’s control.”<sup>332</sup> Kazakhstan is another of America’s target countries in Central Caucaso-Asia, which is amply illustrated by the Americans’ intention to maximize their investments there.<sup>333</sup>

The idea of post-Soviet state independence and its strengthening, as the linchpin of state interests for the Central Caucaso-Asian states, rule out their

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<sup>327</sup> For example, Howard Chase, “Future Prospects of Caucasian Energy and Transportation Corridor. The Role of Caucasian Energy Corridor in European Energy Security,” *Georgian Economic Trends*, No. 3 (2002), pp. 85-87; Kalicki, “Caspian Energy at the Crossroads;” Jan H. Kalicki and Jonathan Elkind, “Eurasian Transportation Futures,” in Jan Kalicki and David L. Goldwyn, eds., *Energy and Security: Toward a New Foreign Policy Strategy* (Washington, D.C.: Woodrow Wilson Center Press, 2005), pp. 149-174; Rustam Makhmudov, “The Problem of Exporting Energy Resources from Central Asia,” in Boris Rumer and Lau Sim Yee, eds., *Central Asia and South Caucasus Affairs: 2002* (Tokyo: Sasakawa Peace Foundation, 2002), pp. 163-188; Müller, “Energy Development;” John Roberts, “Energy Reserves, Pipeline Routs and the Legal Regime in the Caspian Sea,” in Gennady Chufrin, ed., *The Security of the Caspian Sea Region* (New York: Oxford University Press, 2001), pp. 33-68; S. Frederick Starr and Svante E. Cornell, “The Politics of Pipelines: Bringing Caspian Energy to Markets,” *SAISPHERE* (2005), pp. 57-61.

<sup>328</sup> Janatkhan Eyvazov, *Bezopasnost’ Kavkaza i stabil’nost razvitia Azerbaidzhanskoi Respubliki* [Caucasian Security and Stability in the Development of the Azerbaijan Republic] (Baku: Nurlan Publishers, 2004), p. 132.

<sup>329</sup> Brzezinski, *The Grand Chessboard*, p. 41.

<sup>330</sup> *Ibid.*

<sup>331</sup> *Ibid.* p. 40.

<sup>332</sup> *Ibid.* pp. 46-47, 129.

<sup>333</sup> Utkin, *Amerikanskaia strategija dlia XXI veka*, p. 105.

acceptance not only of Eurasianism, but also of the Heartland theory. They both assert their subordination to the imperial schemes of Russia and the West.

The leaders of those Central Caucaso-Asian countries who are seeking a tighter grip on power rather than stronger and developed state sovereignty, to say nothing of democratization, human rights, and a market economy, are prepared to embrace any theory (or rather pseudo-theory) to camouflage their true intentions or justify them.

It would be naive to expect the world and regional powers to step aside and leave Central Caucaso-Asia alone. Reality dictates that these countries should carefully match their national interests with their choice of world and regional powers as partners.

Eurasianism clearly preaches Russia's revival as an empire, but even more moderate ideas now current in Russia do not exclude the "soft" alternative of imposing its interests on at least some of the local states, irrespective of their national interests. According to some Russian analysts, only Georgia could be said to be lost for Russia.<sup>334</sup> The same author has argued that "the economic importance of Armenia and Georgia for Russia is minimal," even though "Armenia is Russia's objective partner."<sup>335</sup> In Azerbaijan, Turkmenistan, and Uzbekistan, Russia has economic interests in the production and transportation of hydrocarbons, while stronger integration processes are contemplated in relation to Kazakhstan and Kyrgyzstan.<sup>336</sup>

The United States, on the other hand, is guided by objective considerations:<sup>337</sup> first, being far removed from the region, it knows it cannot dominate over it, and second, it is powerful enough on a global scale not to become involved in unnecessary complications in this vast area of Central Caucaso-Asia. From this it follows that the United States prefers a situation in which none of the countries dominates Central Caucaso-Asia and the

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<sup>334</sup> Lounev, "Central Asia and the Southern Caucasus," p. 24.

<sup>335</sup> *Ibid.*

<sup>336</sup> *Ibid.*, pp. 23-24.

<sup>337</sup> Brzezinski, *The Grand Chessboard*, p. 148.

world community is allowed to have free financial and economic access to the region.<sup>338</sup>

The events of September 11, 2001, taught the United States how to prevent the threat of new terrorist acts in Central Caucaso-Asia and make victory in the War on Terror possible.<sup>339</sup> American interests in the region, thus, are not limited to energy issues.<sup>340</sup> This means that it will seek to help the former Soviet republics overcome what remained of the Soviet economic system and promote the market economy and private sector as a solid foundation for economic growth and the rule of law. This will also help them cope with social and ecological problems and profit from their energy resources and ramified export mainlines.<sup>341</sup> After Russia's invasion of Georgia, the most urgent problem for the U.S. is supporting the development of the democratic processes in the region.<sup>342</sup>

Some Russian experts admit that Moscow prefers to use the arguments about its historical, psychological, and other ties with former Soviet republic, while the United States rejects in principle any theories along the lines of "soft" or "limited" sovereignty of these republics.<sup>343</sup> The Americans are convinced that Russia would profit from richer and more stable neighbors.<sup>344</sup>

Some Central Asian experts have offered interesting assessments. According to them "Moscow's orientation toward 'stagnation' and the unlimited support of the people in power is depriving it, and has already deprived it, of promising and potential allies among those who tend toward modernization and change"; whereas America's policy in the region promotes democracy.<sup>345</sup>

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<sup>338</sup> *Ibid.*

<sup>339</sup> For example, Toby T. Gati and Tapio L. Christiansen, "The Political Dynamic," in Kalicki and Lawson, eds., *Russian-Eurasian Renaissance? U.S. Trade and Investment in Russia and Eurasia*, pp. 447-459.

<sup>340</sup> For example, Amy Jaffe, "US Policy Towards the Caspian Region: Can the Wish-List be Realized?" in Gennady Chuftrin, *The Security of the Caspian Sea Region* (New York: Oxford University Press, 2001), pp. 136-150.

<sup>341</sup> Mann, "Caspian Futures."

<sup>342</sup> Adrian A. Basora and Jean F. Boone, "The Georgia Crisis and Continuing Democratic Erosion in Europe/Eurasia," *Foreign Policy Research Institute E-Notes*, October, 2008, <<http://www.fpri.org/enotes/200810.basoraboone.georgiacrisis.html>>.

<sup>343</sup> For example, Utkin, *Amerikanskaia strategija dlia XXI veka*, p. 108.

<sup>344</sup> *Ibid.*, p. 105.

<sup>345</sup> For example, Tolipov, "Russia in Central Asia," p. 24.

The above suggests that America is not seeking integration with any of the regional countries. In these terms its policy completely corresponds to the local countries' national interests: strengthening and developing state sovereignty, deepening democratization, and enhancing the market economy.

The term "Central Caucaso-Asia" does not merely specify the region's geographic identity. It is a conceptual idea that regards the interests of strengthening the local countries' state sovereignty. In principle, it contradicts the spirit and idea of Eurasianism.

Again, even though it is accepted that the key strategic interests of the Central Asian countries "can be described as independence, democracy, and integration,"<sup>346</sup> possible reintegration into Eurasia-Russia (to which Central Asia belonged as part of the Soviet Union) is not excluded.<sup>347</sup> Taking into account the Eurasianists' assertion that Moscow claims domination over this Eurasia, the above arguments do not exclude (even in the relatively distant future) the possibility that the Central Asian countries will join Eurasia-Russia. It is equally interesting that some experts from Central Asian states are not alien to nostalgic reminiscences about the Soviet Union. They openly regret its disintegration.<sup>348</sup> The pro-Western vector, on the other hand, is much better suited to the interests of stronger sovereignty, deeper democratization, and promotion of the principles of a market economy, since they are commonly recognized Western principles.

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<sup>346</sup> *Ibid.*, p. 31.

<sup>347</sup> *Ibid.*, p. 18.

<sup>348</sup> For example, Aziz Niyazi, "The South of the CIS: Fundamental Problems of Development," *Central Asia and the Caucasus*, No. 6 (24) (2003), p. 150; Tolipov, "Russia in Central Asia," pp. 19-20.

# The Heartland Theory and the Present-Day Geopolitical Structure of Central Eurasia

## The Planet's Pivot Area in Mackinder's Theory

The geopolitical situation of the early 21st century gave a new boost to studies of the regional structuralization principles for the geopolitical and geo-economic space of the entire Eurasian continent.<sup>1</sup> This revived the conceptions formulated by Halford Mackinder in the early 20th century and his opponent, Nicholas Spykman, somewhat later. They offered very original approaches to the regional geopolitical structuralization of the Eurasian continent and the identification of the functional value of its spatial segments.

Mackinder interpreted the world historical processes based on the idea that the world was inherently divided into isolated areas each of which had a special function to perform. He asserted that the European civilization was the product of outside pressure. His account of Europe and European history, regarding it as the result of many centuries of struggle against invasions from Asia, proceeded from the same idea.<sup>2</sup> He believed that Europe's advance and expansion was stimulated by the need to respond to the pressure coming from the center of Asia. Accordingly, it was the Heartland (where the continental masses of Eurasia were concentrated) that served as the pivot of all the geopolitical transformations of historical dimensions within the World Island.

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<sup>1</sup> For example, Brzezinski, *The Grand Chessboard*; Svante E. Cornell, "Geopolitics and Strategic Alignments in the Caucasus and Central Asia Perceptions," *Journal of International Affairs*, Vol. IV, No. 2 (1999), pp. 100-125; Darabadi, "Central Eurasia;" Dugin, *Osnovy geopolitiki*; Ismailov and Esenov, "Central Eurasia in the New Geopolitical and Geo-Economic Dimensions;" Laruelle, "Pereosmyslenie imperii;" A.S. Panarin, "Evraziyskiy proekt v mirosistemnom kontekste" [The Eurasian Project in the World Systemic Context], *Vostok*, No. 2 (1995), pp. 66-79; Andrei P. Tsygankov, *Pathways after Empire: National Identity and Foreign Economic Policy in the Post-Soviet World* (Lanham: Rowman and Littlefield Publishers), 2002.

<sup>2</sup> Mackinder, "The Geographical Pivot of History."

He pointed out that the Heartland was in the most advantageous geopolitical location. Aware of the relative nature of the conception “central location,” Mackinder pointed out that in the context of the global geopolitical processes, the Eurasian continent is found in the center of the world, with the Heartland occupying the center of the Eurasian continent. His doctrine suggested that the geopolitical subject (actor) that dominated the Heartland would possess the necessary geopolitical and economic potential to ultimately control the World Island and the planet.

According to Mackinder, a retrospective analysis of military-political and socioeconomic processes in the Heartland revealed its obvious objective geopolitical and geo-economic unity.<sup>3</sup> He pointed to the pivotal nature of the vast Eurasian region: inaccessible to sea-going vessels, but an easy target for the nomads in antiquity. Mackinder was convinced that Eurasia possessed sustainable conditions for the development of military and industrial powers.

When structuring the geopolitical expanse in the form of a system of concentric circles, Mackinder conventionally placed the Pivot in the planet’s center, which included the river basins of the Volga, Yenisey, Amu Darya, Syr Darya, and two seas (the Caspian and the Aral).<sup>4</sup> “This Pivot was thus all but impregnable to attacks by sea powers, yet was able to sustain large populations itself. The nations that arose from within it depended on horse and camel to negotiate its vast expanses, which gave them the mobility to mount raids on Europe, which could not mobilize in return.”<sup>5</sup>

For historical and geopolitical reasons, the Pivot became the natural center of force. Mackinder also identified the “inner crescent,” coinciding with the Eurasian coastal areas. He described these as the area of the most intensive civilizational development. It included Europe and Southern, Southwestern, and Eastern Asia. There was also the “outer crescent,” which included Britain, South and North America, Southern Africa, Australasia and Japan, zones geographically and culturally alien to inner Eurasia. He believed that the historical processes were concentrated on the Heartland, territory

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<sup>3</sup> Halford J. Mackinder, “The Round World and the Winning of the Peace,” *Foreign Affairs*, Vol. 21, No. 4 (1943), pp. 595-605.

<sup>4</sup> *Ibid.*

<sup>5</sup> Megoran and Sharapova, “Mackinder’s ‘Heartland,’” p. 12.

populated by Turkic tribes whose inroads forced Europe to unite, and the homeland of all the nomadic empires of the past.<sup>6</sup>

Proceeding from the above, Mackinder insisted on preventive measures of various means to remain in control of the situation in the Pivot. One of them consisted of controlling the “inner crescent.” He put his idea of Eastern Europe as the key to the Heartland in a nutshell by saying: “whoever rules East Europe commands the Heartland; whoever rules the Heartland commands the World-Island; whoever rules the World-Island commands the World.”<sup>7</sup>

The history of the Pivot, whose conception will be assessed below, suggests that its spatial-functional parameters have been in constant change. Even though the process that took place within the area confirms what Mackinder said about the functional unity of Eastern Europe and the Heartland, the real meaning of the latter does not stem from the imperative nature of Eastern Europe when it comes to control over the Heartland, but from their structural unity. In other words, at all stages of the Heartland’s development, especially today, Eastern Europe remains a spatial element of its structure. Its geopolitical unity is the *sine qua non* of the Pivot’s functional validity on a Eurasian scale.

Mackinder’s later works support the thesis of Eastern Europe as part of the Heartland.<sup>8</sup> Within a very short period of time he revised his theory twice in an effort to adapt it to the changing geopolitical realities. He readjusted the Pivot (see Fig. 1) and included the Black and Baltic Sea basins (Eastern Europe) in the Heartland.<sup>9</sup> This means that his famous formula should be

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<sup>6</sup> S.A. Pletniova, *Kochevniki srednevekov’ia: Poiski istoricheskikh zakonomernostey* [Nomads of the Middle Ages: A Search for Consistent Historical Patterns] (Moscow: Nauka Publishers, 1982).

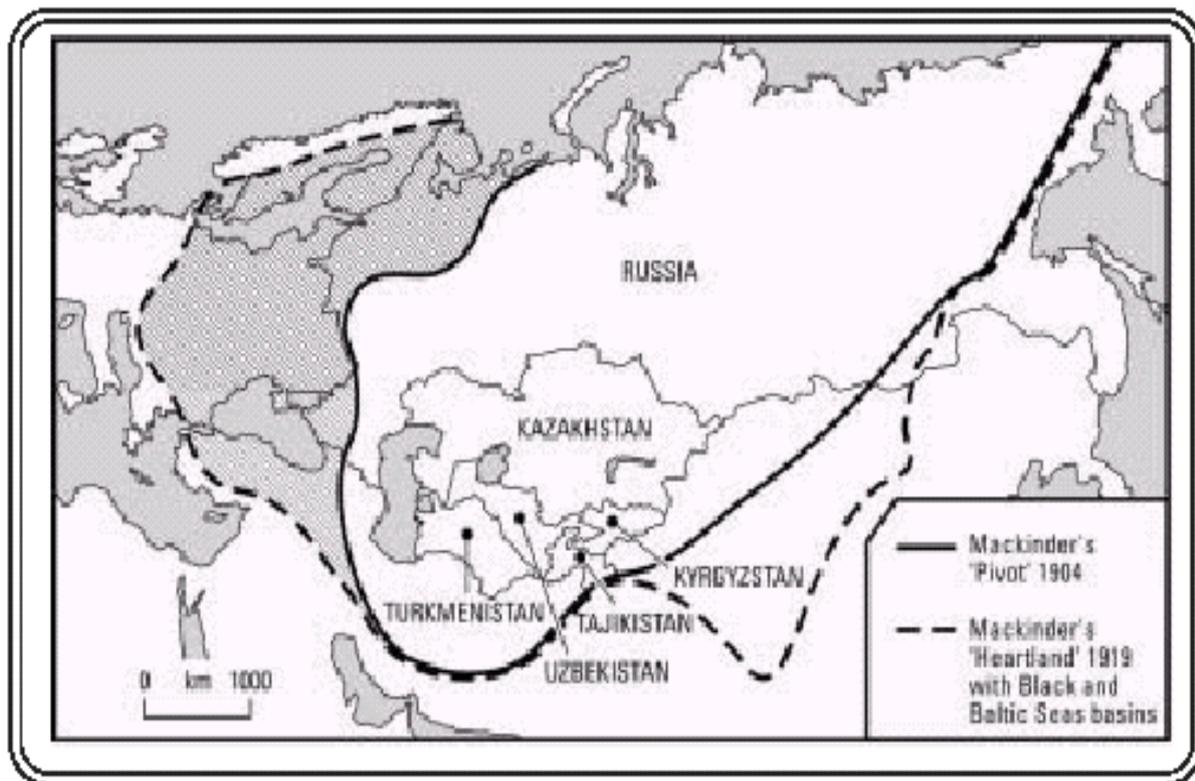
<sup>7</sup> Mackinder, *Democratic Ideals and Reality*, p. 113.

<sup>8</sup> Mackinder, “The Round World and the Winning of the Peace.”

<sup>9</sup> He included in Eastern Europe some of the East European states that formed part of the Ottoman Empire (the southeastern European states – the Kingdom of Bulgaria, the Hungarian Kingdom, the Rumanian Princedom, the Princedom of Montenegro, the Kingdom of Serbia, Bosnia and Herzegovina, and Macedonia) and of the Russian Empire (the Kingdom of Poland, the Grand Duchy of Finland, the Central (Ukrainian) Rada, the Byelorussian Rada and the governorships of Bessarabia, Lifland, Kourland, and Estland).

rephrased as: Whoever rules the Heartland commands the World-Island; whoever rules the World-Island commands the World.

Figure 1: Halford Mackinder's Pivot in 1904 and 1919<sup>10</sup>



This appeared to be confirmed in the mid-20th century when, after World War II, the Soviet Union expanded its domination zone westwards. COMECON and the Warsaw Pact meant that the classical Heartland merged with Eastern Europe. They disintegrated along with the Soviet Union at the turn of the 1990s, giving rise to new geopolitical and geo-economic conditions in the World-Island. This did not, however, set Eastern Europe apart from the Heartland. The geopolitical transformations of the late 20th century isolated Russia as a Eurasian geopolitical subject in the northeastern part of the continent and narrowed down the Pivot in its central part, that is, in three relatively independent regional segments of the latter – Central (Eastern according to Mackinder) Europe, the Central Caucasus, and

<sup>10</sup> The map is borrowed from (Megoran and Sharapova, “Mackinder’s “Heartland,” p. 9).

Central Asia. To be more precise, the main relatively altered functions of the Heartland concentrated in the newly emergent spaces of its system-forming segments. This launched another cycle of their integration and revival as a whole entity.<sup>11</sup>

Early in the 20th century (during World War I) and in the latter half of the same century, the geopolitical logic created first by the domination of the Ottoman and Russian empires and later by the Soviet one in Eastern Europe suggested a division into Western Europe (the countries outside the Ottoman and Russian/Soviet domination zones) and Eastern Europe (the countries completely dominated by the Ottoman and Russian/Soviet empires). The geopolitical logic created by the disintegration of the empires and Russia's isolation in the northeastern part of Eurasia excluded the former COMECON countries and post-Soviet countries from the East European expanse (with the exception of Russia's European part). The isolation of the last Eurasian geopolitical subject and its domination sphere in the northeast of the European continent, first, shifted the Pivot from the continent's north to the center; and thus, called for conceptual changes. Indeed, that part of Europe's political expanse controlled by the last empire (the Soviet Union) should be identified as Central Europe and then included in the contemporary Pivot (Central Eurasia), while Russia, as part of the World-Island that occupies Eastern Europe and Northern Asia, should be described as a Northern Eurasian Power. In this context Turkey, which is located in the southern parts of the East Europe and West Asia, becomes the Southern Eurasian Power.

Spykman also paid much attention to the role of the Pivot of the Eurasian continent in world history.<sup>12</sup> He relied on what Mackinder wrote before him to produce his own version of the basic geopolitical model. It differed

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<sup>11</sup> The discussion about the Heartland's new expanses is still ongoing; there is the opinion that it has shrunk to cover the territory of Central Asia (for example, Ehsan Ahrari, "The Strategic Future of Central Asia: A View from Washington," *Journal of International Affairs*, Vol. 56, No. 2 (2003), pp. 164-165; G. Sloan, "Sir Halford J. Mackinder: The Heartland Theory Then and Now," *Journal of Strategic Studies*, Vol. 22, No. 2/3 (1999), pp. 15-38).

<sup>12</sup> Nicholas J. Spykman, *America's Strategy in World Politics* (New York: Harcourt, Brace and Company, 1942); Nicholas J. Spykman, *The Geography of the Peace* (New York: Harcourt, Brace and Company, 1944).

significantly from that of his predecessor. He was convinced that Mackinder had overestimated the geopolitical significance of the Heartland. He argued that the dynamics of the geopolitical history of the “inner crescent” – the Rimland, the coastal zones – was the product of its inner development impetus rather than the result of external pressure coming from the “nomads of the Land,” as Mackinder had asserted. Spykman was convinced that the Heartland was nothing more than a geographic expanse open to cultural and civilizational impulses coming from the Rimland. He stated that while Mackinder’s Pivot had no independent historical role to play, the Rimland was the key to world domination. Hence his formula was: whoever rules the Rimland commands Eurasia, and whoever rules Eurasia commands the world.

In both geopolitical conceptions, the world’s spatial-functional structure consists of three main levels: the Heartland, Eurasia, and the Planet in Mackinder, and the Rimland-Eurasia-the Planet in Spykman. The former model insisted on the primordial and decisive role of the Heartland in the geopolitical expanse of the World-Island, while the latter claimed that same role for the Rimland.

At different times, the state structures of both the Heartland and Rimland were either objects or subjects of the geopolitical relations in Eurasia. Their functional value in the global geopolitical processes changed accordingly. It is very hard, therefore, and hardly correct in the present context, to describe either the Heartland or the Rimland as primordial and all-important. Both theories have one, and a serious, shortcoming: they do not intend to explain objective global geopolitical processes. They were formulated to serve the strategic interests of two Western powers (the U.K. and the U.S.). This accounts for the inevitable one-sidedness of their approaches to the question discussed above: what is primordial/more important – the Heartland or the Rimland? Their arguments confirm their obvious biases; therefore Mackinder’s and Spykman’s theories about the place and role of the Heartland/Rimland on the Eurasian continent and worldwide will not be simply reproduced. Instead, their approaches will be used as a reference to an alternative geopolitical conception about the Pivot of the 21st century and possible scenarios for the future.

To achieve a much more profound idea about what is going on in the Pivot area, we should revise our old ideas and supply them with new content. First, we analyze the historic evolution of the Pivot expanse, that is, the regularities and stages of the development of its geopolitical structure; second, we identify the main features, functions, and principles of its emergence and functioning, as well as its parameters and structure under present-day conditions.

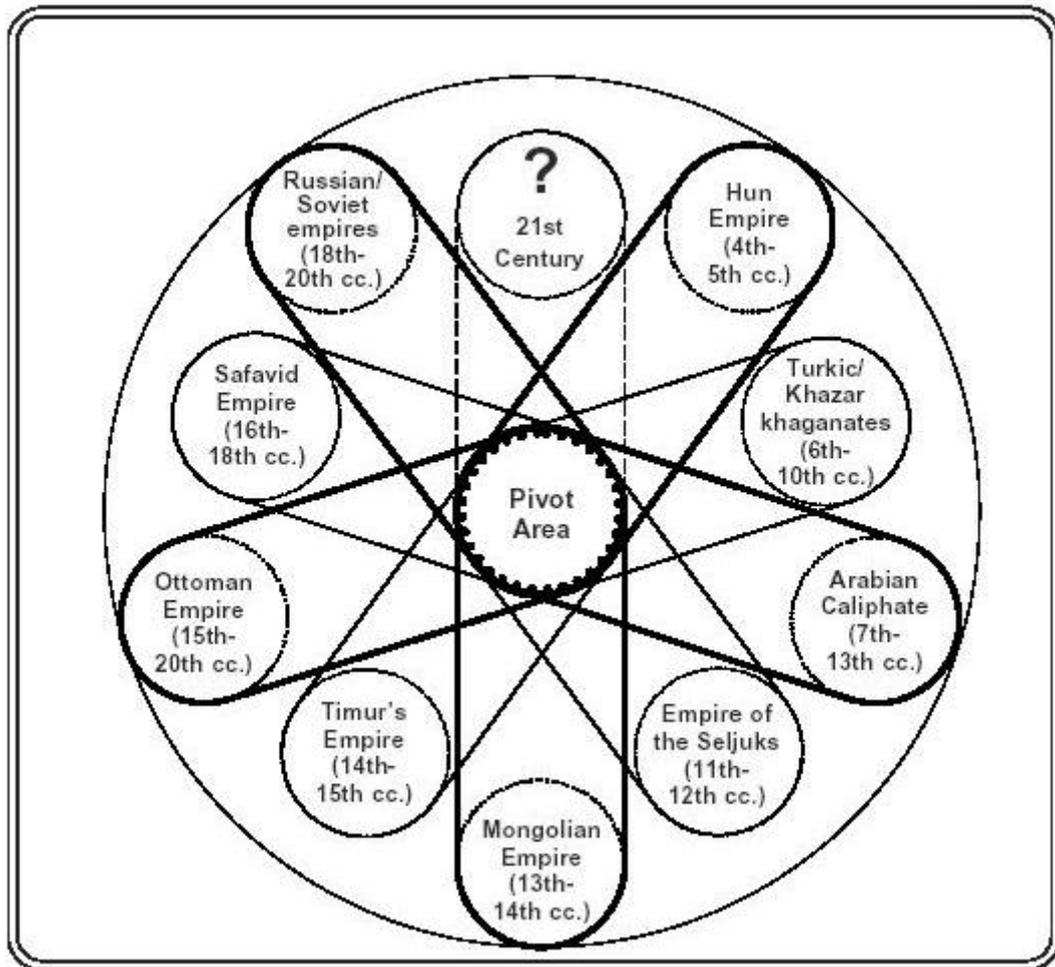
### **Historical Evolution of the Pivot Area – Central Eurasia**

The history of the Heartland as a single and integral region began with the Hun Empire and unfolded through the consecutive changes of geopolitical actors: the Turkic and Khazar Khanates, the Arabic Caliphate, the empires of the Seljuks and Mongols, Timur's Empire, the Ottoman and Safavid empires, and the Russian and Soviet empires (see Fig. 2).

At different times, the Pivot expanded or contracted within empires that for several centuries replaced one another in its expanses (see Appendix). As a rule, each of them left behind stable administrative-territorial units within which the historical evolution of the Pivot area unfolded (see Table 1).

A concise overview of the Pivot's evolution reveals that the Huns first began shaping the European and Caucasian segments of the Pivot Area into a functionally united geopolitical and economic expanse when squeezed out by the Chinese Empire (a geopolitical subject of the Rimland's eastern part) from the Central Asian segment of the Heartland in the 4th century. Bugged down by their struggle for domination in Europe with the Roman (and Byzantine) empire, which controlled mainly the Western part of the Rimland, they failed to stabilize and develop the emerging integration trends among the still developing Heartland segments.

Figure 2: Evolution of the Pivot Area



The Huns shattered the Roman empire with devastating blows, but were however themselves defeated in 451 in the battle at Chalons in present-day France. This ended the period of their passionarity<sup>13</sup> and buried the Empire of the Huns as well. For many centuries after that, neither the Heartland nor

<sup>13</sup> The conception of “passionarity” (“passionarnost” in Russian) was used by Lev Gumilev for explaining principles of origination and development of ethnoses. In his theory “passionarity” is a characteristic of humans’ behavior (representatives of certain ethnoses), based upon the abundance of bio-chemical energy of living substance, which exhibits itself in humans’ ability to excessive strain and achieving of top priority tasks. Saturation of ethnoses with such humans – “passionaries” – determines the level of its development and dominance within the framework of a certain political space. In other words, the increase of the number of “passionaries” within an ethnic group leads to “passionar explosion” and expansion of a given ethnoses, while the decrease of the number of the above-mentioned subjects results in an impoverishment of ethnoses, its loss of spatial conquests that took place in the period of “passionar explosion,” and gradual retirement from the historical stage. See L.N. Gumilev, *Etnogenez i biosfera zemli* [Ethnogenesis in the Earth’s Biosphere] (Moscow: Rolf Publishers, 2001), pp. 200-350.

the Rimland could completely revive to perform their geopolitical and geo-economic functions in Eurasia.

**Table 1: Heartland Territory within Different Empires**

Segments of Empires  Empires/ Contemporary States	Periods  Centuries	Total Area		Including Post-Imperial Sizes of Segments												
				Size of the State formed by the Tibular Ethnos—subject		Size of the Heartland—object									Size of the Rimland—object	
						Total			Including Segments of the Heartland:							
									European		Caucasian		Asian			
Thous sq km	%	Thous sq km	%	Thous sq km	%	Thous sq km	%	Thous sq km	%	Thous sq km	%	Thous sq km	%	Thous sq km	%	
Hun Empire	4th-5th	3,237	100	—	—	3,237	100	2,852	89	355	11	—	—	—	—	
Turkic Khaganate	6th-8th	5,701	100	—	—	5,701	100	550	10	355	6	4,796	84	—	—	
Khazar Khaganate	7th-10th	791	100	—	—	791	100	436	55	355	45	—	—	—	—	
Arabian Caliphate	7th-13th	13,848	100	2,606	19	1,917	14	—	—	187	1	1,730	13	9,325	67	
Saudi Arabia	21st	—	—	2,150	—	—	—	—	—	—	—	—	—	—	—	
Empire of the Seljuks	11th-12th	3,801	100	200	5	2,171	57	—	—	993	26	1,178	31	1,430	38	
Turkmenistan	21st	—	—	488	—	—	—	—	—	—	—	—	—	—	—	
Mongolian Empire	13th-14th	22,484	100	1,565	7	14,144	63	2,145	10	653	3	11,346	50	6,775	30	
Mongolia	21st	—	—	1,565	—	—	—	—	—	—	—	—	—	—	—	
Timur's Empire	14th-15th	5,929	100	244	4	4,248	72	—	—	298	5	3,950	67	1,437	24	
Uzbekistan	21st	—	—	447	—	—	—	—	—	—	—	—	—	—	—	
Ottoman Empire	15th-20th	8,182	100	779	9	1,114	14	1,079	13	35	1	—	—	6,289	77	
Turkey	21st	—	—	779	—	—	—	—	—	—	—	—	—	—	—	
Safavid Empire	16th-18th	2,000	100	228	11	335	17	—	—	35	2	300	15	1,437	72	
Azerbaijan	21st	—	—	87	—	—	—	—	—	—	—	—	—	—	—	
Russian Empire	18th-20th	22,430	100	—	73	6,073	27	1,480	6	599	3	3,994	18	—	—	
R.S.F.S.R.	20th	—	—	16,357	—	—	—	—	—	—	—	—	—	—	—	
U.S.S.R.	20th	22,402	100	—	77	5,202	23	1,021	4	187	1	3,994	18	—	—	
RF	21st	—	—	17,200	—	—	—	—	—	—	—	—	—	—	—	
COMECON	20th	26,334	100	17,200	65	8,893	33	2,295	9	187	1	6,211	23	441	2	
RF	20th	—	—	17,200	—	—	—	—	—	—	—	—	—	—	—	
Central Eurasia	21st	—	—	—	—	8,585	100	2,187	26	187	2	6,211	72	—	—	

One hundred years later, the second cycle of shaping the Pivot Area began. A new state, the Turkic Khanate, sprang into existence in the Huns' original homeland. Having established its domination over Central Asia, it spread eastward (Manchuria, Xinjiang, Altai, and Mongolia) and westward reaching the Northern Caucasus and the Northern Black Sea coast (Bosporus/Kerch),

which belonged to the Byzantine Empire. In this way, the Turkic khans gained control over the main routes of the Great Silk Road – the most important segments of the Pivot Area. This allowed them to perform a geopolitical and geo-economic function on the Eurasian continent. They failed, however, to tighten their grip on the Pivot. In 588 the Turkic state disintegrated into the Eastern and Western khanates.

A century later (in the 7th c.), the Khazar Khanate came into being. It was based on the Western Turkic Khanate, which covered the North Caucasian and Northern Black Sea coast areas. Similar to the Empire of the Huns before it, this state also tended to spread to the Caucasian and the European segments of the Pivot. The Asian segment of the Heartland was dominated by the Eastern Turkic Khanate. Its rulers were involved in protracted wars with China, a geopolitical actor in the Eastern part of the Rimland, which destroyed their state.

At the same time, in the 7th century, a new geopolitical subject, emerged on the Arabian Peninsula: the Arabian Caliphate. The Arabs established their rule over individual segments of the Pivot Area as they had conquered the vast territories between the Atlantic and the Indian oceans (the Western stretch of the coastal area of the World-Island) from the very beginning. Throughout the 8th century, the Caliphate was engaged in wars against the Khazar Khanate in the Caucasian segment of the Heartland and, the Eastern Turkic Khanate (712-713) in Central Asia.

The resumed clashes between the new key actors operating in the Rimland (the Arabian Caliphate and the Chinese Empire) and the Heartland (the Khazar Khanate and Eastern Turkic Khanate) evicted the latter from the geopolitical scene.

In this way, the Arabian Caliphate established its control over two segments of the Pivot Area (Central Asia and the Central Caucasus). It cut short the emerging integration trends in the Pivot Area. Its domination in the key segments of both the Rimland and the Heartland (nearly the entire World-Island) lasted for nearly two centuries. In the first quarter of the 9th century, the Caliphate started crumbling. It lost some of the Rimland segments (Southwestern Europe, North Africa, Western Asia, and part of Asia Minor) and its Heartland segments (Central Asia and the Central Caucasus).

In the 11th century, another Eurasian power, the Empire of the Seljuks, appeared in the Central Asian segment of the Pivot Area. This started a new phase of revival for the Heartland. Having conquered Central Asia, the Seljuks captured the Central Caucasus, the second segment of the Pivot Area, as well as individual segments of the Rimland (Western Asia and part of Asia Minor, and the Arabian (Baghdad) Caliphate itself). The decline of the Arabian Rimland revived the Seljuk Heartland which, in the guise of other geopolitical actors of the Pivot Area, dominated the World-Island throughout the 20th century.

In the 13th century, the Seljuks were replaced by the Mongols. The Mongols retained their domination not only in all segments of the Heartland (Central Europe, the Central Caucasus, and Central Asia), but also across the Eurasian continent.

In the 15th century, the Ottoman Turks replaced the Mongols. They moved to Asia Minor from Central Asia mainly in the 12th and 13th centuries and set up their own state – the Ottoman Beylik – in 1299. The Ottoman Empire defeated the Byzantine Empire in 1453 and captured its territory. Then, beginning in the 16th century, it gradually moved into the Central European and Central Caucasian segments of the Heartland and the North African segments of the Rimland.

In the 16th century, the Safavid Empire was also pressing forward in Central Asia and the Central Caucasus (segments of the Pivot Area). Naturally, it clashed with the Ottoman Empire. The many centuries of their confrontation ultimately destroyed the Safavid state. As a result, ethnopolitical and state units of the eastern part of the Central Caucasian and the Central Asian segments restored their independence. This also relieved the impact of the Ottoman Empire on the Central European and western parts of the Central Caucasian segments.

In the mid-18th century, the Russian Empire began moving into all segments of the Pivot Area. It had conquered the entire Central Caucasian region by the 19th century and was looking westward at Central Europe and eastward at Central Asia.

Thus, the period of the Turkic empires' uninterrupted domination (the Hun Empire, the Turkic and Khazar khanates, the empires of the Seljuks and Mongols, Timur's Empire, the Ottoman and Safavid empires) in the Heartland came to an end in the 19th century. Slavs (represented by the Russian Empire) moved in.

Initially, the ethnic Russians lived mainly in the East European segment of the Heartland. Later, in the 19th century, Russians gained domination over all the key segments of the Pivot Area (Central European, Central Caucasian, and Central Asian) in the form of the Russian Empire. It also conquered the strategically important littoral strips in the west (the Baltic states and Finland), in the east (Kamchatka, Sakhalin, the Maritime Area, and Alaska), and in the north (the littoral part of the Arctic Ocean). As a result, the Russians gained access to three oceans and became a land and sea power able to function as a geopolitical actor in the Heartland and Rimland simultaneously.

Early in the 20th century, the Russian Empire was transformed into the Soviet Union. The Soviet Union inherited the same territory and geopolitical potential. In 1949, it set up COMECON and expanded the Pivot Area by including the Central European countries of the socialist camp (Poland, Hungary, Czechoslovakia, Rumania, Bulgaria, Albania, the GDR, and Yugoslavia), as well as Mongolia and Afghanistan in Central Asia, in the new structure. This means that only during the Soviet Empire's lifetime did the Pivot Area acquire its most complete territory and function accordingly.

The concluding stage of the Pivot's last evolution cycle, that is, the disintegration of the last Eurasian power – the Soviet Union – marked the first stage of the Heartland's new cycle of revival. The analysis of these two moments clearly reveals that, very much as before, Central European, Central Caucasian, and Central Asian segments appeared along with the area of the dominant nation that detached itself from the Pivot and became an independent subject of geopolitics – the Russian Federation.

Each of the Eurasian powers that emerged in the Pivot Area, as a rule, developed into an independent geopolitical subject that dominated the Heartland, its "mother lode." In other words, the Pivot Area gradually developed from a system-forming element of the Heartland into something

functionally different from the other elements of the same entity. This means that the new geopolitical subject leaves the place of its birth, that is, the mother lode, the Heartland. As a result, the Heartland shrinks as much as the titular nation expands.

It is possible to liken the Pivot Area and its segments to the pupil of the eye which dilates, contracts, and even shifts continuously. In short, it is never the same. This is one of the reasons why the territory of the contemporary states and segments of Central Eurasia does not coincide with their original historical frontiers.

The principles according to which the Heartland and Rimland were formed were mainly ethnic (the Hun Empire, the Turkic and Khazar khanates, the empires of the Seljuks and Mongols, Timur's Empire, the Ottoman and Safavid empires where the Turkic ethnic group dominated, in Russia this role belonged to the Russians), religious (the Arabian Caliphate, ruled by Muslims), or political-ideological (the U.S.S.R). Their evolution proceeded according to similar lines:

- Emergence – detachment of the titular nation which strikes root in its Pivot expanse;
- Flourishing – total control over main Pivot segments and the desire to conquer the entire world;
- Disintegration – emergence of new frontiers of the Pivot segments and detachment of the titular nation.

The above suggests that at the stage when the Heartland was taking shape as an integral object/subject of world politics, one of the numerous ethnic groups moved apart as the passionarity ethnic group that came to dominate the other ethnic groups of the Eurasian continent. This ushered in the second stage: flourishing. During this period, the area of the passionarity ethnic group as the most stable geopolitical unit of the Pivot Area transformed from the object of geopolitics into its subject (in the form of an empire), resolved to dominate the adjacent territories of the Pivot and then the entire world. However, when domination was established over the Heartland and part of the Rimland, the Eurasian imperial system (and the single expanse of the Heartland) began to fall apart into separate, relatively isolated elements, one

of which became the territory of the state of the titular ethnic group. This pattern repeated itself at every stage of the evolution of the Heartland.

### **Essence, Functions, and Principles of Forming the Pivot Area in the 21st Century**

**The Essence of the Pivot Area.** The Heartland is the central part of the planet's largest World-Island with no access to the strategically important littoral strips, but full of inner ethno-demographic and sociopolitical potential (passionarity). The systemic nature, dynamism, and sustainability of the Eurasian continent, depend on the degree to which the Heartland is orderly and manageable.

**The Function of the Pivot Area.** The main function of the Heartland – Central Eurasia – can be described as ensuring sustainable land contacts along the parallels (West-East) and meridians (North-South). In other words, Central Eurasia should contribute to consistent geopolitical and economic integration of large and relatively isolated areas of the Eurasian continent.

**The Principles of Forming the Pivot Area.** Today, to achieve balanced development of mankind on a global scale, it is necessary to predominantly use the principles of socio-economic expediency (compatibility and mutual complementarity) and self-organization. Its functioning calls for the principles of self-regulation and self-administration. Central Eurasia's centuries-long history has demonstrated that the development of the Heartland predominantly functions according to the ethno-confessional or political-ideological principle and in line with the principle of the titular nation dominating the conquered area; this principle led the Eurasian empires ultimately to fall apart. The same can be said about the Heartland: a united and integral geopolitical expanse that disintegrated into segments because of the same principles. This was how the objective ties between the main regions of the Eurasian continent were disrupted.

### **A New Geopolitical Structure for Central Eurasia**

The evolution of the Pivot Area, the main stages of which have been discussed above, confirms the permanent functional mobility of its system-

forming segments. This offers a clearer idea about how Central Eurasia is structured today. We explained above that from the spatial-functional point of view Central Eurasia is much more than the Central Caucasus and Central Asia.<sup>14</sup> The spatial point of view offers the same conclusion. Indeed, since Europe and Asia are two organic parts of the Eurasian continent, as was previously mentioned, its central part should inevitably include the central segments of both – territories of the Central European and Central Asian countries – as well as a “special zone” where the both segments meet – the territories of the Central Caucasian states. This has been confirmed by the Pivot’s centuries-long socioeconomic history.

At the same time, the structuralization of Eurasia’s geopolitical expanse cannot rest on physical-geographical features (spatial-geographic parameters) alone.<sup>15</sup> It seems that regional structuralization of the geopolitical expanse should take into account not so much the criterion of physical geography, but also rely on the principle of the functional unity of the given expanse, compatibility and mutual complementarity of the independent neighboring states, their social-cultural affinity rooted in their common past, as well as their joint functional importance for world politics and economics.

The above suggests that any discussion of the contemporary geopolitical structure of Central Eurasia should proceed from the fact that it consists of three segments<sup>16</sup> – Central Europe, the Central Caucasus, and Central Asia (see Fig. 3).

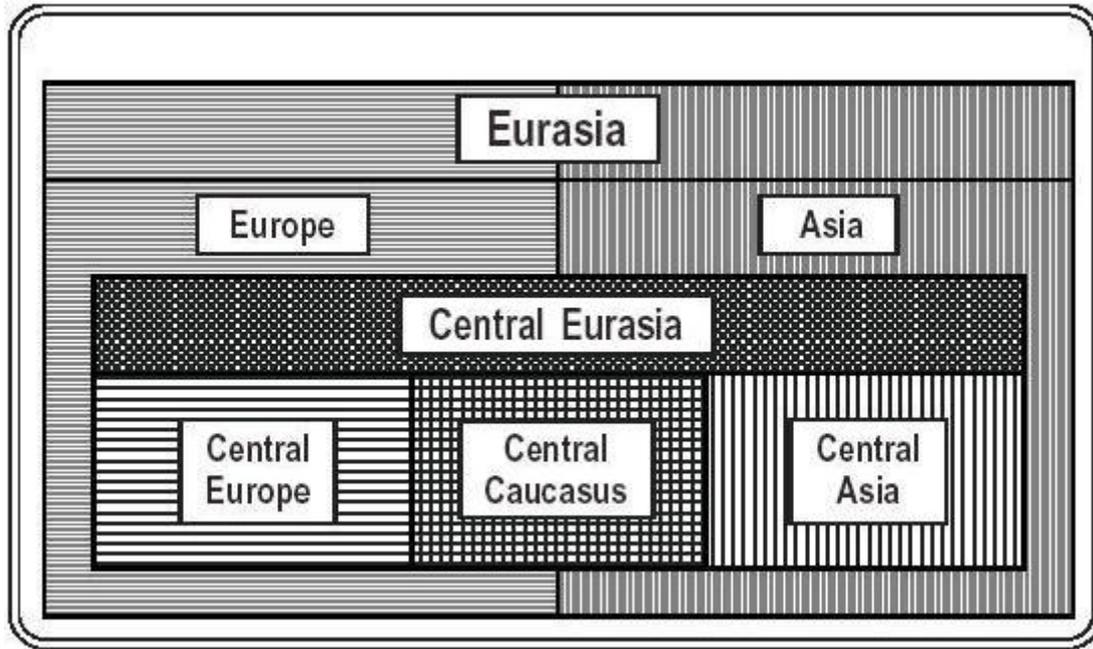
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<sup>14</sup> In the post-Soviet period, Central Eurasia included mainly two segments of the Pivot Area (see, for example, Amineh and Houweling, “Introduction: The Crisis in IR-Theory,” pp. 2-3, Fairbanks et al., *Strategic Assessment of Central Eurasia*, p. vii; Ismailov and Esenov, “Central Eurasia in the New Geopolitical and Geo-Economic Dimensions.”)

<sup>15</sup> On many occasions, because of this approach, territories of sovereign states and parts of the neighboring states are included in individual regions. For example, the geopolitical concept of Central Asia is regarded as belonging to physical geography because part of Chinese territory (the Xinjiang-Uighur Autonomous Region) is also included in it together with the post-Soviet states.

<sup>16</sup> Ismailov, “O kategorii Tsentral’naia Evrazia”; Ismailov, “Central Eurasia.”

**Figure 3: Structure of Central Eurasia's Geopolitical Expanse**



This approach towards the place and role of Central Eurasia completes the Pivot with its “missing element” – Central Europe. It is distinct from the currently accepted conceptions that embrace only two segments (Central Asia and the Central Caucasus) and presuppose the formation and functioning to follow the principle of the “domination of the titular nation.” Our approach to the parameters, structure, and principles of the formation and functioning of Central Eurasia as the Pivot Area presupposes that:

- First, the third segment – the territories of the Central European states – should be included in the Pivot together with Central Asia and the Central Caucasus;
- Second, the Heartland should be built and function according to the principles of socioeconomic expediency, self-organization, self-administration, and self-development.

History and the present geopolitical realities have demonstrated that precisely these principles ensure long-term and uninterrupted horizontal (West-East) and vertical (North-South) land contacts, that is, consistent socioeconomic integration between Western Europe and East Asia, and Russia and South Asia.

In the past several decades, marked by accelerated globalization, geopolitical literature has exhibited a bias toward macro-categories. The term “Greater” has become more frequently used than before: Greater Europe,<sup>17</sup> the Greater Middle East,<sup>18</sup> Greater Central Asia,<sup>19</sup> Greater China,<sup>20</sup> etc. This approach is obviously rational, but the positions and interests of the actors involved in the rivalry on the European geopolitical stage also need to be conceptualized. This approach reflects the objective regularities of the regional political systems’ development and interaction in Eurasia under the conditions of globalization.<sup>21</sup>

However, the interests of the states that are part of the regional subsystems, in dynamic and sustainable political, economic, and socio-cultural development, cannot be realized without the necessary degree of their functional openness and mutual involvement in the process underway in the

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<sup>17</sup> For example, Igor’ Fiodorovich Maksimychev, “Os mira kak nachalo Bol’shoy Evropy” [The World’s Axis as the Beginning of Greater Europe], *Nezavisimaia gazeta*, February 28, 2003, <[http://www.ng.ru/world/2003-02-28///6\\_europe.html](http://www.ng.ru/world/2003-02-28///6_europe.html)>; Iurii Solozobov, “Bol’shaia Evropa protiv Bol’shoy Rossii” [Greater Europe vs. Greater Russia], *Zavtra* [Tomorrow], No. 29, July 20 (2005), <<http://www.zavtra.ru/cgi/veil/data/zavtra/05/609/41.html>>.

<sup>18</sup> For example, Recep Tayyip Erdogan, “A Broad View of the ‘Broader Middle East,’” *Russia in Global Affairs*, No. 4, July (2004), <<http://eng.globalaffairs.ru/numbers/8/587.html>>; Aleksander B. Krylov, “Neft i novye igry na globuse” [Oil and New Games on the Globe], *Fond strategicheskoi kul’tury* [Strategic Culture Foundation], September 8, 2006, <<http://www.fondsk.ru/article.php?id=269>>; Irina Lagunina, “NATO i Bol’shoy Blizhniy Vostok” [NATO and the Greater Middle East], *Radio svoboda* [Radio Liberty], October 29, 2003, <<http://www.svoboda.org/programs/ep/2003/ep.102903.asp>>.

<sup>19</sup> For example, Kazakhstan: analitika, “Bol’shaia Tsentral’naia Azia: ob’ediniay i vlastvuy” [Greater Central Asia: Unite and Rule], *Dumaem.ru*, April 16, 2006, <[http://www.dumaem.ru/indexkz.php?iq=st\\_show&st\\_kztm\\_id=8&st\\_id=814#up](http://www.dumaem.ru/indexkz.php?iq=st_show&st_kztm_id=8&st_id=814#up)>; Murat Laumulin, “Bol’shaia Tsentral’naia Azia (BTsA)—novy mega-proekt SShA?” [Greater Central Asia (GCA)—The U.S.’s New Mega Project?], *TsentrAsia* [CentrAsia], November 21, 2005, <<http://www.centrasia.ru/newsA.php4?st=1132564860>>.

<sup>20</sup> For example, Konstantin Syroezhkin, “Byt’ li Bol’shomu Kitaiu” [Will There Be a Greater China], *Kontinent* [Continent], No. 2 (15), January 26—February 8 (2000), <<http://www.continent.kz/2000/01/17.html>>.

<sup>21</sup> Globalization stimulates intensification and deepening of political, economic and cultural interactions within and between regions, bringing about the actual widening of certain regions at the expense of adjoining political areas. Accordingly, considering the geopolitics and geo-economics of this region, one has also to take into account adjoining regions/states. This necessitates applying the term “Great” to the regions under consideration.

region. Autarchic development belongs to the times of classical geopolitics. Today, under the conditions of globalization, none of the states can achieve self-sufficiency, at least from the point of view of economic expediency. This is reflected in the processes underway in each of the segments of the Eurasian continent and among them. The “narrow” definition of the Eurasian regions cannot fully reveal the new realities created by the widening and deepening ties and relations among the regions. This means that achieving a full understanding of them requires a wide, macro-regional approach to the structuralization of the Eurasian expanse. In other words, the definition “Greater” should also be applied to Central Eurasia and its components.

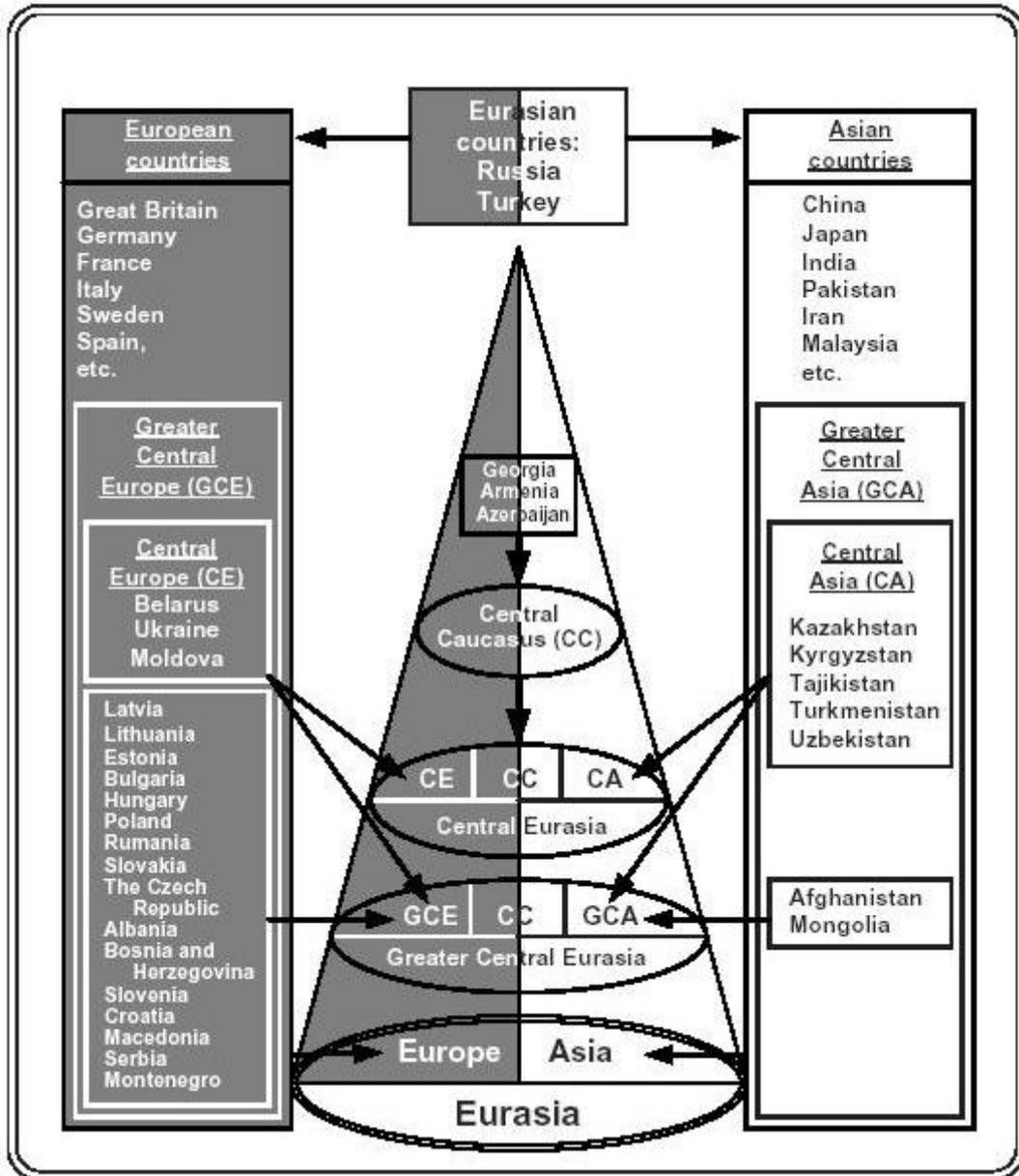
Academic writings widely use the definition in the case of Central Asia (Greater Central Asia). Two other segments – Central Europe and the Central Caucasus<sup>22</sup> – have not yet acquired this definition. The logic of the extended interpretation of the regions suggests that Greater Central Europe should be described, as pointed out above, as a geographic expanse filled by three post-Soviet republics (Belarus, Ukraine, Moldova), by three Baltic republics (Latvia, Lithuania, Estonia), and by post-COMECON states (Albania, Bulgaria, Bosnia and Herzegovina, Hungary, Macedonia, Poland, Romania, Serbia, the Czech Republic, Slovakia, Slovenia, Croatia, and Montenegro) (see Fig. 4).

The countries included in Central Eurasia, it could be said, have no common past, ideologies, ethnic affiliation, or axiological systems. This means that they would not be able to organize and administer themselves, or move toward the common development trends of the Eurasian continent and the entire planet. In fact, some integration potential of the Pivot Area is rooted in the common historical past of the peoples of Central Eurasia (many of them lived side by side in nearly all the Eurasian empires, which inevitably caused ethnic mixing and cultural, linguistic, economic, and technological affinity). So far, however, the sociopolitical and historical writings have failed to provide objective descriptions of these historical periods and events that, in turn, greatly interfere with the speedy integration of the Pivot Area and the Eurasian continent as a whole.

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<sup>22</sup> This definition cannot be applied to the Central Caucasus because of its natural spatial limits.

Figure 4: The Countries of Central Eurasia



## **Key Findings and Conclusion**

The key findings of this study are summarized and listed in bullet-point form below. Following this, we conclude by arguing for the pressing need of establishing ties between the segments of Central Eurasia.

### **Redefining Central Eurasia**

- After the collapse of the U.S.S.R., not only did the historical process of state formation take place, but so did the formation of new geopolitical areas, affecting most former Soviet republics. In recent years a relatively new geopolitical term, “Central Eurasia,” has become common. The term, as a rule, is used to refer to the countries of the Central Caucasus (often referred to as South Caucasus) and Central Asia.
- Geographically, Central Eurasia actually covers the entire geographical Central Asia but excludes Central Europe. If we consider it logically, proceeding from the fact that geographic Eurasia as a continent consists of two parts of the world, that of Europe and Asia, it is only natural that geographic Central Eurasia should include both Central Europe and Central Asia as well as the Central Caucasus, which connects them.

### **Russia and Eurasianism**

- After the collapse of the U.S.S.R., the issue of national and territorial identity has become especially pressing for Russia which for the first time in the course of two hundred years appeared in much narrowed borders which strongly stimulated its leaders to search for a new concept of its special role, at least in the post-Soviet area. The idea of so-called “Eurasianism,” which received a “second breath” in the post-Soviet period, could be successfully used as a theoretical substantiation of Russia’s imperial ambitions.

- Currently, the debate on the correct geographic definition of Eurasia and the territory which is under Russian control is ongoing, with no end in sight. Nevertheless, the Eurasianist elements of the Russian geopolitical school facilitate the justification of Russian imperial ambitions – to rule the center of the geographic continent of Eurasia.
- Although proponents of Eurasianism are not in power in Russia, modern Eurasianists have from the outset of the Putin era become more mainstream and accepted by the official establishment, unlike the case in the Yeltsin era. As a result, Eurasianism swiftly became dominant to the point where it became the prevailing ideology.
- Russia is unlikely to be able to dominate the post-Soviet area. This is not only because other “players,” who also appeared in this space, have much more economic, informational, and military resources; but primarily because the Russian elite is not interested in ensuring and strengthening the state sovereignty of the former Soviet republics. Russia’s modern policy with regards to the Central Caucasus is based not upon the understanding that it is more beneficial for Russia to deal with united, integral, and stable countries of the Central Caucasus but, in fact, coincides with the Eurasianist approach towards conflict regions and strategic partners. In Central Asia, Central Asian countries have learned over the last 20 years how to maneuver to some extent amongst various countries competing with one another for the realization of their interests.
- Since the 1990s, there has been an impression that the Cold War was over and that the new Russia was irrevocably moving towards cooperation with the civilized world, democratic reforms, and a transition to market economy. This perception began already during Gorbachev’s era and grew stronger during Yeltsin’s presidency. The Russian-Georgian war in August 2008, however, proved that the end of the Cold War is not so much a reality but wishful thinking on the part of the West. In other words, it is an illusion. This illusion held up during the era of a dying U.S.S.R. was succeeded by a period when its successor – the newly established Russia – was so weakened politically and economically that it was forced to receive economic support from

the West. But even during this time, nostalgia for the lost empire was intensifying in Russia.

- An even more sober attitude of Russia towards the Central Caucasian countries does not exclude a somewhat “soft” alternative for imposing Russian interests upon at least some countries of the region, whether or not this corresponds to the interests of those countries. If Moscow’s policies are characterized by Russia’s historical, psychological, and other links with the former Soviet republics, any theorization in the spirit of “soft” or “limited” sovereignty of those countries is principally unacceptable for the U.S. Moreover, Americans consider that Russia must be content with more flourishing neighbors and a more stable encirclement.

### **Evolution of the Pivot Area**

- The geopolitical situation being formed at the beginning of the twenty-first century gave new impetus to the research of the regional organization of the geopolitical and geo-economic area of the whole Eurasian continent. The concepts proposed by Halford Mackinder and, afterwards, by Nicholas Spykman are again becoming topical in this regard.
- The history of the establishment and development of a Pivot Area definitely allows us to make the conclusion regarding the permanent change of its spatial-functional parameters. The Pivot Area was extending or decreasing at different times under different imperial systems and, as a rule, stable administrative-territorial units used to emerge after collapse of those empires. At different times, the Pivot expanded or contracted within the empires that for several centuries replaced each other in its expanses. As a rule, each of them left behind stable administrative-territorial units within which the historical evolution of the Pivot Area unfolded.
- In order to achieve global development of mankind by forming a Pivot Area, it is necessary to unfailingly use the principles of compatibility, complementarity, and self-organization. As the centuries’ old history of Central Eurasia shows, Eurasian empires ultimately collapsed with

the Heartland as a united or whole geopolitical area breaking up into separate segments during the periods when it was being formed predominantly by ethno-confessional or political-ideological principals and, therefore, which operated under the principal of the leading or conquering nation ruling the conquered nations. This disrupted the existing objective interrelations amongst the main regions of the Eurasian continent.

- The certain integration potential which exists under the Pivot Area is based specifically upon the commonality of the history of the Eurasian people who lived together in almost all Eurasian empires during a long period of coexistence and intermixing. Naturally, this led to a natural closeness of cultures, languages, and economic and technological relations.

### **Conceptualizing “Central Caucasio-Asia”**

- The fact that the Central Caucasus and Central Asia can use their potential capabilities at full scale is very important: the Central Caucasus can act as a “bridge” making Central Asia, which is geopolitically closed for the West, more accessible. It would have been naive to expect the world and the regional powers to step aside and leave Central Caucasio-Asia alone. In fact, these countries must make their choice based upon the aspirations and actions of the powers and in correspondence to their national interests.
- The establishment of understanding “Central Caucasio-Asia” is not only a more precise definition for the geographic identification of the region, but is also a conceptual view of the interests for strengthening the state sovereignty of the countries of the region which, in essence, is against the approach and ideas of Eurasianism.

In conclusion, we believe that one of the key tasks the world community will have to address in the first quarter of the 21st century is that of establishing systemic ties between the segments of Central Eurasia, or to be more exact, between the countries of Central Europe, the Central Caucasus, and Central

Asia, along the principles of socioeconomic expediency, self-organization, and self-administration.

While taking into account the objective regularities of the joint development of the Central Eurasian states in all segments, it is also highly important to identify the contradictions among the states within one segment and among the segments themselves, and then find the shortest road to settlement. In certain cases, the volume and level of cooperation among the states in different segments of Central Eurasia is higher than that among the states of one and the same segment. For instance, the level of cooperation Central Asian Kazakhstan has with Central Caucasian Azerbaijan is much higher than the level of its cooperation with Turkmenistan, its Central Asian neighbor. Azerbaijan, on the other hand, is engaged in strategic partnership with Central European Ukraine while being at war with Armenia, another Central Caucasian country.

In order to realize the integration processes in Central Eurasia, it is necessary therefore to add activity to the “initiating core” in each of the segments. This means having a group of the most economically and politically developed countries serve as the cornerstone of integration within the segment with due account of the general integration trends in the Central Eurasian region. The following countries claim the role of the initiating core in Central Eurasia: Ukraine in the Central European segment, Azerbaijan and Georgia in the Central Caucasian segment, and Kazakhstan in the Central Asian segment. These countries have pushed aside intra- and inter-regional contradictions to seek the most effective ways of socioeconomic cooperation in the entire Central Eurasian region. In these terms, Central Eurasia can create its own integrated and smoothly functioning economy no matter what the skeptics say. This will probably not happen in the near future, yet integration in the region and the greater role of the “initiating cores” of the three segments testify that the Heartland’s economic and political might is reviving.

Only then will this allow Central Eurasia to ensure long-term, sustainable, and effective fulfillment of its global geopolitical and geo-economic function: integrating the relatively isolated, but large, areas of the Eurasian continent - a development that the Russian Eurasianist tradition precludes.

## Appendix. Evolution of Central Eurasia in Different Imperial Systems

1. The Hun Empire (4th-5th cc.)<sup>1</sup> stretched from the Caucasus to the Rhine and from the right bank of the Danube to the Danish Islands. In the latter half of the 5th century, it fell apart into segments of the Heartland:
  - The Central European segment (latter half of the 5th-early 6th cc.) – possessions of the Balkan dynasts and of the dynasts of the Northern Black Sea coast;
  - The North Caucasian segment (latter half of the 5th-early 6th cc.) – possessions of the local dynasts.
  
2. The Turkic Khaganate (6th-8th cc.)<sup>2</sup> occupied the central strip stretching from Manchuria to the Black Sea steppes and the Crimea. In the latter half of the 6th century, it fell apart into segments of the Heartland:
  - The Central European segment (latter half of the 6th-first half of the 8th cc.) – possessions of the dynasts of the Northern Black Sea coast;
  - The North Caucasian segment (latter half of the 6th-first half of the 8th cc.) – possessions of the local dynasts;
  - The Central Asian segment (latter half of the 6th-8th cc.):
    - The Eastern Turkic Khaganate (609), which occupied the territory to the east of the Syr Darya and stretched to Manchuria. When it fell apart in 745, the Uighur Khaganate appeared on its territory (the Xinjiang-Uighur Autonomous Region of contemporary China);
    - The Western Turkic Khaganate (603), which occupied the territory to the west of Syr Darya (stretching to the Caspian Sea) and the steppes of the Northern Black Sea coast and the

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<sup>1</sup> A.N. Bernstam, *Ocherk istorii gunnov* [Essay on the History of the Huns] (Leningrad: Leningradskii universitet, 1951); L.N. Gumilev, *Hunny. Sredinnaia Azia v drevnie vremena* [The Huns. Middle Asia in Ancient Times] (Moscow: Institut vostochnoi literatury AN SSSR, 1960).

<sup>2</sup> L.N. Gumilev, *Drevnie Tiurki* [The Ancient Turks] (Moscow: Nauka, 1967).

Northern Caspian steppes. When it fell apart in 659, the Khazar Khaganate appeared on its territory.

3. The Khazar Khaganate (mid-7<sup>th</sup>-mid-10<sup>th</sup> cc.)<sup>3</sup> owned the Northern Caucasus, the Azov area, the steppes and forest steppes of Eastern Europe up to the Dnieper, as well as a large part of the Crimea it had wrenched away from Byzantium. Between the latter half of the 8<sup>th</sup> and 10<sup>th</sup> centuries, it fell apart into segments of the Heartland:
- The Central European segment (latter half of the 8<sup>th</sup> to the late 9<sup>th</sup> cc.) – possessions of the dynasts of the Northern Black Sea coast;
  - The North Caucasian segment (latter half of the 8<sup>th</sup> to late 9<sup>th</sup> cc.) – possessions of the local dynasts.

The Turkic tribal unions that appeared in Central Asia created three powerful states (the Hun Empire and the Turkic and Khazar khaganates) over the span of four centuries. They laid the foundation of the Pivot Area for the first time and strove to extend it.<sup>4</sup> They never achieved this, however, and the empires fell apart. At the same time, none of the titular ethnoses managed to strike root in any of the segments and/or set up states of their own. As a result history “dissolved” them.

4. The Arabian Caliphate (first half of the 7<sup>th</sup>-mid-13<sup>th</sup> cc.) (Beliaev, 1966)<sup>5</sup> occupied the territory between the Atlantic and Indian oceans and between the Caucasus and Central Asia to North Africa. Between the mid-8<sup>th</sup> and the mid-13<sup>th</sup> century, it fell apart into segments of the Heartland:
- The Central Caucasian segment (mid-10<sup>th</sup>-mid-12<sup>th</sup> cc.) – the Kakheti (late 8<sup>th</sup> c.), Ereti (late 8<sup>th</sup> c.), Tao-Klarjet princedoms (early 9<sup>th</sup> c.), the Abkhazian Kingdom (early 9<sup>th</sup> c.), the Tiflis Emirate (the Jafarid

<sup>3</sup> M.I. Artamonov, *Istoria Khazar* [History of the Khazars] (Leningrad: Nauka, 1962).

<sup>4</sup> The Huns and the Khazars dominated the European and Caucasian segments, while the Turkic khagans ruled mainly in the Asian, Caucasian, and partly European segments.

<sup>5</sup> E.A. Beliaev, *Araby, islam i arabskiy khalifat v rannee srednevekov'e* [Arabs, Islam, and the Arabian Caliphate in the Early Middle Ages] (Moscow: Nauka, 1966). In the first half of the 10<sup>th</sup> century the Arabian Caliphate fell apart into the Córdoba Caliphate of the Umayyads (929-1031), the Fatimid Caliphate (909-1171), and the Caliphate of the Abbasids (750-945). When the latter fell apart, the Baghdad Caliphate appeared. Their rulers wielded merely religious power. When the Mongols under Hulagu Khan captured Baghdad in 1258, the caliphate disappeared.

dynasty – early 9th c.) – contemporary Georgia, the Ganja Emirate (the Shaddadid dynasty – 971), and the Shirvan State (861) – contemporary Azerbaijan;

- The North Caucasian segment (mid-10th c.) – the Derbent Emirate (the Khashimid dynasty – mid-10th c.) – the southern part of contemporary Russia;
- The Southeastern Caucasian segment (latter half of the 9th-10th cc.) – the states of the Sajids (879), Sallarids (941), Rawadids (979) – the northwestern part of contemporary Iran;
- The Central Asian segment (latter half of the 9th c.) – the state of the Samanids (875) – contemporary Uzbekistan, Tajikistan, Turkmenistan, and Afghanistan;

and into segments of the Rimland:

- The West European segment (mid-8th-first half of the 10th cc.) – the Córdoba Emirate (756) and the Córdoba Caliphate (929) – contemporary Spain and Portugal;
- The Western Asian segment (first half of the 9th-first half of the 10th cc.) – the states of the Taharids (821), Safavids (861), Alids (864), Buids (935) – contemporary Iran;
- The North African segment (latter half of the 8th-10th cc.) – the Fatimid Caliphate (909) which included the state of the Rutamids (776), Idrisids (788), Aghlabids (800), Tulunids (868), Ihshidids (935) – contemporary Algeria, Morocco, Tunisia, Libya, and Egypt.

A geopolitical subject that detached itself from the Rimland is West Asia (mid-10th c.) – the Baghdad Caliphate (945-1258) with the Arabs as the titular ethnos. Over the span of eight centuries, it gradually developed into contemporary Saudi Arabia.

5. The Empire of the Seljuks (first half of the 11th-first half of the 12th cc.)<sup>6</sup> – stretched from Central Asia to Asia Minor and from the Caucasus to the

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<sup>6</sup> S.G. Agadzhanov, *Gosudarstvo Sel'dzhukidov i Sredniaia Azia v XI-XII vv.* [The Empire of the Seljuks and Middle Asia in the 11th-12th Centuries] (Moscow: Nauka, 1991); V.A. Gorlevskiy, *Gosudarstvo Seldzhukidov Maloi Azii: Izbrannye sochinenia* [The Empire of the Seljuks of Asia Minor: Collected Works], Vol. 1 (Moscow: Izdatel'stvo vostochnoyi literatury, 1960); Tamara T. Rice, *The Seljuks in Asia Minor* (London: Thames and Hudson, 1961).

Persian Gulf. Between the mid-11th and first half of the 12th centuries, it fell apart into segments of the Heartland:

- The Central Caucasian segment (12th c.) – the Azerbaijanian Ildenizid atabeg sultanate<sup>7</sup> (1136) – parts of contemporary Azerbaijan, Iraq, and Iran; the Shirvan State – contemporary Azerbaijan and the Georgian Kingdom – contemporary Georgia;
- The Central Asian segment (late 10th-first half of the 12th cc.) – the state of the Khwarezmshahs (1127) – contemporary Uzbekistan;

and into segments of the Rimland:

- The Western Asian segment (11th c.) – the Sultanate of Kerman (1041), the state of the Ismailites (1090)—contemporary Iran; the Iraqi Sultanate (1118) –contemporary Iraq;
- The Asia Minor segment (latter half of the 11th c.) – the Emirate of the Danishmendids (1071), the Konya Sultanate (1077) – Central and Eastern parts of contemporary Turkey.

A geopolitical subject that detached itself from the Heartland is Central Asian (12th c.) – the Sultanate of the Seljuks (1118-1157) in Horosan – the hereditary possession of the Great Seljuk Sultans where the Turkmen settled as the titular ethnos, but failed to unite and create a geopolitical subject. During the following eight centuries, it developed into contemporary Turkmenistan.

6. The Mongol Empire (13th-14th cc.)<sup>8</sup> stretched from China to Asia Minor and from the steppes of the Northern Black Sea and Caspian coasts to the Persian Gulf. In the first half of the 13th century, Genghis Khan divided his empire into 4 uluses (1224) headed by his sons Jochi, Chagatai, Ögedei, and Tolui. In 1256, Genghis Khan's grandson Hulagu conquered Iran and Iraq and set up the fifth ulus.<sup>9</sup> During the 14th-15th centuries the uluses fell apart into segments of the Heartland:

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<sup>7</sup> In 1136, the Iraqi Sultanate was transformed into the Azerbaijanian Ildenizid atabeg sultanate (Z.M. Buniatov, *Gosudarstvo Atabekov Azerbaidzhana 1136-1225* [The Atabeg Dynasty of Azerbaijan. 1136-1225], Vol. 2 (Baku: Elm, 1999)).

<sup>8</sup> E. D. Phillips, *The Mongols* (London: Thames and Hudson, 1969).

<sup>9</sup> A. A. Ali-zade, *Sotsialno-ekonomicheskaiia i politicheskaiia istoria Azerbaidzhana XIII-XIV vv.* [Socioeconomic and Political History of Azerbaijan of the 13th-14th cc.] (Baku: Izdatel'stvo AN Azerbajanskoi SSR, 1956); N.V. Pigulevskaia et al., *Istoria Irana s*

- The East European segment (15th c.) – the Great Princedom of Muscovy – Western part of the Golden Horde (Ulus Jochi) – the European part of contemporary Russia;
- The North Caucasian segment (13th-14th cc.) – the possessions of the Avar Nutsal (late 13th c.), the Derbent possessions (mid-14th c.), the Nogai Horde (late 14th c.) – the southern part of the Golden Horde (Ulus Jochi) – the southern part of contemporary Russia;
- The Central Caucasian segment (first half of the 14th c.) – the Georgian Kingdom, the Shirvan State – the northwestern part of Ulus Hulagu – contemporary Georgia and Azerbaijan;
- The Central Asian segment (14th c.):
  - the White Horde (14th c.) – the eastern part of the Golden Horde (Ulus Jochi) – contemporary Kazakhstan;
  - the Mogolistan Khanate (1347) – Ulus Chagatai – contemporary Uzbekistan, Turkmenistan;

and into segments of the Rimland:

- The Western Asian segment (first half of the 14th c.) – the states of Jalairids (1336), Sarbadars (1337), Mozafferids (1340), Saids (1350) – the southwestern part of Ulus Hulagu – contemporary Iran;
- The East Asian segment (latter half of the 14th c.) – the Ming dynasty (1368) – the southeastern part of Ulus Tolui – contemporary China.

A geopolitical subject that detached itself from the Heartland is the Central Asian segment (early 15th c.) – the Khanate of Oyrat (1418-1455) – the northern part of Ulus Tolui – the possession of the Great Kaans, where the Mongols settled as the titular ethnos; they failed to unite and create a geopolitical subject. Over the span of six centuries, it developed into contemporary Mongolia.

7. Timur's Empire (latter half of the 14th-first half of the 15th cc.)<sup>10</sup> included the territory that stretched from Central Asia to Asia Minor and from the Caucasus to the Persian Gulf: Transoxiana (Ma Wara'un-Nahr),

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*drevneyshikh vremen to kontsa XVIII v.* [History of Iran from Ancient Times to the End of the 18th c.] (Leningrad: Leningradskii universitet, 1958).

<sup>10</sup> I.M. Muminov, *Rol i mesto Amira Timura v istorii Sredney Azii* [The Role and Place of Amir Timur in the History of Central Asia] (Tashkent: Fan, 1968); Jean-Paul Roux, *Tamerlan* (Paris: Fayard, 1991).

Khorezm, Horasan, the Central Caucasus, Iran, Punjab. Early in the 15th century it disintegrated into segments of the Heartland:

The Central Caucasian segment (early 15th c.) – the Shirvan State – contemporary Azerbaijan and the Georgian Kingdom – contemporary Georgia; and into segments of the Rimland:

- The West Asian segment (early 15th c.) (the state of Kara Koyunlu (1410) – contemporary Iran.

A geopolitical subject that detached itself from the Heartland is the Central Asian segment (early 15th c.) – Herat (1409-1447) and Samarkand (1409-1449) – the emirates where the Uzbeks settled as the titular ethnos, but failed to unite and create a geopolitical subject. Over the span of five centuries, it developed into contemporary Uzbekistan.

8. The Ottoman Empire (mid-15th-early 20th cc.)<sup>11</sup> covered the territory from the Caucasus to the Balkans and from the Northern Black Sea coast to North Africa.<sup>12</sup> Between the late 17th and the early 20th centuries, it fell apart into segments of the Heartland:

- The Central European segment (late 17th-early 20th cc.) – the Albanian Princedom, the Bulgarian Princedom, Hungarian Kingdom, Greek Kingdom, Rumanian Princedom, the Princedom of Montenegro, the Serbian Kingdom, Bosnia and Herzegovina, Macedonia – contemporary Albania, Bulgaria, Hungary, Greece, Rumania, Moldova, Montenegro, Serbia, Bosnia and Herzegovina, Macedonia, and Southern Ukraine;
- The Central Caucasian segment (first half of the 19th c.) – the Imeretian Kingdom (1804); Megrelian (1803), Abkhazian (1810), Gurian (1811), Svanetian (1833) princedoms – contemporary Georgia; and into segments of the Rimland:
- The North African segment (early 18th-latter half of the 19th cc.) – Algerian (1711), Libyan (1711), Egyptian (1805), Tunisia (1881) pashalyks – contemporary Algeria, Libya, Egypt, Tunisia;

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<sup>11</sup> Ekmeleddin Ikhsanoglu, ed., *Istoria Osmanskogo gosudarstva, obshchestva i tsivilizatsii* [History of the Ottoman Empire, Society, and Civilization], in 2 Vols. Vol. 1: *Istoria Osmanskogo gosudarstva i obshchestva* [History of the Ottoman Empire and Society] (Moscow: Vostochniana literatura, 2006).

<sup>12</sup> *Ibid.*, pp. 22-23.

- The Western Asian segment (19th-early 20th cc.) – Iraq (1918), Syria (1918), Lebanon (1918), Palestine (1832), Hijaz (1916) – contemporary Iraq, Syria, Lebanon, Israel, Saudi Arabia.

A geopolitical subject that detached itself from the Heartland is Asia Minor (1923) – the Turkish Republic (1923-to the present day), where the Turks settled as the titular ethnoses.

9. The Safavid Empire (early 16th-first half of the 18th cc.)<sup>13</sup> covered the territory from the Northeastern Caucasus to the Persian Gulf and from Central Asia to Asia Minor. In the first half of the 18th century, the Safavid Empire fell apart into segments of the Heartland:

- The North Caucasian segment (first half of the 18th c.) – Derbent Khanate (1747) – the southern part of contemporary Russia;
- The Central Caucasian segment (first half of the 18th c.) – the kingdoms of Kakheti (1747) and Kartli (1747) – eastern part of contemporary Georgia; Kuba (1726), Sheka (1743), Ganja (1747), Talysh (1747), Nakhchivan (1747), Erivan (1747), Baku (1747), Javad (1747), Karabakh (1748), and Shirvan (1748) khanates where the Azeri settled as the titular ethnoses – contemporary Azerbaijan;
- The Southeastern Caucasian segment (first half of the 18th c.) – Tabriz (1745), Maragi (1747), Khoi (1747), Maki (1747), Sarab (1747), Urmia (1747), Ardabil (1747), Gilan (1747), and Garadag (1748) khanates where the Azeris settled as the titular ethnoses – the northwestern part of contemporary Iran; and into segments of the Rimland:
- The West Asian segment (latter half of the 18th c.) – the Zend State (1760) – contemporary Iran.<sup>14</sup>

A geopolitical subject that detached itself from the Heartland is the Central Caucasus (first half of the 18th c.) – twenty Azerbaijani khanates with an Azerbaijani population as the titular ethnoses which failed to unite and create a

<sup>13</sup> O. Efendiev, *Obrazovanie azerbaidzhanskogo gosudarstva Sefevidov v nachale XVI v.* [Formation of the Azerbaijani Empire of the Sefevids at the Beginning of the 16th c.] (Baku: Izdatel'stvo Akademii Nauk Azerbaidzhanskoi SSR, 1961); Lawrence Lockhart, *Nadir Shah* (London: Luzac & Co, 1938); A.A. Rakhmani, *Azerbaidzhan v kontse XVI i v XVII veke* [Azerbaijan at the End of the 16th Century and in the 17th Century] (Baku: Elm Publishers, 1991).

<sup>14</sup> M.S. Ivanov, *Ocherki istorii Irana* [Essays on the History of Iran] (Moscow: OGIZ, 1952).

geopolitical subject. Over the span of two centuries, the Azeri khanates of the Central Caucasus developed into contemporary Azerbaijan.

10. The Russian Empire (1721-1917)<sup>15</sup> covered the territory between the Far East and Central Europe and from the Arctic Ocean to the Caucasus and Central Asia. In 1917, it fell apart into segments of the Heartland:

- The Central European segment (first half of the 20th c.) – the Polish Kingdom, the Grand Duchy of Finland, Central (Ukrainian) Rada, Byelorussian Rada, and governorships: Bessarabia, Lifland, Kourland, and Estland – contemporary Poland, Finland, Ukraine, Belarus, Moldova, Lithuania, Latvia, and Estonia;
- The North Caucasian segment (first half of the 20th c.) – the Republic of Daghestan, the Mountain Republic, the Kuban Rada – the southern part of contemporary Russia;
- The Central Caucasian segment (1918) – the Democratic Republic of Azerbaijan, the Ararat Republic, the Democratic Republic of Georgia – contemporary Azerbaijan, Armenia, and Georgia.
- The Southwestern Caucasus segment (1918) – the Araz-Turkic Republic and the Southwestern Caucasian (Kars) Democratic Republic – contemporary northeastern parts of Turkey;
- The Central Asian segment (first half of the 20th c.) – the “government” of Alash Ordy, “Kokand Autonomy,” Bukhara and Khiva khanates<sup>16</sup> – contemporary Kazakhstan, Uzbekistan, Turkmenistan, Tajikistan, Kyrgyzstan.

A geopolitical subject that detached itself from the Heartland is the East European-North Asian segment (1917) – the Russian Soviet Federative Socialist Republic (1917-1991) where the Russians settled as the titular ethnos.

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<sup>15</sup> H. Carrere d’Encausse, *La Russie inachevée* (Paris, Fayard, 2000); Iu.N. Gladkiy, *Rossia v labirintakh geograficheskoy sud’by* [Russia in the Labyrinths of its Geographic Fate] (St. Petersburg: Iuridicheskiiy tsentr Press Publishers, 2006); A.B. Shirokorad, *Uteriannye zemli Rossii. Otkolovshiesia respubliki* [Russia’s Lost Lands. The Breakaway Republics] (Moscow: Veche Publishers, 2007).

<sup>16</sup> The Turkestanian A.S.S.R. with its capital in Tashkent was set up in Central Asia as part of the R.S.F.S.R.

II. The U.S.S.R. (1922-1991)<sup>17</sup> existed on the territory inherited from the Russian Empire. In 1949, the Soviet Union set up COMECON which included the Soviet Union and also other parts of Central Europe and Central Asia, as well as certain states in other parts of the globe. In 1991, the U.S.S.R./COMECON fell apart into segments of the Heartland:

- The Central European segment (1991) – Poland, Czechoslovakia, Hungary, Rumania, Bulgaria, Albania, the GDR, Yugoslavia; Ukraine, Belarus, Moldova, Lithuania, Latvia, and Estonia;
- The Central Caucasian segment (1991) – Azerbaijan, Armenia, and Georgia;
- The Central Asian segment (1991) – Kazakhstan, Uzbekistan, Turkmenistan, Tajikistan, Kyrgyzstan, Mongolia, and Afghanistan.

A geopolitical subject that detached itself from the Heartland is the East European-North Asian segment (1991) – the Russian Federation (1991 until the present) where the Russians form the titular ethnos.

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<sup>17</sup> O.L. Margania, ed., *SSSR posle raspada* [The U.S.S.R. After Its Collapse] (St. Petersburg: Ekonomicheskaya shkola Publishers, 2007); B.N. Ponomarev, ed., *Istoria SSSR. S drevneyshikh vremen do nashikh dney* [History of the U.S.S.R. From Ancient Times to the Present], in 12 volumes (Moscow: Nauka Publishers, 1966-1968); Nicolas Werth, *Histoire de l'Union Soviétique. De l'Empire russe à la CEI, 1900-1991* (Paris: PUF, 2001).

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